# CITY OF OAKLAND CALIFORNIA

## COMPREHENSIVE ANNUAL FINANCIAL REPORT FISCAL YEAR ENDED JUNE 30, 2005

PREPARED BY THE FINANCE AND MANAGEMENT AGENCY

WILLIAM E. NOLAND, DIRECTOR

LARAE BROWN, CONTROLLER

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

FISCAL YEAR ENDED JUNE 30, 2005

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## FINANCE AND MANAGEMENT AGENCY ACCOUNTING DIVISION

150 FRANK H. OGAWA PLAZA, SUITE 6353 OAKLAND, CALIFORNIA 94612 (510) 238-3264

December 16, 2005

Citizens of the City of Oakland The Honorable Mayor and Members of the City Council

I am pleased to present the Comprehensive Annual Financial Report (CAFR) of the City of Oakland, California (City). The Finance and Management Agency has prepared this report to present the financial position and the changes in financial position for the fiscal year ended June 30, 2005, and the cash flows of its proprietary fund types for the year then ended. The basic financial statements and supporting schedules have been prepared in compliance with Section 809 of the City Charter, with California Government Code Sections 25250 and 25253, and in accordance with generally accepted accounting principles (GAAP) for local governments as established by the Governmental Accounting Standards Board (GASB).

Our Comprehensive Annual Financial Report is presented in three sections:

The **Introductory Section** includes the transmittal letter, information about the organizational structure of the City, the profile of the government, information useful in assessing the financial condition of the City, and the Government Finance Officers Association's (GFOA) Certificate of Achievement.

The **Financial Section** is prepared in accordance with the GASB 34 requirements by including the Management's Discussion and Analysis (MD&A), the Basic Financial Statements including notes and the Required Supplementary Information. The Basic Financial Statements include the government-wide financial statements that present an overview of the City's entire financial operations and the fund financial statements that present the financial information of each of the City's major funds, as well as non-major governmental, and fiduciary funds. Also included in this section is the Independent Auditors' Report on the basic financial statements.

The **Statistical Section** includes ten years of unaudited summary financial data, debt computations, and a variety of demographic, economic and social information that may be of interest to potential investors in the City's bonds and to other inquiring readers.

This report consists of management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these

representations, management of the City has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse, to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP, and to comply with laws and regulations. Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City's financial statements have been audited by a group of independent auditing firms that are licensed certified public accountants. The objective of the independent audit was to provide reasonable assurance that the financial statements of the City for the fiscal year ended June 30, 2005, are free of material misstatement. The independent auditor concluded, based upon the audit, that there was reasonable basis for rendering an unqualified opinion on the City's financial statements for the fiscal year ended June 30, 2005. The Independent Auditors Report is presented as the first component of the Financial Section of this report.

GASB Statement No. 34 (GASB 34) requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

#### The Reporting Entity and Its Services

The City has defined its reporting entity in accordance with generally accepted accounting principles that provide guidance for determining which governmental activities, organizations, and functions should be included in the reporting entity. These Basic Financial Statements present information on the activities of the City and its component units.

GASB 34, Basic Financial Statements - and Management Discussion and Analysis - for State and Local Governments, retains many of the most popular features of the traditional reporting for state and local governments. It also incorporates these important new features:

- Government-wide financial reporting;
- Management's Discussion and Analysis (MD&A);
- Separate presentation of major funds; and
- Expanded budgetary reporting.

Moreover, GASB 34 requires that states and local governments annually disclose the full net value of all capital assets, including infrastructure assets, in order to comply with generally accepted accounting principles.

GAAP require that the component units be separated into blended or discretely presented units for reporting purposes. Although legally separate entities, blended component units are, in substance, part of the City's operations. Therefore, they are reported as part of the Primary Government. The discretely presented component units are reported in separate columns in the

government-wide financial statements to emphasize that they are legally separate from the City operations.

Accordingly, we have included the operations of the Oakland Municipal Employees' Retirement System (OMERS), the Police and Fire Retirement System (PFRS), and the Oakland Redevelopment Agency (Agency) as blended component units. The operations of the Port of Oakland (including the Oakland International Airport) and the Oakland Base Reuse Authority (OBRA) are presented discretely. The Oakland-Alameda County Coliseum Authority (Authority) is a Joint Venture owned and operated by the City and the County of Alameda.

The Oakland Housing Authority, the Oakland Unified School District, and the Peralta Community College District were not included because they have limited relationships with the City and, therefore, did not meet the criteria for inclusion in the reporting entity. The City is also represented in six regional agencies that are excluded from the City's reporting entity. These agencies are the San Francisco Bay Area Rapid Transit District (BART), Alameda-Contra Costa Transit District (AC Transit), Bay Area Air Quality Management District, Association of Bay Area Governments (ABAG), East Bay Regional Park District, and the East Bay Municipal Utility District.

#### Profile of the Government

The City of Oakland was chartered as a city in 1854. It is situated on the eastern side of the Oakland/San Francisco Bay in the County of Alameda. Its western border offers nineteen miles of coastline, while the rolling hills to the east present views of the Bay and the Pacific Ocean. In between are traditional, well-kept neighborhoods, a progressive downtown that is experiencing a tremendous surge in growth, and superior cultural and recreational amenities. It is the administrative site for the County of Alameda, the regional seat for the federal government, the district location of primary state offices, and the transportation hub of commerce for the Bay Area.

In November 1998, the citizens of Oakland passed Measure X changing the form of government from Council-City Administrator to Mayor-Council through a charter amendment. Legislative authority is vested in the City Council and executive authority is vested in the Mayor. The City Administrator, appointed by and under the direction of the Mayor, has administrative authority to manage the day-to-day administrative and fiscal operations of the City. The City Auditor and the City Attorney are both elected officials and serve four-year terms.

The Mayor and City Council are the governing body of the City and comprises eight elected officials. One Council member is elected "at large", while the other seven Council members represent specific districts. The Mayor and City Council are elected to serve four-year terms.

On March 2, 2004, the citizens of Oakland passed Measure P: (1) to repeal the sunset provision of Measure X passed in November 1998 to retain the Mayor-Council form of government; (2) to change the term limit for Mayor from two terms to two consecutive terms; (3) to reduce the number of votes needed for the City Council to pass an ordinance on reconsideration from six votes to five votes; (4) to eliminate the prohibition on paying the Mayor more than the City Administrator; (5) to remove the rule that the Mayor vacates his or her office by missing ten consecutive City Council meetings; (6) to require the Mayor to advise the City Council before

removing the City Administrator; and (7) to change the title of the City Manager to "City Administrator".

The City provides a full range of services contemplated by statute or charter, including those functions delegated to cities under state law. These services include public safety (police and fire), sanitation and environmental health enforcement, recreational and cultural activities, public improvements, planning, zoning, and general administrative services.

The City's budget is a detailed operating plan that identifies estimated costs in relation to estimated revenues. The budget includes: (1) the programs, projects, services, and activities to be carried out during the fiscal year; (2) the estimated revenue available to finance the operating plan; and (3) the estimated spending requirements for the operating plan. The budget represents a process wherein policy decisions by the Mayor and the City Council are adopted, implemented and controlled. The notes to the required supplementary information summarizes the budgetary roles of various City officials and the timetable for their budgetary actions according to the City Charter. On June 29, 2004, the City Council, during its mid-cycle review, approved the City's revised budget for fiscal year 2004-05.

The City Charter prohibits expending monies for which there is no legal appropriation. Therefore, the City is required to adopt budgets for all City funds. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is established at the fund level, although for management purposes, the line item budget is controlled at the departmental level within funds. The City Administrator is authorized to administer the budget and may transfer monies from one activity, program or project to another within the same agency and fund. Supplemental appropriations or transfers of appropriations between funds or agencies must be approved by the City Council.

The City also maintains an encumbrance accounting system to provide budgetary controls for governmental funds. Encumbrances which would result in an overrun of an account balance are suspended in the system until additional funding is made available via budget change requests or withdrawn due to lack of funding. Encumbrances outstanding at June 30 and carried forward are reported as reservations of the appropriate governmental fund's fund balance since they do not constitute expenditures or liabilities. Encumbrances that do not lapse but are brought forward to the new fiscal year are incorporated as part of the budget adopted by City Council for that year.

#### Factors Affecting Financial Condition

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the City operates.

**Local Economy**. The City of Oakland has transformed itself into one of the most desirable communities to live and to do business in the country. Testimony to this transformation is well publicized in various magazines and comments by public officials. For example, the City is:

- "...4<sup>th</sup> Best commercial real estate market in the country" (Moody's Investors 2003)
- "....8<sup>th</sup> Best Place for Business in the U.S." (Forbes 2002 Annual Survey);
- "....7<sup>th</sup> Most Creative City in America" (Carnegie Mellon);

- "....6<sup>th</sup> Best City to live in the U.S." (Money, Dec. 2002);
- "....leader among America's top ten technology cities." (Newsweek, April 30, 2001); and
- "....uniquely positioned as an excellent point for international business." (Mickey Kantor, former U.S. Secretary of Commerce)

These statements are a testimony to the City's vibrancy, its business-friendly public policies, its well educated (ranked 8<sup>th</sup> as most educated in the nation) and skilled labor force, its incentive-driven environment within which to do business, and a City administration under Mayor Jerry Brown's leadership that enthusiastically supports and embraces sustainable economic development. Moreover, transportation systems such as four freeways (I-880, I-580, Hwy. 13, and Hwy. 24), railroad, trucking, shipping (4<sup>th</sup> largest port in the nation), air transportation, and public transit converge in the City of Oakland to make it the hub of interstate and international commerce on the West Coast. Its strategic location and proximity to Silicon Valley and to highly acclaimed institutions of higher learning provide excellent synergy for collaborative research and innovation for improved business products and services.

Oakland occupies 56 square miles of land with nineteen miles of coastline to the west and magnificent rolling hills to the east. It is the eighth largest city in California with a population of 412,300. Its economy ranks in the top 20 economies in the United States and the 84<sup>th</sup> largest in the world. Some of the diverse attributes which helped Oakland survive the dot.com bust are:

- Featured as among 10 top technology cities in the future (Newsweek, April 2001)
- Oakland ranked nation's #1 office market through 2005 (Landauer OM Index);
- Commercial building permits issued in 2003 valued at \$278.9 million, 25.5% increase;
- Ranked 3<sup>rd</sup> in the nation in percentage of women-owned businesses;

Two primary engines that drive the economies of the City in particular and Northern California in general are the Port of Oakland and the Oakland International Airport. Both entities celebrated their 75<sup>th</sup> anniversaries in 2002 with pride and enthusiasm in meeting the challenges of the new century. Both are investing billions of dollars in major expansion programs in anticipation of the new challenges. Finally, both entities have significant impacts on the City's and the region's economies. For example, in 2003, the Port of Oakland moved \$1.2 billion in agricultural goods. The Port is the primary seaport for more than 70% of California wine, dried fruits, and other edible exports.

In a recent article by the San Francisco Chronicle headlined, "It's full steam ahead at the Port of Oakland," it declared a booming business at the Port benefiting businesses and jobs in 2003. Those benefiting are dockworkers, truckers, rail companies, the California Central Valley farmers, and shipping companies. Ranked the 4<sup>th</sup> busiest port in the nation, the Port of Oakland handled 99% of Northern California's ocean container cargo with a remarkable growth of 13.8% in containers handled compared to 2002. Part of this tremendous growth is driven by China's booming manufacturing trade and other economies in the Far East.

Downtown Oakland remains the largest center for office development in the East Bay with 15.3 million square feet of office space and 70,000 day time workers. The Shorenstein Company recently completed a 20-story, 450,000 square foot office tower in the City Center that is occupied by various businesses. Ask Jeeves company moved its operations from Emeryville to

Oakland. It signed a lease to occupy 55,803 square feet and will occupy the fourth and fifth floors along with the plaza level in the new tower.

In a recent article by the Oakland Tribune, a study conducted by a Harvard business professor for the Initiative for a Competitive Inner City concluded that while many of America's inner cities continue to hemorrhage jobs, the City of Oakland gained jobs, fueled by immigrant population growth. The study targeted inner cities with population of 50,000 residents or more. It found that only ten added jobs at a higher rate than surrounding metropolitan areas: Oakland; San Jose; Long Beach; Anaheim; Portland, Oregon; Seattle; Jersey City, N.J.; Tulsa Okla; St. Petersburg, Fla; and Winston-Salem, N.C.

#### Long-term Financial Planning

Mayor's 10K Project: A major initiative launched by Mayor Jerry Brown when he took office in 1999, the 10K Downtown Housing Initiative, is realizing its goal of attracting 10,000 new residents to downtown Oakland by encouraging the development of 6,000 market-rate housing units. A near perfect climate, California's best mass transit system, a central Bay Area location and a growing downtown workforce all contribute to make downtown Oakland a great place to live.

As of October 1, 2005, the 10K Downtown Housing Initiative has exceeded the goal with 61 residential projects, 7,053 units, housing for about 12,000 new residents, completed or in process. Seventeen projects (1,663 units) have been completed, fourteen projects (1,479 units) are in construction, twenty projects (2,570 units) have received planning approvals, and ten projects (1,341 units) are in the planning process. The Initiative has literally altered Oakland's skyline with the construction of the Essex on Lake Merritt, the first high-rise residential construction in downtown Oakland in 20 years.

#### Cash Management Policies and Practices

To maximize interest income and maintain liquidity, the City pools operating cash of both the City and Port and invests these monies in securities of various maturities. These monies and operating funds of the Redevelopment Agency and the Oakland Base Reuse Authority are invested pursuant to the City's Investment Policy in compliance with Section 53601 of the California Government Code, the Nuclear Free Zone and Linked Banking Ordinances, and the Tobacco Divestiture Resolution. The objectives of the Investment Policy are to preserve capital, provide adequate liquidity to meet cash disbursements of the City, and to reduce overall portfolio needs while maintaining market-average rates of return. Investments are secured by collateral as required under law, with maturity dates staggered to ensure that cash is available when needed. The City Council receives quarterly reports on the performance of the City's pooled investment program.

The permitted investments include U.S. Treasury notes (with certain restrictions), federal agency issues, bankers' acceptances, commercial paper, corporate stocks and bonds with ratings of A1 or P1 by either Standard and Poor's or Fitch's, negotiable certificates of deposit, Local Agency Investment Fund, and repurchase agreements.

#### Risk Management

To finance its risks of general liability and workers' compensation, the City maintains a program of self-insurance, supplemented with commercial insurance of limited coverage, that is sufficient to protect resources at the lowest reasonable cost. The City does maintain commercial fire insurance policies on all of its buildings. Additionally, the City insures for the perils of earthquake and flood on the Henry J. Kaiser Convention Center and the George F. Scotlan Memorial Convention Center.

The City Attorney represents the City in all of its legal matters, including claims investigation, civil litigation, and disposition of claims and lawsuits.

Insurance to protect and indemnify the City against the risks of general liability and property damage is required in virtually all of its public works, contractor-supplied, and professional services contracts.

#### Awards

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Oakland for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2004. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports. In order to be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized CAFR whose contents conform to program standards. Such CAFR must satisfy both generally accepted accounting principles and applicable legal requirements.

The Certificate of Achievement is valid for a period of one year only. The City of Oakland has received a Certificate of Achievement for 15 of the last 16 years. The City's Fiscal Year 2004-05 CAFR will be submitted to GFOA for consideration for the Certificate of Achievement for Excellence in Financial Reporting.

#### Acknowledgements

I would like to express my appreciation to the entire staff of the Finance and Management Agency, most particularly the Accounting Division, and other agency and departmental staff, for their professionalism, dedication, and efficiency in the preparation of this report. I also thank Macias, Gini & Company LLP for their assistance and guidance. Finally, I would like to thank the Mayor, members of the City Council, and the City Administrator for their interest and continuing support in planning and conducting the City's financial operations in a responsible and progressive manner.

Respectfully submitted,

William E. Noland, Director

Finance and Management Agency

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Oakland, California

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
June 30, 2004

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

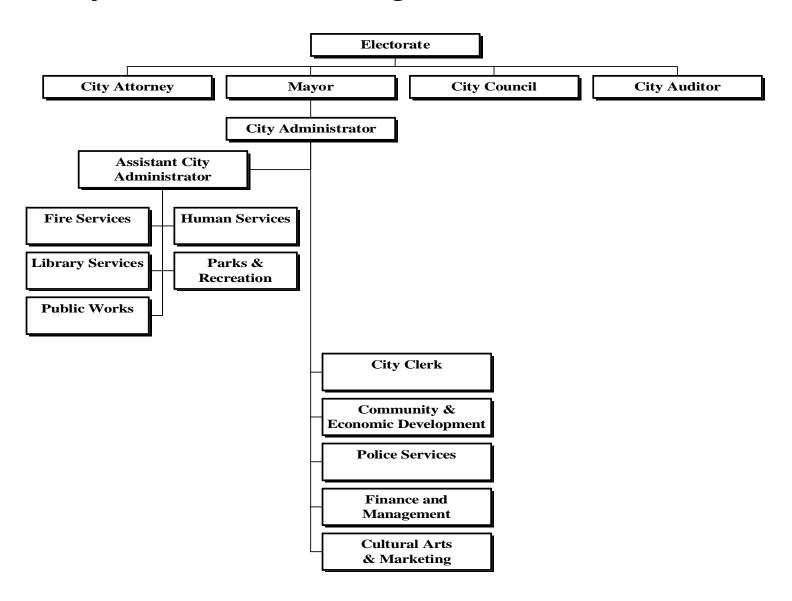
WE CORPORATION SEAL

Many L'Zielle

President

Executive Director

# City of Oakland Organization Chart



# DIRECTORY OF CITY OFFICIALS MAYOR/COUNCIL FORM OF GOVERNMENT June 30, 2005

#### **MAYOR**

Jerry Brown

#### MEMBERS OF THE CITY COUNCIL

Ignacio De La Fuente, *President (District 5)*Jane Brunner, *Vice-Mayor (District 1)* 

At Large – Henry Chang, Jr. District 4 – Jean Quan

District 2 – Patricia Kernighan District 6 – Desley Brooks District 3 – Nancy Nadel District 7 – Larry Reid

#### **COUNCIL APPOINTED OFFICERS**

Deborah A. Edgerly, City Administrator

LaTonda Simmons, City Clerk

#### **ELECTED OFFICERS**

John Russo, City Attorney Roland Smith, City Auditor

#### **AGENCY & DEPARTMENT DIRECTORS**

Raul Godinez

Public Works

Audree Jones-Taylor

Parks & Recreation

Carmen Martinez Daniel Farrell
Library Services Fire Services

William E. Noland Wayne Tucker Finance & Management Police Services

Vacant Andrea Youngdahl
Cultural Arts & Marketing Human Services

Dan Vanderpriem/Claudia Cappio Community & Economic Development

## CITY OF OAKLAND COMPREHENSIVE ANNUAL FINANCIAL REPORT

#### **PROJECT TEAM**

William E. Noland

Director

Finance and Management Agency

LaRae Brown *Controller* 

#### AUDIT/FINANCIAL STATEMENT COORDINATOR

Ace A. Tago, Assistant Controller

#### FINANCIAL STATEMENT PREPARATION

#### **CAFR Section Leaders**

Bruce Levitch Osborn Solitei Theresa Woo Accountant III Financial Analyst Accountant III

#### Accounting Team (GL, ORA & GRANTS)

Myrna Bangloy Mercy David Sandra Tong
Bernadette Bangloy Carol Hoomanawanui Norma Torres
Frank Catalya Felipe Kiocho Marilyn Tran
Connie L. Chu Lani Pallotta David Warner
Edward Chun Eric Parras Andy Yang

#### **ADMINISTRATIVE SUPPORT**

Novette G. Flores, Administrative Assistant

#### SPECIAL ASSISTANCE

Donna Treglown Kathleen Larson Katano Kasaine David Jones Janet An Sharon Holman

#### SPECIAL ASSISTANCE - DEPARTMENTS & OFFICES

City Administrator's Office City Attorney's Office FMA-Treasury Division
Community & Economic Development Agency
Risk Management



#### MACIAS GINI & COMPANY LLP

Mt. Diablo Plaza 2175 N. California Boulevard, Ste. 645 Walnut Creek, California 94596

> 925.274.0190 PHONE 925.274.3819 FAX

> > Honorable Mayor and Members of the City Council City of Oakland, California

#### Independent Auditor's Report

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Oakland, California (City), as of and for the year ended June 30, 2005, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Oakland Base Reuse Authority (OBRA), which represent 4%, 11%, and 3%, respectively, of the assets, net assets and revenues of the aggregate discretely presented component units. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for OBRA, is based on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express such an opinion. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City as of June 30, 2005, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As discussed in Note 2 to the financial statements, the City adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 40, Deposit and Investment Risk Disclosures – an amendment of GASB Statement No. 3.

In accordance with Government Auditing Standards, we have also issued our report dated December 9, 2005, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

The management's discussion and analysis, the schedules of funding progress and the budgetary comparison information listed in the table of contents are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we and the other auditors did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual fund financial statements and schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual fund financial statements and schedules have been subjected to the auditing procedures applied by us in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory and statistical sections have not been subjected to the auditing procedures applied by us and the other auditors in the audit of the basic financial statements and, accordingly, we and the other auditors express no opinion on them.

Maciss, Mini 4 Company LLP
Certified Public Accountants

Walnut Creek, California December 9, 2005

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

This section of the City of Oakland's (the City) Comprehensive Annual Financial Report presents a narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2005. We encourage readers to consider the information presented here in conjunction with the additional information contained in the City's financial statements and related notes and our letter of transmittal that precedes this section.

#### FINANCIAL HIGHLIGHTS

- The City's total assets exceeded its total liabilities by \$657.6 million as of June 30, 2005, compared to \$552.7 million at June 30, 2004. This represents an increase of 19% (\$104.9 million) compared to the previous year. The largest portion of the City's net assets (64%) reflects its \$418.0 million of investments in capital assets for governmental and business type activities, net of related debt. Of the remaining balance, (44%) reflects \$292.4 million in funding for debt service, capital projects and other continuing development projects for the City, and a deficit in unrestricted assets of (\$52.9) million or (-8%).
- The City's cumulative fund balances grew by 31% (\$213.3 million) to \$900.6 million compared to \$687.3 million for the prior fiscal year. This growth is primarily attributed to: (1) the combined increase of \$183.3 million or 28% in pooled and restricted cash and investments as a result of unspent Lease Revenue Bonds, Series 2005 proceeds issued on June 21, 2005; (2) the improved revenue collections as a result of double digit increases in property taxes; and (3) the 3% reduction in overall governmental liabilities excluding long-term debts.
- As of June 30, 2005, the City had total long-term obligations outstanding of \$1.87 billion compared to \$1.68 billion outstanding for the prior fiscal year, an increase of 11%. Of this amount, \$227.0 million is general obligation bonds backed by the full faith and credit of the City. The remaining \$1.64 billion is comprised of various long-term debt instruments including accruals of year-end estimates for other long-term liabilities.
- The City's General Fund unreserved/undesignated fund balance at June 30, 2005 was \$46.3 million compared to \$39.8 million for the previous year, an increase of \$6.5 million or 16%, attributed primarily to conservative revenue forecasting for real estate transfer taxes. The unreserved/undesignated fund balance exceeded the City Council's 7.5% reserve policy by 43%.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis are intended to introduce the City's basic financial statements. The City's basic financial statements consist of three components: (1)

government-wide financial statements, (2) fund financial statements, and (3) notes to the basic financial statements. This report also includes required and other supplementary information in addition to the basic financial statements themselves.

#### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to the financial statements for a private-sector business.

The *statement of net assets* presents information on all of the City's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether or not the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the City's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods, such as revenues pertaining to uncollected taxes and expenses pertaining to earned but unused vacation and sick leave.

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, life enrichment, community and economic development, and public works. The business-type activities of the City include the sewer service system and the parks and recreation.

#### **Fund Financial Statements**

The fund financial statements are designed to report information about groupings of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into the following three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. Most of the City's basic services are reported in governmental funds. However, unlike the government-wide financial statements, governmental fund financial statements focus on the near-term inflows and outflows of spendable resources, as well as

on the balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the City's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains several individual governmental funds organized according to their type (special revenue, capital projects, debt service, and general fund). Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, federal and state grant special revenue fund, Oakland Redevelopment Agency (Agency) as a blended component unit of the City, and municipal capital improvement fund, all of which are considered to be major funds. Data from the remaining funds are combined in a single, aggregated presentation. Individual fund data for each of the non-major governmental funds is provided in the form of combining statements elsewhere in this report.

The City adopts an annual appropriated budget for its general fund. A budgetary comparison schedule has been provided for the general fund in the required supplementary information to demonstrate compliance with this budget.

**Proprietary funds.** Proprietary funds are generally used to account for services for which the City charges customers, either outside customers or internal units or departments of the City. Proprietary funds provide the same type of information shown in the government-wide statements only in more detail. The City maintains the following two types of proprietary funds:

*Enterprise funds* are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for the operations of the Sewer Service System and the Parks and Recreation operations. The Sewer Service Fund is considered to be a major fund of the City.

Internal service funds are used to report activities that provide services and supplies for certain City programs and activities. The City uses internal service funds to account for its fleet of vehicles, radio and communication equipment, facilities management, printing and reproduction, and central stores. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements. The internal service funds are combined

into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of combining statements elsewhere in this report.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of employees and parties outside the City. The Oakland Municipal Employees Retirement System (OMERS) Fund, the Police and Fire Retirement System (PFRS) Fund are reported as pension trust funds. The Private Purpose Trust Fund along with the pension trust funds are reported as trust funds since their resources are not available to support the City's own programs. For this reason, they are not reflected in the government-wide financial statements. The accounting used for fiduciary funds is much like that used for proprietary funds.

#### **Notes to the Basic Financial Statements**

The notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### **Other Information**

In addition to the basic financial statements and accompanying notes, this report presents certain required supplementary information, other than this discussion and analysis, concerning the City's progress in funding its obligation to provide pension benefits to its employees and budget-to-actual information for the City's general fund. This required supplementary information is presented immediately following the notes to the basic financial statements.

The combining statements referred to earlier in connection with non-major governmental funds, internal service funds, and fiduciary funds are immediately following the required supplementary information along with budgetary comparison schedules.

#### **Government-wide Financial Analysis**

Net assets may serve over time as a useful indicator of the City's financial position. The City's total assets exceeded its liabilities as of June 30, 2005 by \$657.6 million compared to \$552.7 million as of June 30, 2004, an increase of \$104.9 million. The largest portion of the City's net assets (64%) reflects its \$418.0 million of investments in capital assets for governmental and business type activities net of related debt. Of the remaining balance, (44%) reflects \$292.4 million in funding for debt service, capital projects and other continuing development projects for the City, and a deficit in unrestricted assets of (\$52.9) million or (-8%).

#### City of Oakland's Net Assets June 30, 2005

(In Thousands)

	Governmental Activities	Business-type Activities	2005 Total	2004 Total
Assets:				
Current and other assets	\$1,651,554	\$ 61,075	\$1,712,629	\$1,443,658
Capital assets	839,375	121,240	960,615	946,004
TOTAL ASSETS	2,490,929	182,315	2,673,244	2,389,662
Liabilities:				
Long-term liabilities outstanding	1,794,616	70,814	1,865,430	1,677,195
Other liabilities	149,248	991	150,239	159,745
TOTAL LIABILITIES	1,943,864	71,805	2,015,669	1,836,940
Net assets:				
Invested in capital assets, net				
of related debt	310,633	107,396	418,029	502,955
Restricted net assets:				
Debt service	28,375	-	28,375	70,562
Pension obligations	175,247	-	175,247	31,048
Urban redevelopment and				
housing	84,752	-	84,752	189,555
Other purposes	4,041	-	4,041	24,861
Unrestricted	(55,983)	3,114	(52,869)	(266,259)
TOTAL NET ASSETS	<u>\$ 547,065</u>	<u>\$ 110,510</u>	<u>\$ 657,575</u>	<u>\$ 552,722</u>

The City's investment in capital assets of \$418.0 million, decreased by \$84.9 million compared to the previous fiscal year, is attributed to the increase in long-term debt related to capital assets. Other factors that contributed to the reduction in investment in capital assets include annual deduction for depreciation expense and asset retirements, net of new additions. The City's restricted net assets totaling \$292.4 million represents resources that are subject to external restrictions on how they may be used. The unrestricted deficit of (\$52.9) million is primarily caused by the Agency, which issues bonds and other indebtedness to fund urban development and housing projects that are not capitalized as assets.

**Governmental activities.** The City's change in net assets of \$104.9 million for the year ended June 30, 2005 represents an increase of \$72.0 million compared to \$32.9 million for the prior fiscal year. The key elements of this increase are listed below.

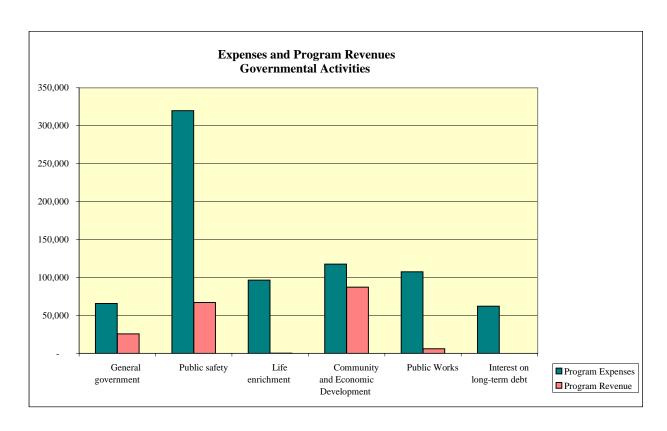
#### Changes in Net Assets June 30, 2005

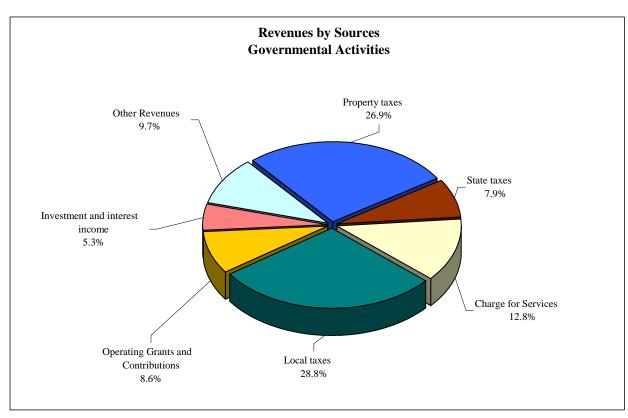
(In Thousands)

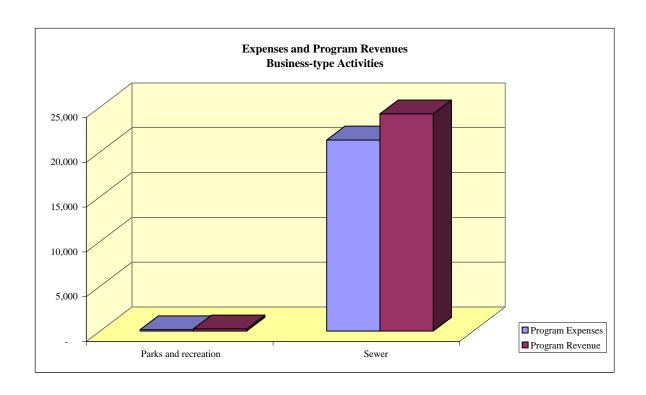
	Governmental Activities	Business-type Activities	2005* Total	2004 * Total
Revenues:		-		
Program revenues:				
Charges for services	\$111,467	\$ 24,496	\$ 135,963	\$ 87,480
Operating grants and				
contributions	74,694	-	74,694	78,965
Capital grants and contributions	-	-	-	10,366
General revenues:				
Property taxes	234,127	-	234,127	200,731
State taxes	68,451	-	68,451	72,906
Local taxes	251,301	-	251,301	197,873
Interest and investment				
income	46,063	707	46,770	5,660
Other	84,850		84,850	117,238
TOTAL REVENUES	870,953	<u>25,203</u>	896,156	771,219
Expenses:				
General government	65,865	=	65,865	67,069
Public safety	319,908	=	319,908	297,869
Life enrichment	96,649	-	96,649	102,314
Community & economic				
development	117,689	-	117,689	121,160
Public works	107,457	-	107,457	70,369
Interest on long-term debt	62,238	-	62,238	58,020
Sewer	-	21,337	21,337	20,597
Parks and recreation		160	160	159
TOTAL EXPENSES	769,806	21,497	791,303	737,557
Change in net assets before				
transfers	101,147	3,706	104,853	32,862
Transfers	621	(621)	<u>-</u> _	<u>-</u>
Change in net assets	101,768	3,085	104,853	32,862
Net assets at beginning of year	445,297	107,425	552,722	519,860
NET ASSETS AT END OF YEAR	<u>\$547,065</u>	<u>\$ 110,510</u>	<u>\$ 657,575</u>	<u>\$ 552,722</u>

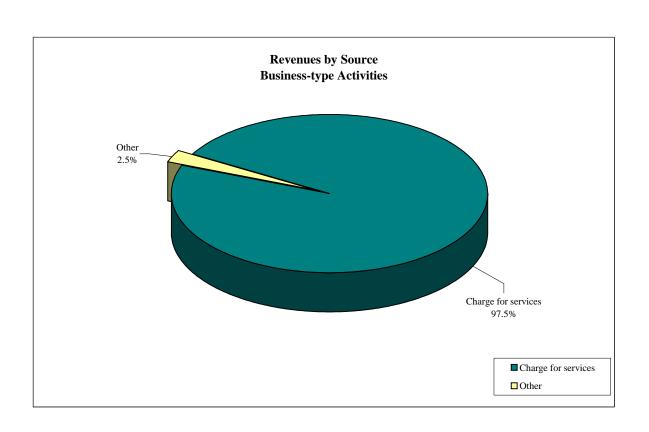
<sup>\*</sup> Certain amounts have been reclassified to conform with current year presentation.

The City's net assets increased by \$104.9 million for the year ended June 30, 2005 compared to \$32.9 million as of June 30, 2004. The increase of \$72.0 million is the result of a 16% improvement in revenue collections compared to the previous year matched against an increase of 7% in expenditures. Significant components that make up this increase are itemized below.









- The increases in State and local property taxes were driven by a 42% enhancement in assessed property valuation within the boundaries of the City of Oakland during fiscal year 2004-05 as reported by the County of Alameda.
- The increase in interest and investment income of \$41.1 million is primarily attributable to the presentation of negative interest for pension annuity last year and increased earnings from the City's pooled and restricted cash and investments as a result of carrying higher balances compared to the previous year.
- The decrease of \$32.4 million in other revenues when compared to the previous year is attributed primarily to last year's revision of the City's allowance for doubtful accounts, as the City re-evaluated the collectibility of its long-term notes receivables.
- The increase of \$22.0 million of spending in public safety when compared to the previous year is due primarily to overtime costs and national disaster responses for which the City had not been reimbursed by the Federal agencies.
- The \$5.7 million reduction in life enrichment expenditures reflects the transfer of all parks and recreation maintenance personnel to public works for management, resource allocation, and maximum flexibility in scheduling maintenance.
- The increase of \$37.1 million in public works expenditures reflect the addition of all maintenance personnel transferred from parks and recreation to public works and the completion of various current and continuing projects assigned.

**Business-type activities.** Business-type activities increased the change in its net assets by \$3.1 million for the year ended June 30, 2005. A key element of the increase for Business-type activities is attributed primarily to an 11% annual rate increase and the volume of billings for sewer services as a result of the surge in downtown housing development under the Mayor's 10 K Program. The 10K Program's goal is to develop housing to attract 10,000 new residents to downtown Oakland.

#### Financial Analysis of the Government's Funds

Governmental funds. The focus of City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of June 30, 2005, the City's governmental funds reported combined ending fund balances of \$900.6 million compared to \$687.3 for the previous fiscal year, as restated. The majority of the \$210.1 million increase (31%) is attributed to (1), the combined increase of \$183.3 million or 28% in pooled and restricted cash and investments as a result of unspent Lease Revenue Bonds, Series 2005 proceeds issued on June 21, 2005,

(2) the improved revenue collections as a result of double digit increases in property tax valuation, and (3) the 3% reduction in overall governmental liabilities excluding long-term debts.

At June 30, 2005, the Federal/State Grant Fund ended with a negative fund balance of \$2.5 million compared to a negative fund balance of \$23.1 million for the previous fiscal year. The significant reduction in negative fund balance is due to systematic collection efforts to reimburse City advances to pay for grant activities.

The Oakland Redevelopment Agency had a fund balance of \$268.1 million as of June 30, 2005 that represents an increase of 28% over the prior fiscal year. The net increase of \$58.5 million was primarily related to the improvement in property tax revenues in the project areas and the remaining bond proceeds for the Central District Project Area to be completed by fiscal year 2007.

**Proprietary funds.** The City's proprietary funds provide the same type of information found in the government-wide financial statements under the *business-type* column but in more detail.

The portion of net assets invested in capital assets, net of related debt amounted to \$107.4 million as of June 30, 2005, compared to \$113.6 for the previous fiscal year. The 5% decrease is related to partial proceeds spent from a new debt issued to finance sewer projects. During the fiscal year, the City capitalized \$3.1 million in sewer system completed projects, net of depreciation.

#### **General Fund Budgetary Highlights**

Differences between the original and the final amended expenditure budgets totaling \$16.7 million were due primarily to the determination of actual project carryforwards for continuing appropriations for various multi-year projects, capital improvement projects, and other projects authorized by City Council. The original approved expenditure budget contained only estimates of project carryforwards.

Total general fund actual expenditures compared to the final amended expenditure budget showed net budget savings of \$1.2 million for the year ended June 30, 2005, compared to \$3.6 million in savings for the previous fiscal year. The net savings is attributed to the significant turnover in full time employees due to retirement and City efforts to reduce personnel costs in line with its revenue forecast.

Actual revenues compared to the final amended general fund revenue budget exceeded projections by \$40.0 million, compared to an unfavorable variance of \$3.6 million for the previous fiscal year. The increase is primarily attributed to improved property taxes driven by a 42% improvement in assessed property valuation as reported by the County of Alameda.

#### **Capital Assets**

The City's capital assets, net of depreciation, totaled \$960.6 million as of June 30, 2005 compared to \$946.0 million as of June 30, 2004, an increase of 2.0%. Governmental activities additions of \$13.3 million in capital assets included land acquisition and capitalization of infrastructure, facilities improvements, and furniture and equipment which met the City's threshold for capitalization. These additions were offset by retirements and depreciation, the net effect of which was a reduction of \$3.9 million in capital assets for governmental activities. Business activities, primarily the sewer fund, increased its capital assets by \$1.4 million net of retirements and depreciation. See Note (7) for more details in capital assets.

#### **Construction Commitments**

The City has active construction projects as of June 30, 2005. The projects include street construction, park construction, building improvements and sewer and storm drain improvements (in thousands).

	Spent to date	Remaining Commitment
Infrastructure – streets	\$ 92,621	\$ 50,031
Infrastructure – parks	14,057	39,863
Facility improvements	22,878	34,065
Sewer and storm drains	10,414	49,315
Technology enhancements	13,800	5,587
Miscellaneous	14,058	<u>8,676</u>
Totals	<u>\$167,828</u>	<u>\$187,537</u>

#### **Debt Administration**

At the end of the current fiscal year, the City's debt limit (3.75% of property valuation, net of exemptions subject to taxation) was \$903.4 million. The total amount of debt applicable to the debt limit was \$227.0 million. The resulting legal debt margin was \$676.1 million.

The City of Oakland's underlying ratings for its general obligation bonds as of June 30, 2004, were as follows:

Standard and Poor's Corporation	A+
Moody's Investors Services, Inc.	A1
Fitch, JBCA, Inc.	A+

As of June 30, 2005, the City had total long-term obligations outstanding of \$1.87 billion compared to \$1.68 billion outstanding for the prior fiscal year, an increase of 11%. Of this amount, \$227.0 million is general obligation bonds backed by the full faith and credit of the City. The remaining \$1.64 billion is comprised of various long-term debt instruments listed below including accruals of year-end estimates for other long-term liabilities.

#### Outstanding Debt June 30, 2005

(In Thousands)

	Government	al Activities	Business-ty	ype Activities	Total			
	2005	2004	2005	2004	2005	2004		
General obligation bonds	\$ 227,010	\$ 232,045	\$	\$ —	\$ 227,010	\$ 232,045		
Tax allocation bonds	270,085	235,555		_	270,085	235,555		
Certificates of participation	50,195	54,780		_	50,195	54,780		
Lease revenue bonds	488,721	386,200		_	488,721	386,200		
Pension obligation bonds	366,405	388,824		_	366,405	388,824		
Special assessment debt with government								
commitment	7,370	7,940			7,370	7,940		
Accreted interest on								
appreciation bonds	70,811	52,863			70,811	52,863		
Sewer-bonds and notes payable	· —	_	67,985	6,362	67,985	6,362		
Less: Deferred amounts								
Bond issuance premiums	24,186	11,830	2,829		27,015	11,830		
Bond refunding loss	(22,793)	(20,333)			(22,793)	(20,333)		
Total bonds payable	1,481,990	1,349,704	70,814	6,362	1,552,804	1,356,066		
Notes payable	45,209	46,153			45,209	46,153		
Other long-term obligations	267,417	274,976			267,417	274,976		
TOTAL OUTSTANDING	<b>#1.504.616</b>	Φ1 ( <b>7</b> 0 022	ф <b>7</b> 0.01.4	Φ. 6. 2.62	Φ1 0 < <b>5</b> 100	Φ1 <b>&lt;55</b> 105		
DEBT	<u>\$1,794,616</u>	\$1,670,833	\$70,814	<u>\$ 6,362</u>	\$1,865,430	\$1,677,195		

The City's overall total long-term obligations increased by \$182.7 million compared to fiscal year 2004. The net increase is primarily attributable to (1) the issuance of Refunding Revenue Bonds, 2005 Series A-1, A-2 and B ("Series 2005 A & B Bonds"), (2) the issuance of Sewer Revenue Bonds, Series 2004 A (the "2004 Series A Bonds"), and (3) the Agency's issuance of Tax Allocation Bonds, Series 2005 for redevelopment within the Central District project area. The notes payable and other long-term obligations increased basically because of the additional amounts provided for compensated absences, workers' compensation, and estimated claims payable for fiscal year 2005.

#### **Summary of New Debt:**

Refunding Revenue Bonds, 2005 Series A-1, A-2 and B ("Series 2005 A & B Bonds"): On June 21, 2005, the Joint Powers Financing Authority issued its \$144,950,000 Refunding Revenue Bonds, Series A-1, A-2, and B. A portion of the proceeds were to be used to refund and defease all of the Authority's outstanding lease Revenue Bonds, 1998

Series A. However, the Interest Rate Swap Agreement associated with the 1998 Series A Bonds still remains in effect and set to terminate on July 31, 2021.

<u>Sewer Revenue Bonds, 2004 Series A</u>: On December 14, 2004, the City issued \$62,330,000 of Sewer Revenue Bonds, Series 2004 A (the "2004 Series A Bonds"). The 2004 A Project involves the rehabilitation and, where necessary, replacement of sections of the existing sewer system, including the sewer pipelines and connections to private sewer lines. The project is designed to reduce infiltration and inflow, increase the capacity of designated sewer pipes throughout the system, and eliminate sewer overflows of untreated water into the San Francisco Bay. The 2004 Series A Bonds have interest rates ranging from 3.00% to 5.25% and mature in 2029.

<u>Solar Panel Tax-Exempt Lease Transaction</u>: On November 14, 2004, the City of Oakland (the "Lessee") for \$4,138,858 to finance the design and construction of solar photovoltaic generation systems as described in the Design/Build Agreement for the Solar Power and Energy Efficiency Project, between the Lessee and the PowerLight Corporation (the "Contractor"). This financing was a capital lease at an interest rate of 4.25%.

Enterasys Equipment Lease: On February 15, 2005, the electorate authorized the execution of a seven-year contract for the lease of network equipment and services with Enterasys, Inc., for an amount not to exceed \$215,000 annually or \$1,500,000 over the term of the contract. The purpose of the lease financing was to finance the installation and maintenance of equipment necessary to update the City's network telephone infrastructure. This financing was a capital lease and part of the lease was taxable at an interest rate of 5.522% and the tax-exempt portion was 3.54%. On March 30, 2005, the City entered into a lease financing with Enterasys, Inc., in the amount of \$1,139,884.

Shoretel Equipment Lease: On February 15, 2005, the electorate authorized the successful completion of the City's Voice over IP pilot project and the execution of a seven-year contract for the lease of telephone equipment and services with ShoreTel Communications, Inc., for an amount not to exceed \$275,000 annually or \$1,650,000 over the term of the contract. The purpose of the lease financing was to finance the purchase and installation of equipment necessary to update the City's network telephone infrastructure. The financing was a capital lease and part of the lease was taxable at an interest rate of \$5.522% and the tax-exempt portion was 3.54%. On March 30, 2005, the City entered into a lease financing with ShoreTel Communications, Inc., in the amount of \$1,397,326.

Central District Redevelopment Project, Subordinated Tax Allocation Bonds, Series 2005: On February 8, 2005, the Agency issued the Series 2005 Bonds for \$44,360,000 to finance various redevelopment activities within the Central District Project Area including the following: property acquisition to facilitate residential and commercial development downtown; environmental remediation; parking garage expansion; renovation and maintenance of public facilities such as the Fox Theater; and public infrastructure such as streetscape and traffic improvements. Proceeds of the Series 2005

Bonds will also be used to fund façade improvements, tenant improvements, and support for all Agency-sponsored public capital projects for fiscal years 2005 through 2007.

Current Year Refunding: On June 16, 2005, the Oakland Joint Powers Financing Authority (JPFA) issued its \$122,170,000 Revenue Bonds, Series 2005 (City of Oakland General Obligation Bond Program) Bonds. The bonds have interest rates ranging from 3.00% to 5.00% and mature in 2025. The Bonds were issued to (1) purchase City of Oakland General Obligation Refunding Bonds, Series 2005 (the "Oakland GO Bonds") in the aggregate principal amount of \$122,476,041, which were issued simultaneously with the issuance of Bonds to defease all of the City's outstanding Refunded GO Bonds, (2) finance certain public capital improvements to be acquired under/or constructed by the Authority, (3) pay the premium for a financial guaranty insurance policy, and (4) pay certain costs of issuance associated with the Bonds.

Refunding Revenue Bonds, 2005 Series: On June 21, 2005, the City, through the JPFA, issued 2005 Refunding Revenue Bonds, 2005 Series (2005 Bonds) in the amount of \$144,950,000, comprised of \$63,500,000 tax-exempt 2005 Series A-1 Bonds, \$63,475,000 tax-exempt 2005 Series A-2 Bonds, and \$17,975,000 taxable Series B bonds. The 2005 Bonds were issued as auction rate securities. The purpose of the bonds was to (1) refund and defease all of the Oakland Joint Powers Finance Authority's (JPFA) outstanding Lease Revenue Bonds, 1998 Series A, which were issued to refund Special Refunding Revenue Bonds (Pension Financing) 1988 Series A issued by the City, and (2) fund a portion of the City's obligation to make payments to its Police and Fire Retirement system.

Additional information on the City's long-term debt obligations can be found in Note 12 to the financial statements.

#### **Economic Factors and Next Year's Budgets and Tax Rates**

The economic indicators highlighted below, among others and including labor union contracts, were factored into the City's budget formulation process as they relate to revenue forecasting, program planning, and resource allocation for fiscal year 2005-06.

- The City of Oakland's unemployment rate dropped to 7.8% in October 2005 compared to an average unemployment rate of 9.1% for 2004.
- The annual rate of the Bay Area's consumer price index decreased slightly to 2.04% in October 2005 (2.09% in September 2005), while the U.S. City average decreased from 3.52% to 3.19%.
- Oakland's vacancy rate for class A and B office space has dropped to 7.5% for the 2005 third quarter compared to 10.2% for the 2004 third quarter. By comparison, the 2005 third quarter Class A vacancy rates for the City of San Francisco and the Silicon Valley were 13.1% and 13.9%, respectively.

- For the 2005 third quarter, the average office space rental rate per square foot for the City ranged from \$1.66 to \$1.89 compared to \$2.40 for San Francisco and \$2.09 for the Silicon Valley.
- Oakland's gross metropolitan product, estimated at \$99.6 billion for 2001, ranks in the top 20 metropolitan economies in the United States and the 84<sup>th</sup> largest economy in the world.
- Estimated population for 2005 is 415,700 with a total number of households of 150,790 and an average household size of 2.60 persons with a mean household income of \$59,500.
- Electric utility rates for commercial range from 13.67 to 17.67 cents per kilowatt hour while industrial rates are from 9.21 to 13.47 cents per kilowatt hour.
- Increases in expenditures due to new union contracts, CalPers pension rates, and healthcare costs have been factored into the City's Fiscal Year 2005-06 budget without raising or imposing new taxes.

#### **Requests for Information**

This financial report is designed to provide a general overview of the City of Oakland's finances for all those with an interest in the City's fiscal and economic affairs. Requests for additional financial information should be addressed to the Finance and Management Agency, Accounting Division, City of Oakland, 150 Frank H. Ogawa Plaza, Suite 6353; Oakland, California 94612-2093.

#### City of Oakland Statement of Net Assets June 30, 2005

(In Thousands)

	ı	Primary Government	Component Units			
	Governmental Activities	Business-Type Activities	Total	Port of Oakland	Oakland Base Reuse Authority	
	Acuvides	Acuvides	IOLAI	r oit of Oakianu	Neuse Authority	
ASSETS						
Cash and investments	\$ 288,237	\$ 4,897	\$ 293,134	\$ 95,581	\$ 6,060	
Receivables (net of allowance						
for uncollectibles of \$9,560):						
Accrued interest	1,340	-	1,340	970	-	
Property taxes	10,871	-	10,871	-	-	
Accounts receivable	69,816	3,243	73,059	34,425	714	
Grants receivable	24,623	-	24,623	-	168	
Due from component unit	21,763	-	21,763	-	-	
Internal balances	4,751	(4,751)	-	-	-	
Due from other governments	4,898	-	4,898	-	-	
Due from pension trust fund	2,070	-	2,070	-	-	
Notes and loans receivable (net of				-	-	
allowance for uncollectibles of \$6,490)	184,438	-	184,438	-	-	
Restricted assets:						
Cash and investments	562,935	56,970	619,905	373,478	8,932	
Receivables	-	-	-	5,915	-	
Inventories	1,057	-	1,057	-	-	
Capital assets:						
Land and other assets not being depreciated	100,702	5,002	105,704	695,254	-	
Facilities, infractructure, and equipment,						
net of depreciation	738,673	116,238	854,911	1,230,615	490	
Property held for resale	57,738	-	57,738	-	89,408	
Unamortized bond issuance costs	22,903	716	23,619	-	-	
Net pension asset	392,203	-	392,203	-	-	
Other	1,911	-	1,911	106,831	-	
TOTAL ASSETS	2,490,929	182,315	2,673,244	2,543,069	105,772	
LIABILITIES						
Accounts payable and other current liabilities	122,727	983	123,710	46,208	1,010	
Accrued interest payable	9,160	-	9,160	33,430	· -	
Due to other governments	235	-	235	-	3,676	
Due to primary government	-	-	-	18,828	2,935	
Unearned revenue	8,404	8	8,412	69,897	90	
Matured bonds and interest payable	520	-	520	-	-	
Other	8,202	-	8,202	45,535	714	
Noncurrent liabilities:						
Due within one year	148,849	2,338	151,187	20,660	-	
Due in more than one year	1,645,767	68,476	1,714,243	1,545,395	7,495	
TOTAL LIABILITIES	1,943,864	71,805	2,015,669	1,779,953	15,920	
NET ASSETS (deficit)						
Invested in capital assets, net of related debi	310,633	107,396	418,029	592,698	490	
Restricted net assets:	,	7400 4	~,~	,		
Debt service	28,375	_	28,375	136,004	_	
Pension obligations	175,247	_	175,247		_	
Urban redevelopment and housing	84,752	_	84,752	_	83,302	
Other purposes	4,041	_	4,041	_		
Unrestricted net assets (deficit)	(55,983)	3,114	(52,869)	34,414	6,060	
TOTAL NET ASSETS	\$ 547,065	\$ 110,510	\$ 657,575	\$ 763,116	\$ 89,852	
TOTAL HEL ABBLID	Ψ 5-7,005	φ 110,510	Ψ 051,515	ψ /03,110	ψ 09,034	

The notes to the basic financial statements are an integral part of this statement

#### City of Oakland Statement of Activities For the Year Ended June 30, 2005

(In Thousands)

				Progra	m Revenu	е					Expense) anges in			i				
	•			Ope	erating		Capital				rimary G					Comp	onent Un	its
		Ch	arges for	Gra	nts and	Gr	rants and	Go	vernmei	ntal	Business-type					Port	Oal	dand Base
Functions/Programs	Expenses	s	ervices	Conti	ibutions	Cor	ntributions		Activitie	s	A	ctivitie	s.		Total	of Oakland	Reus	se Authority
Primary government:																		
Governmental activities:																		
General government	\$ 65,865	\$	25,641	\$	-	\$	-	\$	(40	0,224)	\$		-	\$	(40,224)			
Public safety	319,908		66,983		-		-			2,925)			-		(252,925)			
Life enrichment	96,649		125		-		-			6,524)			-		(96,524)			
Community and economic development	117,689		12,528		74,694		-			0,467)			-		(30,467)			
Public works	107,457		6,190		-		-			1,267)			-		(101,267)			
Interest on long-term debt	62,238		-		-		<u> </u>		(6:	2,238)					(62,238)			
TOTAL GOVERNMENTAL ACTIVITIES	769,806		111,467		74,694		-		(58)	3,645)					(583,645)			
Business-type activities:																		
Sewer	21,337		24,252		-		-			-		2	2,915		2,915			
Park and recreation	160		244		-		-			-			84		84			
TOTAL BUSINESS-TYPE ACTIVITIES	21,497		24,496		-					_	-	2	2,999		2,999			
TOTAL PRIMARY GOVERNMENT	\$ 791,303	\$	135,963	\$	74,694	\$	-		(58)	3,645)			2,999		(580,646)			
Component units:																		
Port of Oakland	\$ 266,060	\$	251,010	\$	5,375	\$	51,365									\$ 41,690		
Oakland Base Reuse Authority	\$ 7,881	\$	7,957	\$	1,062		-									7,0,0	\$	1,138
	General revenu								22						224.125			
	Property tax	xes								4,127			-		234,127	-		-
	State taxes									8,451			-		68,451	-		-
	Local taxes Interest and									1,301			707		251,301	9.025		240
	Other	inves	tment incon	ne						6,063			/0/		46,770	8,935		249
	Transfers								8	4,850			(621)		84,850	3,678		203
						_		-		621			(621)		-0		_	
	TOTAL GENI			S AND	KANSFER	S				5,413			86		685,499	12,613	_	452
	Changes in								10	1,768			3,085		104,853	54,303	_	1,590
	NET ASSETS	- BEO	GINNING						44:	5,297		107	,425		552,722	708,813	_	88,262
	NET ASSETS	- ENI	DING					\$	54	7,065	\$	110	),510	\$	657,575	\$ 763,116	\$	89,852

The notes to the basic financial statements are an integral part of this statement

#### CITY OF OAKLAND Balance Sheet Governmental funds June 30, 2005 (In Thousands)

		Federal/State	Oakland Redevelopment	Municipal Capital	Other Governmental	Total Governmental
	General	Grant Fund	Agency	Improvement	Funds	Funds
ASSETS						
Cash and investments	\$ 79,445	\$ -	\$ 129,143	\$ 20,274	\$ 55,975	\$ 284,837
Receivables (net of allowance						
for uncollectibles of \$8,047):						
Accrued interest	418	-	411	138	373	1,340
Property taxes	5,484	734	1,187	21	3,445	10,871
Accounts receivable	65,855	158	373	1	3,034	69,421
Grants receivable	-	23,928	-	-	695	24,623
Due from component unit	20,367	-	-	-	1,396	21,763
Due from other funds	68,721	2,842	31,125	-	3,440	106,128
Due from other governments	-	-	4,898	-	-	4,898
Notes and loans receivable (net						
of allowance for uncollectibles of \$6,490)	38,619	78,788	51,351	-	15,680	184,438
Restricted cash and investments	175,198	4,090	89,801	112,073	165,792	546,954
Property held for resale	-	-	57,738	-	-	57,738
Other	1,887	24				1,911
TOTAL ASSETS	\$455,994	\$ 110,564	\$ 366,027	\$ 132,507	\$ 249,830	\$1,314,922
LIABILITIES AND FUND BALANCES						
Liabilities						
Accounts payable and accrued liabilities	\$102,181	\$ 5,108	\$ 9,456	\$ 1,311	\$ 3,509	\$ 121,565
Due to other funds	25,110	23,435	6,669	ų 1,511 -	13.957	69,171
Due to other governments	21	20,100	213	_	13,557	235
Deferred revenue	29,882	84,481	81,190	21	19,046	214,620
Matured bonds and interest payable	27,002	-	-	520		520
Other	6,963	_	380	612	247	8,202
TOTAL LIABILITIES	164,157	113,024	97,908	2,464	36,760	414,313
Fund balances (deficit) Reserved:						
Encumbrances	4,115	15,265	_	434	4,837	24,651
Long-term receivables	6,000		_	-	2,659	8,659
Debt service	3,379	_	_	_	155,769	159,148
Property held for resale	-	_	57,738	_	-	57,738
Capital projects	_	_	208,829		_	208,829
Pension obligations	138,000	_	200,027	_	_	138,000
Unreserved/(deficit) reported in:	150,000					130,000
General fund	140,343	_	_	_	_	140,343
Special revenue funds	1-10,5-15	(17,725)	_	_	37,510	19,785
Capital project funds	_	(17,723)	1,552	129,609	12,295	143,456
		-				
TOTAL FUND BALANCES (DEFICIT)	291,837	(2,460)	268,119	130,043	213,070	900,609
TOTAL LIABILITIES AND FUND BALANCES (DEFICIT)	\$455,994	\$ 110,564	\$ 366,027	<u>\$ 132,507</u>	\$ 249,830	\$1,314,922

The notes to the basic financial statements are an integral part of this statement.

# City of Oakland

# Reconciliation of the Government Fund Balance Sheet to the Statement of Net Assets for Governmental Activities June 30, 2005

(In Thousands)

Fund balance - total governmental funds	\$	900,609
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resource and therefore, are not reported in the funds.		812,585
Accounts recivable from OMER's		306
Bond issuance costs are expended in the governmental funds when paid and are capitalized and amortized over the life of the corresponding bonds for the purposes of the government activities on the statement of net assets.		22,903
Net pension assets are recognized in the statement of net assets as an asset, however it is not considered a financial resource and, therefore, is not reported on the balance sheet of governmental funds.		392,203
Interest on long-term debt is not accrued in the funds, but rather is recognized as an expenditure when due.		(9,160)
Because the focus of governmental funds is on short-term financing, some assets will not be available to pay for current period expenditures. Those assets are offset by deferred revenue in the governmental funds.		206,216
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds.	(	1,771,226)
Internal service funds are used by the City to charge the costs of providing supplies and services, fleet and facilities management, and use of radio and communication equipment to individual funds. Assets and liabilities of internal service funds are included in governmental activities in the statement of net		
assets.		(7,371)
NET ASSETS OF GOVERNMENTAL ACTIVITIES	\$	547,065

# Statement of Revenues, Expenditures and Changes in Fund Balances

# Governmental Funds

# Year Ended June 30, 2005

(In Thousands)

		Federal/State	Oakland Redevelopment	Municipal Capital	Other Governmental	Total Governmental
REVENUES	General	Grant Fund	Agency	Improvement	Funds	Funds
Taxes:						
Property	\$ 143,436	\$ -	\$ 69,797	\$ -	\$ 18,828	\$ 232,061
State:						
Sales and use	41,651	800	-	=	8,697	51,148
Motor vehicle in-lieu	9,656	=	=	-	-	9,656
Gas	-	-	-	-	7,647	7,647
Local:	42 002					43,902
Business license Utility consumption	43,902 49,781	-	-	_	-	49,781
Real estate transfer	77,722	_	-	-	-	77,722
Transient occupancy	10,926	-	-	-	-	10,926
Parking	7,029	-	-	-	4,551	11,580
Voter approved special tax	-	10,712	=	-	19,443	30,155
Franchise	11,128	-	-	-	-	11,128
Licenses and permits	15,652		-	-	24	15,676
Fines and penalties	24,632	341	4,580	3,880	1,352	26,325
Interest and investment income Charges for services	20,845 66,375	3,450 73	5,173	38	5,740 1,474	38,495 73,133
Federal and state grants and subventions	591	84,620	5,175	-	11,798	97,009
Other	21,896	7,056	4,208	191	20,360	53,711
TOTAL REVENUES	545,222	107,052	83,758	4,109	99,914	840,055
EXPENDITURES						
Current:						
Elected and Appointed Officials:						
Mayor	1,552	=	-	-	179	1,731
Council	2,279	-	-	28	1,789	4,096
City Manager	9,276	198 307	-	1,990	2,179 2,659	13,643 11,029
City Attorney City Auditor	8,055 1,106	307	-	8	2,039	1,106
City Clerk	1,644	-	-	21	61	1,726
Agencies/Departments:	-,					-,
Personnel Resource Management	3,726	-	-	-	-	3,726
Information Technology	7,853	3	=	518	35	8,409
Financial Services	17,942	259	-	3,215	781	22,197
Police Services	171,639	6,342	-	-	832	178,813
Fire Services	90,442	1,276	=	145	6,166	98,029
Life Enrichment: Administration	7					7
Parks and Recreation	13,097	86	-	4	3,553	16,740
Library	10,478	9,359		•	710	20,547
Museum	7,089	-	-	45	249	7,383
Aging & Health and Human Services	6,910	25,654	-	-	3,045	35,609
Community and Economic Development	18,902	21,149	47,034	414	13,532	101,031
Public Works	28,909	5,845	-	8,682	29,902	73,338
Other	29,260	366	-	-	8,701	38,327
Capital outlay	1,184	13,478	-	12,760	8,797	36,219
Debt service:	670	1,407	9,830	41	58,848	70,796
Principal repayment  Payment to refunding bond escrow agent	6/0	1,407	9,830	41	17,710	17,710
Bond issuance costs		_	1,241	89	3,148	4,478
Interest charges	123	705	14,886	12	44,930	60,656
TOTAL EXPENDITURES	432,143	86,434	72,991	27,972	207,806	827,346
EXCESS (DEFICIENCY) OF REVENUES						
OVER (UNDER) EXPENDITURES	113,079	20,618	10,767	(23,863)	(107,892)	12,709
	113,079	20,018	10,707	(23,803)	(107,892)	12,709
OTHER FINANCING SOURCES (USES) Proceeds from bonds issuance	_	_	44,360	7.894	381,702	433,956
			,	.,	9,492	
Premiums on issuance of bonds Payment to refunding bond escrow agent	-	-	3,387	656	(247,860)	13,535 (247,860)
Property sale proceeds	349	45	-	-	(247,000)	394
Transfers in	27,506	-	-	=	82,405	109,911
Transfers out	(82,405)	<u>-</u> _		(6,300)	(20,606)	(109,311)
TOTAL OTHER FINANCING SOURCES (USES)	(54,550)	45	47,747	2,250	205,133	200,625
NET CHANGE IN FUND BALANCES	58,529	20,663	58,514	(21,613)	97,241	213,334
Fund balances (deficit) - beginning	233,308	(23,123)	209,605	151,656	115,829	687,275
FUND BALANCES (DEFICIT) - ENDING	\$ 291,837	\$ (2,460)	\$ 268,119	\$ 130,043	\$ 213,070	\$ 900,609
. C DILLINGLO (DEI ICH) - ENDING	ψ 271,037	ψ (2,400)	φ 200,119	φ 150,043	φ 213,070	φ 200,009

# City of Oakland

# Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance of Governmental Funds to the Statement of Activities of Governmental Activities

### June 30, 2005

(In Thousands)

Net change in fund balance - total governmental funds	\$ 213,334
Amounts reported for governmental activities in the statement of activities are different because:	
Government funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeds depreciation in the current period.	12,996
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. This represents the change in the deferred amounts during the current period.	(9,263)
Certain long-term accrued obligations, such as claims, vacations, and sick leave, are reported in the fund statements only when they mature, rather than when the obligation is incurred. The increase made to net change in fund balance is caused by the payments made during the year that exceeded the liabilities incurred and changes in estimates.	13,058
Changes to the net pension assets, as reported in the statement of activities, do not require the use of current financial resources and therefore are not reported as an expenditure's in the governmental funds.	10,833
Bond issuance costs are expended in the governmental funds when paid, and are deferred and amortized over the life of the corresponding life of the bonds for purposes of the statement of net assets. This is the amount by which current year bond issuance costs exceeded amortization expense in the current period.	4,478
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt and the advance refunding of debt consume the current financing sources of the governmental funds. These transaction, however have no effect on net assets. This is the amount by which principal retirement and payment to escrow agent exceeded bond proceeds in the current period.	
Principal payments Payments to escrow agent for refunded debt Issuance of bonds and notes Premium on bond proceeds	70,796 265,570 (433,956) (13,535)
Amortization of bond premiums	1,179
Amortization of cost of issuances	(785)
Amortization of refunding loss	(2,672)
Additional accrued and accreted interest calculated on bonds and notes payable	(17,145)
Other long-term liability for mandated Alameda County environmental clean-up health costs	(5,499)
The net loss of activities of internal service funds is reported with governmental activities.	(7,621)
CHANGE IN NET ASSETS OF GOVERNMENTAL ACTIVITIES	\$ 101,768
The note to the basic financial statements are an integral part of this statement	

# CITY OF OAKLAND Statement of Fund Net Assets

# Proprietary Funds June 30, 2005

(In Thousands)

	Business-f	Governmental Activities		
	Sewer Service	Nonmajor Fund Parks and Recreation	Total	Internal Service Funds
ASSETS				
Current Assets:				
Cash and investments	\$ -	\$ 4,897	\$ 4,897	\$ 3,400
Accounts receivables (net of uncollectibles of \$997 and \$516				
for the enterprise funds and internal service funds, respectively)	3,211	32	3,243	89
Inventories	-	-	-	1,057
Restricted cash and investments	56,970	<del></del>	56,970	15,981
Total current assets	60,181	4,929	65,110	20,527
Noncurrent Assets:				
Capital assets:				
Land and other assets not being depreciated	4,784	218	5,002	310
Facilities and equipment, net of depreciation	114,373	1,865	116,238	26,480
Total capital assets	119,157	2,083	121,240	26,790
Unamortized bond issuance costs	716	<u> </u>	716	
Total noncurrent assets	119,873	2,083	121,956	26,790
TOTAL ASSETS	180,054	7,012	187,066	47,317
LIABILITIES				
Current Liabilities				
Accounts payable and accrued liabilities	983	_	983	1.162
Due to other funds	4,751	_	4,751	30,136
Deferred revenue	8	-	8	-
Bonds, notes and other payables	2,338	<u>-</u> _	2,338	5,616
Total current liabilities	8,080	<del>_</del>	8,080	36,914
Noncurrent Liabilities:				
Bonds, notes and other payables	68,476	<del>-</del> _	68,476	17,774
Total noncurrent liabilities	68,476	<del>-</del>	68,476	17,774
TOTAL LIABILITIES	76,556		76,556	54,688
NET ASSETS				
Invested in capital assets, net of related debt	105,313	2,083	107,396	3,400
Unrestricted (deficit)	(1,815)	4,929	3,114	(10,771)
TOTAL NET ASSETS (DEFICIT)	\$ 103,498	\$ 7,012	\$ 110,510	\$ (7,371)

# CITY OF OAKLAND Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Funds Year Ended June 30, 2005

(In Thousands)

	Business	Governmental Activities		
	Sewer Service	Nonmajor Fund Parks and Recreation	Total	Internal Service Funds
OPERATING REVENUES				
Rental	\$ -	\$ 237	\$ 237	\$ -
Sewer services	23,292	-	23,292	<del>-</del>
Charges for services	-	-	-	32,373
Other	960	7	967	788
TOTAL OPERATING REVENUES	24,252	244	24,496	33,161
OPERATING EXPENSES				
Personnel	10,648	3	10,651	14,313
Supplies	337	-	337	5,479
Depreciation and amortization	3,531	152	3,683	4,856
Contractual services and supplies	1,364	-	1,364	1,331
Repairs and maintenance	38	-	38	1,679
General and adminsitrative	2,916	-	2,916	3,572
Rental	726	5	731	1,508
Other	<u>-</u>	<del>-</del>		6,811
TOTAL OPERATING EXPENSES	19,560	160	19,720	39,549
OPERATING INCOME (LOSS)	4,692	84	4,776	(6,388)
NONOPERATING REVENUES (EXPENSES)				
Interest and investment income	592	115	707	111
Interest expense	(1,777)	-	(1,777)	(1,447)
Other, net				82
TOTAL NONOPERATING REVENUES (EXPENSES)	(1,185)	115	(1,070)	(1,254)
INCOME (LOSS) BEFORE TRANSFERS	3,507	199	3,706	(7,642)
Transfers in	-	-	-	284
Transfers out	(621)		(621)	(263)
TOTAL TRANSFERS	(621)		(621)	21
Change in net assets	2,886	199	3,085	(7,621)
Net Assets - Beginning	100,612	6,813	107,425	250
NET ASSETS - ENDING	\$ 103,498	\$ 7,012	\$ 110,510	\$ (7,371)

# **CITY OF OAKLAND Statement of Cash Flows Proprietary Funds**

# Year Ended June 30, 2005 (In Thousands)

	Business-	-type Activities - Enterpris	e Funds	Governmental Activities
	Sewer Service	Nonmajor Fund Parks and Recreation	Total	Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES				
Cash received from customers, including other funds and cash deposits	\$ 23,041	\$ (3)	\$ 23,038	\$ 32,782
Cash received from tenants for rents	-	237	237	787
Cash from other sources	960	7	967	(14.212)
Cash paid to employees for services	(10,648)	(3)	(10,651)	(14,313)
Cash paid to suppliers for goods & services	(5,800)	(26)	(5,826)	(20,870)
NET CASH PROVIDED BY OPERATING ACTIVITIES	7,553	212	7,765	(1,614)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Payment of interfund loans	(7,927)	-	(7,927)	8,172
Transfers in	-	-	-	284
Transfers out	(621)	<u> </u>	(621)	(263)
NET CASH PROVIDED BY (USED IN) NONCAPITAL FINANCING ACTIVITIES	(8,548)	<del></del>	(8,548)	8,193
CASH FLOWS FROM CAPITAL FINANCING ACTIVITIES				
Acquisition of capital assets	(4,951)	_	(4,951)	(5,203)
Long-term debt:	(4,751)		(4,731)	(3,203)
Bond proceeds	65,217	-	65,217	6,676
Costs of issuance	(730)		(730)	-
Repayment of long-term debt	(707)	-	(707)	(5,598)
Interest paid on long-term debt	(1,456)	<del>-</del>	(1,456)	(1,280)
NET CASH PROVIDED BY (USED IN) CAPITAL FINANCING ACTIVITIES	57,373	<del>-</del>	57,373	(5,405)
CASH FLOWS FROM INVESTING ACTIVITIES				
Interest income received	592	115	707	(56)
Other investing activities				83
NET CASH PROVIDED BY (USED IN) INVESTING ACTIVITIES	592	115	707	27
NET INCREASE IN CASH AND CASH EQUIVALENTS	56,970	327	57,297	1,201
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR		4,570	4,570	18,180
CASH AND CASH EQUIVALENTS AT END OF YEAR	\$ 56,970	\$ 4,897	\$ 61,867	\$ 19,381
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH				
PROVIDED BY OPERATING ACTIVITIES				
Operating income (loss)	\$ 4,692	<u>\$ 84</u>	<u>\$ 4,776</u>	\$ (6,388)
ADJUSTMENTS TO RECONCILE OPERATING INCOME (LOSS) TO				
NET CASH PROVIDED BY OPERATING ACTIVITIES				
Depreciation and amortization	3,531	152	3,683	4,856
Changes in assets and liabilities:  Receivables	(170)	(2)	(192)	21
Inventories	(179)	(3)	(182)	31 148
Accounts payable and accrued liabilities	(419)	(21)	(440)	(261)
Deferred revenue	(72)	-	(72)	-
NET CASH PROVIDED BY OPERATING ACTIVITIES	\$ 7,553	\$ 212	\$ 7,765	\$ (1,614)
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO THE				
STATEMENT OF NET ASSETS				
Cash and investments	_	4,897	4,897	3,400
Restricted cash and investments	56,970	-	56,970	15,981
TOTAL	\$ 56,970	\$ 4,897	\$ 61,867	\$ 19,381

# CITY OF OAKLAND Statement of Fiduciary Net Assets Fiduciary Funds June 30, 2005 (In Thousands)

	Pension Trust Funds	Private Purpose Trust Fund
ASSETS		
Cash and investments	\$ 35,097	\$ 4,981
Receivables:		
Accrued interest and dividends	2,240	17
Investments and contributions	74,737	-
Restricted:		
Cash and investments	650,169	-
Securities lending collateral	50,594	
TOTAL ASSETS	812,837	4,998
LIABILITIES		
Accounts payable and accrued liabilities	136,751	215
Due to other funds	2,070	-
Securities lending collateral	50,594	-
Other	<u> </u>	7
TOTAL LIABILITIES	189,415	222
NET ASSETS		
Net assets held in trust	\$ 623,422	\$ 4,776

# Statement of Changes in Fiduciary Net Assets Fiduciary Funds

# Year Ended June 30, 2005

(In Thousands)

	Pension Trust Funds	Private Purpose Trust Fund	
ADDITIONS:			
Contributions:			
Member contributions	\$ 24	\$ -	
City contributions	17,710	34	
Total contributions	17,734	34	
Trust receipts		1,045	
Investment income:			
Net appreciation in fair value of investments	35,276	-	
Interest	11,731	94	
Dividends	3,089	-	
Securities lending	911		
TOTAL INVESTMENT INCOME	51,007	94	
Less investment expenses:	(1.405)		
Investment expenses Borrowers rebates and other agent fees on securities lending transactions	(1,495) (793)	-	
Total investment expenses	(2,288)	<del></del>	
NET INVESTMENT INCOME	48,719	94	
Other income	38		
TOTAL ADDITIONS	66,491	1,173	
DEDUCTIONS:			
Benefits to members and beneficiaries:			
Retirement	43,791	_	
Disability	25,982	_	
Death	2,236		
TOTAL BENEFITS TO MEMBERS AND BENEFICIARIES	72,009	-	
Administrative expenses	936	3	
Change in payable to City	(306)	-	
Police services		1,278	
TOTAL DEDUCTIONS	72,639	1,281	
Change in net assets	(6,148)	(108)	
NET ASSETS - BEGINNING	629,570	4,884	
NET ASSETS - ENDING	\$ 623,422	\$ 4,776	

Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

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Notes to Basic Financial Statements Year Ended June 30, 2005

# (1) ORGANIZATION AND DEFINITION OF REPORTING ENTITY

The City of Oakland, California, (the City or Primary Government) was incorporated on May 25, 1854, by the State of California and is organized and exists under and pursuant to the provisions of State law. The Mayor/Council form of government was established in November 1998 through Charter amendment. The legislative authority is vested in the City Council and the executive authority is vested in the Mayor with administrative authority resting with the City Administrator.

The accompanying financial statements present the City and its component units, entities for which the City is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the City's operations and are combined with the data of the Primary Government within the governmental activities column in the government-wide financial statements and governmental funds in the fund financial statements. The Port of Oakland (Port) and the Oakland Base Reuse Authority (OBRA) are the City's discretely presented component units and are reported in separate columns in the government-wide financial statements to emphasize that they possess characteristics that they are legally separate from the City. Although the Port and OBRA have a significant relationship with the City, the entities are fiscally independent and do not provide services solely to the City and, therefore, are presented discretely.

#### **Blended Component Units**

The Redevelopment Agency of the City of Oakland (Agency) was activated on October 11, 1956, for the purpose of redeveloping certain areas of the City designated as project areas. Its principal activities are acquiring real property for the purpose of removing or preventing blight, constructing improvements thereon, and rehabilitating and restoring existing properties. The Oakland City Council serves as the Board of the Agency. The Agency's funds are reported as a major governmental fund.

The Civic Improvement Corporation (Corporation) was created to provide a lease financing arrangement for the City. The Corporation's activities are reported in other governmental funds.

The Oakland Joint Powers Financing Authority (JPFA) was formed to assist in the financing of public capital improvements. JPFA is a joint exercise agency organized under the laws of the State of California and is composed of the City and the Agency. JPFA transactions are reported in other governmental funds. Related debt is included in the long-term obligations of the City in the governmental activities column of the government-wide statement of net assets.

Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

#### **Discretely Presented Component Units**

The Port is a legally separate component unit established in 1927 by the City. Operations include the Oakland International Airport; the Port of Oakland Marine Terminal Facilities; and commercial real estate which includes Oakland Portside Associates (OPA), a California limited partnership, and the Port of Oakland Public Benefit Corporation (Port-PBC), a nonprofit benefit corporation. OPA and Port-PBC were dissolved effective June 30, 2004, and all assets were transferred to the Port. All interfund transactions have been eliminated. The Port is governed by a seven-member Board of Port Commissioners (the Board) that is appointed by the City Council, upon nomination by the Mayor. The Board appoints an Executive Director to administer operations. The Port prepares and controls its own budget, administers and controls its fiscal activities, and is responsible for all Port construction and operations. The Port is required by City charter to deposit its operating revenues in the City Treasury. The City is responsible for investing and managing such funds. The Port is presented in a separate column in the government-wide financial statements.

The OBRA was established in 1995 as a Joint Powers Authority (JPA) by the City; the Agency; and the County of Alameda (County). OBRA was established to assure the effective transition of military facilities in Oakland that have been or may be selected for closure. OBRA currently is assuming the effective transition of the Oakland Army Base (OAB) to the Agency and the Port. Effective July 1, 2003, OBRA's governing body amended the JPA agreement, which among other things, changed the composition of the governing body, reducing it to a five-member board consisting of the Mayor of Oakland and four other members of the Oakland City Council (which does not represent the majority of the City Council and therefore the Board is not substantively the same as the City Council).

The votes of a majority of OBRA's governing body are required to take action on most matters. The revised Joint Powers Assessment requires OBRA to deposit its revenues in the City Treasury. The City is responsible for investing and managing such funds. OBRA is presented in a separate column in the government-wide financial statements.

Complete financial statements of the individual component units may be obtained from:

Finance and Management Agency, Accounting Division City of Oakland 150 Frank H. Ogawa Plaza, Suite 6353 Oakland, CA 94612-2093

In accordance with Governmental Accounting Standards Board Statement No. 39, *Determining Whether Certain Organizations Are Component Units*, the City evaluated potential component units and determined that none of the remaining potential component units were individually significant to the City's reporting entity.

Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

# (2) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### Government-wide and Fund Financial Statements

The government-wide financial statements (the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the City and its component units. The effect of inter-fund activity has been removed from these statements except for interfund services provided among funds. *Governmental activities*, which are normally supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the Primary Government is reported separately from its discretely presented component units, legally separate entities for which the Primary Government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter is excluded from the government-wide financial statements. Major individual governmental funds and a major individual enterprise fund are reported as separate columns in the fund financial statements.

# Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources* measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. The City considers property tax revenues to be available for the year levied and

### Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

if they are collected within 60 days of the end of the current fiscal period. All other revenues are considered to be available if they are collected within 120 days of the end of the current fiscal period. Expenditures are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, state and local taxes, grants, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Special assessments are recorded as revenues and receivables to the extent installments are considered current. The estimated installments receivable not considered available, as defined above, are recorded as receivables and offset by deferred revenue.

The County of Alameda is responsible for assessing, collecting and distributing property taxes in accordance with enabling state law, and for remitting such amounts to the City. Property taxes are assessed and levied as of July 1 on all taxable property located in the City, and result in a lien on real property. Property taxes are then due in two equal installments; the first on November 1 and the second on February 1 of the following calendar year, and are delinquent after December 10 and April 10, respectively. General property taxes are limited to a flat 1% rate applied to the 1975-76 full value of the property, or 1% of the sales price of the property or of the construction value added after the 1975-76 valuation. Assessed values on properties (exclusive of increases related to sales and construction) can rise a maximum of 2% per year. Taxes were levied at the maximum 1% rate during the year ended June 30, 2005.

The City reports the following major governmental funds:

The **General Fund** is the City's primary operating fund. It accounts for all financial activities and resources of the general government except those required to be accounted for in another fund. These activities are funded principally by property taxes, sales and use taxes, business, utility and real estate transfer taxes, interest and investment income, and charges for services.

The **Federal/State Grant Fund** accounts for various Federal and State grants used or expended for a specific purpose, activity or program.

The **Oakland Redevelopment Agency Fund** accounts for federal grants, land sales, rents and other revenues relating to redevelopment projects. Expenditures are comprised of land acquisitions and improvements and all other costs inherent in redevelopment activities.

# Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

The Municipal Capital Improvement Fund accounts primarily for monies pertaining to the Museum and the Scotland Convention Center financings. This fund may be used for the lease, acquisition, construction or other improvements of public facilities.

The City reports the following major enterprise fund:

The **Sewer Service Fund** accounts for the sewer service charges received by the City based on the use of water by East Bay Municipal Utility District customers residing in the City. The proceeds from the sewer charges are used for the construction and maintenance of sanitary sewers and storm drains and the administrative costs of the program.

Additionally, the City reports the following fund types:

The **Internal Service Funds** account for the purchase of automotive and rolling equipment; radio and other communication equipment; the repair and maintenance of City facilities; acquisition, maintenance and provision of reproduction equipment and services; and acquisition of inventory provided to various City departments on a cost reimbursement basis.

The **Pension Trust Funds** account for closed benefit plans that cover uniformed employees hired prior to July 1976 and non-uniformed employees hired prior to September 1970.

The **Private Purpose Trust Fund** accounts for the operations of the Youth Opportunity Program and certain gifts that are not related to ORA projects or parks, recreation and cultural activities.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, are followed in both the government-wide and the proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. The City also has the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The City has elected not to follow subsequent private-sector guidance.

Charges between the City, the Port, and the OBRA are not eliminated because the elimination of these charges would distort the direct costs and revenues reported.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services in connection with the fund's principal ongoing operations. The principal operating revenues of the City's

### Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

enterprise and internal service funds are charges for customer services including: sewers, golf courses, vehicle acquisition and maintenance, radio and telecommunication support charges, and reproduction services. Operating expenses for enterprise funds and internal service funds include the cost of services, administrative expenses, and depreciation on capital assets. All other revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

#### Cash and Investments

The City follows the practice of pooling cash of all operating funds for investment, except for the Oakland Redevelopment Agency Fund, and funds held by outside custodians. Investments are generally carried at fair value. Money market investments (such as short-term, highly liquid debt instruments including commercial paper, banker's acceptances, U.S. Treasury and agency obligations) and participating interest-earning investment contracts (such as negotiable certificates of deposit, repurchase agreements and guaranteed or bank investment contracts) that have a remaining maturity at the time of purchase of one year or less, are carried at amortized cost. Changes in fair value of investments are recognized as a component of interest and investment income.

Proceeds from debt and other cash and investments held by fiscal agents by agreement are classified as restricted assets.

Income earned or losses arising from the investment of pooled cash are allocated on a monthly basis to the participating funds and component units based on their proportionate share of the average daily cash balance.

For purposes of the statement of cash flows, the City considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents. The proprietary fund types' investments in the City's cash and investment pool are, in substance, demand deposits and are therefore considered to be cash equivalents.

#### Adoption of GASB Statement No. 40

The City has adopted Governmental Accounting Standards Board (GASB) Statement No. 40, Deposit and Investment Risk Disclosures – an amendment of GASB Statement No. 3, effective July 1, 2004. GASB 40 is designed to inform financial statement users about deposit and investment risks that could affect a government's ability to provide services and meet its obligations as they become due. There are risks inherent in all deposits and investments, and GASB believes that the disclosures required by this Statement provide users of governmental

### Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

financial statements with information to assess common risks inherent in deposit and investment transactions. Deposit and investment resources often represent significant assets of the governmental, proprietary and fiduciary funds. These resources are necessary for the delivery of governmental services and programs, or to carry out fiduciary responsibilities. Some key changes with GASB 40 include disclosure of:

- Common deposit and investment risks related to credit risk;
- Concentration of credit risk;
- Interest rate risk;
- Investments that have fair values that are highly sensitive to changes in interest rates; and
- Deposit and investment policies related to those risks.

#### Due From/Due To Other Funds and Internal Balances

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. In the fund financial statements, these receivables and payables are classified as "due from other funds" or "due to other funds." In the government-wide financial statements, these receivables and payables are eliminated within the governmental activities and business-type activities columns. Net receivables and payables between the governmental activities and business-type activities are classified as internal balances.

# Interest Rate Swap Agreements

The City enters into interest rate swap agreements to modify interest rates on outstanding debt. Other than the net interest expense resulting from these agreements, no amounts are recorded in the financial statements. Refer to Note 12 for additional information.

#### Inter-fund Transfers

In the fund financial statements, inter-fund transfers are recorded as transfers in/out except for certain types of transactions that are described below:

Charges for services are recorded as revenues of the performing fund and expenditures of the requesting fund. Unbilled costs are recognized as an asset of the performing fund and a liability of the requesting fund at the end of the fiscal year.

Reimbursements for expenditures, initially made by one fund that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reduction of expenditures in the fund that is reimbursed. Reimbursements are eliminated for purposes of government-wide reporting.

Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

#### Bond Issuance Costs and Discounts/Premiums

In the government-wide financial statements and in the proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental funds recognize bond premiums and discounts as other financing sources and uses, respectively, and bond issuance costs as debt service expenditures. Issuance costs, whether or not withheld from the actual debt proceeds received are reported as debt service expenditures.

#### **Inventories**

Inventories, consisting of materials and supplies held for consumption, are stated at cost. Cost is calculated using the average cost method. Inventory items are considered expensed when consumed rather than when purchased.

# Capital Assets

Capital assets, which include land, museum collections, construction in progress, facilities and improvements, furniture, machinery and equipment, infrastructure (e.g., streets, streetlights, traffic signals, and parks), sewers and storm drains, and capital assets acquired prior to 1980, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of \$5,000 or more and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. Capital outlay is recorded as expenditures in the general, federal/state grant, the Agency, municipal capital improvements, and other governmental funds and as assets in the government-wide and proprietary financial statements to the extent the City's capitalization threshold is met.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend its useful life are not capitalized.

The City has a collection of artwork presented for public exhibition and education that is being preserved for future generations. These items are protected, kept unencumbered, cared for and preserved by the City. The proceeds from the sale of any pieces of the collection are used to

# Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

purchase other acquisitions for the collection. However, future acquisitions purchased with authorized budgeted City funds during a fiscal year will be reported as non-depreciable assets in the City's financial statements.

Depreciation of capital assets is provided on the straight-line basis over the following estimated useful lives:

Facilities and improvements	15-40 years
Furniture, machinery and equipment	3-20 years
Infrastructure	7-50 years

# Property Held for Resale

Property held for resale is recorded as an asset at the lower of cost or estimated net realizable value. In its fund statements, the Agency charges as expenditures, the cost of developing and administering its capital development projects related to costs over and above the cost of the initial acquisition.

#### **Net Pension Asset**

In February 1997, the City issued pension obligation bonds to reduce the actuarial accrued liability of the Police and Fire Retirement System (PFRS). And in June 2005, the City contributed \$17.7 million to PFRS to be used to fund a portion of the City's obligation under its Charter to the Retirement System. The net pension asset represents a prepaid asset amortized over the same period used by the actuary at the time of the bond issuance, as it allows for the matching of the asset with the related pension obligation bond liability. See Note 16 for the accounting treatment of the net pension asset.

# **Compensated Absences**

It is the City's policy to permit employees to accumulate earned but unused vested vacation, sick leave and other compensatory time. All earned compensatory time is accrued when incurred in the government-wide financial statements and the proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only if they are due and payable.

#### Retirement Plans

City employees participate in one of three defined benefit retirement plans: Oakland Police and Fire Retirement System (PFRS), Oakland Municipal Employees' Retirement System (OMERS), and California Public Employees' Retirement System (PERS), collectively the Plans. Employer contributions and member contributions made by the employer to the Plans

### Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the provisions of the Plans. Refer to Note 16 for additional information.

# Refunding of Debt

Gains or losses occurring from advance refundings are deferred and amortized into expense for both business-type activities and proprietary funds. For governmental activities reported in the government-wide financial statements, they are deferred and amortized into expense if they occurred subsequent to June 30, 2001.

#### **Fund Balances**

Reservations of fund balances of the governmental funds indicate those portions of fund equity that are not available for appropriation for expenditure or which have been legally restricted to a specific use. Following is a brief description of the nature of certain reserves.

- 1. **Reserve for Encumbrances** Encumbrances outstanding at fiscal year end are reported as reservations of fund balances and the related appropriation is automatically carried forward into the next fiscal year. Encumbrances do not constitute expenditures or liabilities because the commitments will be honored during the subsequent fiscal year.
- 2. **Reserve for Long-Term Receivables** This fund balance is reserved for long-term receivables that do not represent expendable available financial resources
- 3. **Reserve for Debt Service** This fund balance is reserved for the payment of debt service requirements in subsequent years.
- 4. **Reserve for Property Held for Resale** This fund balance is reserved for the cost of developing and administering residential and commercial properties intended for resale.
- 5. **Reserve for Capital Projects** This fund balance is reserved for ongoing projects in specific areas excluding the General Fund. This reservation includes \$38,122,381 reserved for low and moderate housing projects.
- 6. **Reserve for Pension Obligations** This fund balance is reserved for the City's obligations under its pension plans.

Designations of portions of the General Fund unreserved fund balance have been made to indicate those portions of the fund balances which the City has tentative plans to utilize in a

### Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

future period. These amounts may or may not result in actual expenditures. See Note 13 for specific designations.

#### Restricted Net Assets

Restricted net assets are those assets, net of their related liabilities, that have constraints placed on their use by laws, regulations, creditors, grantors, contributors, or by enabling legislation. Accordingly, restricted assets may include principal and interest amounts accumulated to pay debt service, unspent grant revenues, certain fees and charges, and restricted tax revenues.

#### **Effects of New Pronouncements**

In November 2003, GASB issued Statement No. 42, Accounting and Financial Reporting for Impairment of Capital Assets and for Insurance Recoveries. This statement establishes accounting and financial reporting standards for impairment of capital assets. A capital asset is impaired when its service utility has declined significantly and unexpectedly. This statement also clarifies and establishes accounting requirements for insurance recoveries. This statement is effective for the City's fiscal year ending June 30, 2006.

In April 2004, GASB issued Statement No. 43, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans. This statement establishes uniform financial reporting standards for other postemployment benefits (OPEB) plans. The approach followed in this statement generally is consistent with the approach adopted for defined benefit pension plans with modifications to reflect differences between pension plans and OPEB plans. The statement applies for OPEB trust funds included in the financial reports of plan sponsors or employers, as well as for the stand-alone financial reports of OPEB plans or the public employee retirement systems, or other third parties, that administer them. This statement also provides requirements for reporting of OPEB funds by administrators of multiple-employer OPEB plans, when the fund used to accumulate assets and pay benefits or premiums when due is not a trust fund. This statement is effective for the City's fiscal year ending June 30, 2007.

In May 2004, GASB issued Statement No. 44, Economic Condition Reporting: The Statistical Section—an amendment of NCGA Statement No.1. This statement amends the portions of NCGA Statement 1, Governmental Accounting and Financial Reporting Principles, that guide the preparation of the statistical section. The statistical section presents detailed information, typically in ten-year trends, that assists users in utilizing the basic financial statements, notes to the basic financial statements, and required supplementary information to assess the economic condition of a government. This statement adds new information that financial statement users have identified as important and eliminates certain previous requirements. This statement is effective for the City's fiscal year ending June 30, 2006.

Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

In June 2004, GASB issued Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, which addresses how state and local governments should account for and report their costs and obligations related to postemployment healthcare and other nonpension benefits. Collectively, these benefits are commonly referred to as other postemployment benefits, or OPEB. The statement generally requires that employers account for and report the annual cost of OPEB and the outstanding obligations and commitments related to OPEB in essentially the same manner as they currently do for pensions. Annual OPEB cost for most employers will be based on actuarially determined benefits as they come due. This statement's provisions may be applied prospectively and do not require governments to fund their OPEB plans. An employer may establish its OPEB liability at zero as of the beginning of the initial year of implementation; however, the unfunded actuarial liability is required to be amortized over future periods. This statement also establishes disclosure requirements for information about the plans in which an employer participates, the funding policy followed, the actuarial valuation process and assumptions, and, for certain employers, the extent to which the plan has been funded over time. This statement is effective for the City's fiscal year ending June 30, 2008.

In December 2004, GASB issued Statement No. 46, Net Assets Restricted by Enabling Legislation – an amendment of GASB Statement No. 34, which requires that limitation on the use of net assets imposed by enabling legislation be reported as restricted net assets. This statement clarifies that a legally enforceable enabling legislation restriction is one that a party external to a government-such as citizens, public interest groups, or the judiciary-can compel a government to honor. This Statement also specifies the accounting and financial reporting requirements if new enabling legislation replaces existing enabling legislation or if legal enforceability is reevaluated. Finally, this Statement requires governments to disclose the portion of total net assets that is restricted by enabling legislation. Application of this statement is effective for the City's fiscal year ending June 30, 2006.

In June 2004, GASB issued Statement No. 47, Accounting for Termination Benefits, which establishes accounting standards for termination benefits. More specifically, this statement requires employers to disclose a description of the termination benefit arrangement, the cost of the termination benefits (required in the period in which the employer becomes obligated if that information is not other wise identifiable from information displayed on the face of the financial statements) and significant methods and assumptions used to determine termination benefits provided through an existing defined benefit OPEB plan, the provisions of this Statement will be implemented simultaneously with the requirements of Statement 45, Accounting and Financial Reporting by Employers for Post-employment Benefits Other Than Pensions. For all other termination benefits, application of this Statement is effective for the City's fiscal year ending June 30, 2006.

Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

#### Use of Estimates

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Actual results could differ from those estimates.

# (3) CASH AND INVESTMENTS AND RESTRICTED CASH AND INVESTMENTS

# **Primary Government**

The City maintains a cash and investment pool consisting of City funds and cash held for OMERS, PFRS, Port, and OBRA. The City's funds are invested according to the investment policy adopted by the City Council. The objectives of the policy are legality, safety, liquidity, diversity, and yield. The policy addresses soundness of financial institutions in which the City can deposit funds, types of investment instruments permitted by the California Government Code, duration of the investments, and the percentage of the portfolio that may be invested in:

- United States Treasury securities (subject to restrictions by the Nuclear Free Ordinance);
- federal agency issues;
- bankers' acceptances;
- commercial paper;
- medium term corporate notes and deposit notes;
- negotiable certificates of deposit;
- certificates of deposit;
- State of California Local Agency Investment Fund;
- money market mutual funds;
- local city/agency bonds;
- State of California bonds;
- secured obligations and agreements;
- repurchase agreements; and
- reverse repurchase agreements.

The City's investment policy stipulates that the collateral to back up repurchase agreements be priced at market value and be held in safekeeping by the City's primary custodian. Additionally, the City Council has adopted certain requirements prohibiting investments in nuclear weapons makers, and restricting investments in U.S. Treasury bills and notes due to their use in funding nuclear weapons research and production.

Other deposits and investments are invested pursuant to the governing bond covenants, deferred compensation plans, or retirement systems' investment policies. Under the investment

### Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

policies, the investment counsel is given the full authority to accomplish the objectives of the bond covenants or retirement systems subject to the discretionary limits set forth in the policies.

The retirement systems' investment policies authorize investment in the domestic stocks and bonds, U.S. equities, international equities, U.S. fixed income, mortgage loans and real estate. The systems' investment portfolios are managed by external investment managers. During the year ended June 30, 2005, the number of external investment managers was six for the PFRS and one for the OMERS.

Total City deposits and investments at fair value are as follows (in thousands):

		Primary Govern		Port	OBRA	
	Governmental Activities	Business-type Activities	Fiduciary Funds	Total		
Cash and investments Restricted cash and	\$ 288,237	\$ 4,897	\$ 40,078	\$ 333,212	\$ 95,581	\$ 6,060
investments Restricted securities	562,935	56,970	650,169	1,270,074	373,478	8,932
lending collateral			50,594	50,594		
TOTAL	<u>\$ 851,172</u> *	<u>\$ 61,867</u>	<u>\$740,841</u>	<u>\$1,653,880</u>	\$ 469,059	<u>\$ 14,992</u>
Deposits Investments				\$ 29,188 1,624,692	\$ 7,443 461,616	\$ 7,361 <u>7,631</u>
TOTAL				<u>\$1,653,880</u>	<u>\$ 469,059</u>	<u>\$ 14,992</u>

<sup>\*\$851,172</sup> consists of all governmental funds and the internal service funds.

#### Investments - Primary Government

The City adopted Government Accounting Standards Board (GASB) Statement No. 40, Deposit and Investment Risk Disclosures – an amendment of GASB No. 3, effective July 1, 2004 for its annual financial statements. The objective of this Statement is to update custodial credit risk disclosure requirements and to establish more comprehensive disclosure requirements addressing other common risks that GASB 40 requires to be disclosed, including Custodial Credit Risk, Financial Credit Risk, Concentration of Credit Risk, Interest Rate Risk, and Foreign Currency Risk. Listed below is a brief description of each risk and how the City mitigates each type of risk.

**Custodial Credit Risk**: For investments, custodial risk is the risk that in the event of a failure of a depository financial institution or counterparty to a transaction, the inability to recover the value of the investments or collateral securities in the possession of an outside party. To protect against fraud and potential losses from the financial collapse of securities dealers, all securities owned by the City shall be held in the name of the City for safekeeping by a third

### Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

party bank trust department, acting as an agent for the City under the terms of the Custody Agreement. The City's investments subject to Custodial Credit Risk Category is very low.

At June 30, 2005, the carrying amount of the City's deposits was \$29.2 million and the bank balance was \$28.6 million. Deposits include checking accounts, interest earning savings accounts, money market accounts, and nonnegotiable certificates of deposit. Of the bank balance, \$0.6 million was FDIC insured and \$28 million was collateralized with securities held by the pledging financial institution in the City's name, in accordance with Section 53652 of the California Government Code.

The California Government Code requires that governmental securities or first trust deed mortgage notes be used as collateral for demand deposits and certificates of deposit at 110 percent and 150 percent, respectively, of all deposits not covered by federal deposit insurance. The collateral must be held by the pledging financial institution's trust department and is considered held in the City's name.

Credit Risk (Financial Risk): Credit risk represents the possibility that the issuer/counterparty to an investment will be unable to fulfill its obligations. The most effective method for minimizing the risk of default by an issuer is to invest in high quality obligations. Since these obligations are the only ones permitted by State law, investing in them is also the most effective way to maintain legal compliance. The City invests only in securities from highly rated entities. As of June 30, 2005, approximately 65% of the pooled investments was invested in "AAA" quality securities.

The following tables show the City's credit risk for the Pool and Restricted portfolios as of June 30, 2005 (in thousands):

#### **Pooled Investments**

#### Ratings as of Fiscal Year Ended 06-30-05

						Not
	Fair Value	AAA	Aa/AA	A / A-1+ / A-	/ A-1+ / A- A1P1/F-1	
U.S. Govt. Agency Securities	\$ 244,642	\$ 244,642	\$ -	\$ -	\$ -	\$ -
U.S. Govt. Ag. Security Disc.	47,850	-	-	47,850	-	-
Corporate Bond	5,846	-	5,846	-	-	-
Corporate Bond	3,032	-	-	3,032	-	-
Money Market Funds	50,838	50,838	-	-	-	-
LAIF	54,582	-	-	-	-	54,582
Commercial Paper	24,963	-	-	24,963	-	-
Commercial Paper	20,245	-	-	-	20,245	-
<b>Total Investment Pool</b>	\$ 451,998	\$ 295,480	\$ 5,846	\$ 75,845	\$ 20,245	\$ 54,582

# Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

#### Restricted Investments

			Ratings as of Fiscal Year Ended 06-30-05					
	Fair Value		AA	AAA		A1/P1		ted
Commercial Paper	\$	5,982	\$	-	\$	5,982	\$	-
Money Market Funds		73,679	73	,679		-		-
Corporate Bonds		3,000		-		-		3,000
Resolution Funding		26,117		-		-		26,117
Local Govt. Bonds		122,476		-		-	1:	22,476
U.S. Govt. Ag. Securities		15,810	15	5,810		-		-
LAIF		44,843		-		-		44,843
Investment Agreement		46,102		-		-		46,102
Investment Agreement		144,915		-		-	1	44,915
Annuity		138,000		-		-	1	38,000
Total	\$	620,924	\$ 89,	,489	\$	5,982	\$ 5	25,453

Concentration of Credit Risk: This risk represents the inability to recover the value of deposits, investments, or collateral securities in the possession of an outside party caused by the lack of diversification. The City believes in the importance of a well-diversified portfolio. It is the policy of the City to review the diversity of the portfolio on a regular basis so that reliance on any one issuer will not place an undue financial burden on the City.

Under the City's Investment Policy, no more than five percent (5%) of the total assets of the investments held by the City may be invested in the securities of any one issuer, except the obligations of the United States government or government-sponsored enterprises, investment with the Local Agency Investment Fund and proceeds of or pledged revenues for any tax revenue anticipation notes. The JPFA's investment in the City of Oakland General Obligation Refunding Bonds, Series 2005 in the amount of \$122,476,000 and the guaranteed non-participating annuities in New York Life Insurance Company in the amount of \$138,000,000 represents 11.4% and 12.9% of the total City portfolio respectively, at June 30, 2005. The City also has an Investment Agreement in the amount of \$64,879,000, representing 6.05% of the total City portfolio at June 30, 2005.

# Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

The following table shows the diversification of the City's portfolio (in thousands):

Pooled Investments			Restricted Investments		
		% of			% of
	Fair Value	Portfolio		Fair Value	Portfolio
U.S. Govt. Agency Securities	\$ 244,642	54.12%	U.S. Govt. Ag. Securities	\$ 15,810	2.55%
U.S. Govt. Ag. Security Disc.	47,850	10.59%	Commercial Paper	5,982	0.96%
Corporate Bond	8,878	1.96%	Corporate Bond	3,000	0.48%
Money Market Funds	50,838	11.25%	U.S. Treasury Notes	26,117	4.21%
LAIF	54,582	12.08%	LAIF	44,843	7.22%
Commercial Paper	45,208	10.00%	Money Market Funds	73,679	11.87%
•			Local Government Bonds	122,476	19.72%
			Investment Agreement	191,017	30.76%
			Annuity	138,000	22.22%
TOTAL	\$ 451,998	100.00%	TOTAL	\$ 620,924	100.00%

**Interest Rate Risk**: This risk represents the possibility that an interest rate change could adversely affect an investment's fair value. In order to manage interest rate risk, it is the City's policy that the maximum maturity for any one investment shall not exceed five (5) years unless authority for such investment is expressly granted in advance by the City Council.

The City has elected to use the segmented time distribution method of disclosure for its interest rate risk. As of June 30, 2005, the City's pooled portfolio had an average day to maturity of 427 days and had the following investments and original maturities (in thousands):

#### Pooled Investments

		Interest	12 Months		
	Fair Value	Rates (%)	or Less	1-3 Years	3-5 Years
U.S. Govt. Agency Securities	\$ 244,642	3.40 - 7.84	\$ 94,846	\$ 100,824	\$ 48,972
U.S. Govt. Ag. Security Disc.	47,850	3.18 - 3.30	47,850	-	-
Corporate Bond	8,878	3.81 - 6.23	5,846	3,032	-
Money Market Funds	50,838	2.97	50,838	-	-
LAIF	54,582	2.85	54,582	-	-
Commercial Paper	45,208	2.86 - 5.78	45,208	-	-
TOTAL	\$ 451,998		\$ 299,170	\$ 103,856	\$ 48,972

#### Restricted Investments

		Interest	12 Months			
	Fair Value	Rates (%)	or Less	1 - 3 Years	3 - 5 Years	5 Years +
U.S. Govt. Agency Securities	\$ 15,810	3.72 - 4.17	\$ 6,912	\$ 8,898	\$ -	\$ -
Commercial Paper	5,982	4.35 - 8.99	5,982	-	-	-
Corporate Bond	3,000	3.81 - 6.22	-	-	-	3,000
U.S. Treasury Notes	26,117	3.18 - 4.58	2,164	4,052	3,737	16,164
LAIF	44,843	1.60 - 2.97	44,843	-	-	-
Money Market Funds	73,679	0.93 - 2.95	73,679	-	-	-
Local Government Bonds	122,476	4.86	5,102	10,841	12,030	94,503
Investment Agreement	191,017	3.94 - 3.91	-	144,915	46,102	-
Annuity	138,000	4.30		-	-	138,000
TOTAL	\$ 620,924		\$ 138,682	\$ 168,706	\$ 61,869	\$ 251,667

### Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

**Foreign Currency Risk**: The possibility that changes in exchange rates between the U.S. dollar and foreign currencies could adversely affect a deposit/investment's fair value. The City only invests in U.S. dollar denominated obligations. This successfully eliminates all risk of principal erosion due to fluctuations in the values of foreign currencies.

**Other Disclosures**: As of June 30, 2005, the City's investment in LAIF is \$99.4 million (\$54.6 million in pooled investments and \$44.8 million in restricted investments). The total amount invested by all public agencies in LAIF at that date is approximately \$18.6 billion. Of that amount, over 97.6% is invested in non-derivative financial products and 2.4% in structured notes and asset-backed securities. The Local Investment Advisory Board (Board) has oversight responsibility for LAIF. The Board consists of five members as designated by State Statute. The value of the pool shares in LAIF, which may be withdrawn, is determined on an amortized cost basis that is different than the fair value of the City's position in the pool.

#### **Pensions Cash and Investments**

#### Oakland Municipal Employee's Retirement System (OMERS)

#### **City's Investment Pool**

Cash and cash equivalents are funds held by the City Treasurer as pooled cash or held by the third party custodian as short-term investment funds for the temporary placement of proceeds from the sale or maturity of investments or in anticipation of investment purchases.

OMERS maintains its operating cash in the City's investment pool. It is not possible to disclose relevant information about the System's separate portion of the investment pool. Information regarding the characteristics of the entire investment pool can be found in the City's June 30, 2005 basic financial statements. A copy of that report may be obtained by contacting the City Treasurer. As of June 30, 2005, the OMERS's share of the City's investment pool totaled \$573.3 thousand.

#### **Investments**

OMERS investment policy authorizes investment in domestic common stocks and bonds. Portfolio concentrations are limited to 5% of a single issuer. Industry concentrations are limited to 40% of a specific industry. There is also a limit that the investment manager cannot hold more than 7% of a single issuer in its portfolio. During the year ended June 30, 2005, OMERS investment portfolio was managed by one external investment manager.

### Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

**Interest Rate Risk:** This risk represents the possibility that changes interest rates will adversely affect the fair value of an investment. OMERS investment policy limits the duration of the fixed income investments to within a range of 1.5 years to that of the Lehman Aggregate Bond Index. As of June 30, 2005 the duration for the OMERS fixed income investments was 4.95, while the duration of the Lehman Aggregate Bond Index was 4.16.

As of June 30, 2005, OMERS had the following investments and maturities (in thousands):

Investments	Foir Volue	Modified
Investments	Fair Value	<b>Duration</b> (Year)
Government bonds	\$ 1,362	9.97
GNMA mortgage pool	1	0.87
Corporate bonds	500	3.20
Bonds mutual funds	2,068	2.06
<b>Total Fixed Investments</b>	3,931	4.95
Other Investments		
Domestic equities	5,576	
<b>Total Investments</b>	\$ 9,507	

**Credit Risk:** Credit risk represents the possibility that that an issuer or other counterparty to an investment will not fulfill its obligations. OMERS investment policy states that the fixed income portfolio shall be 100% investment grade with a focus on capital preservation and income generation. The table below shows OMERS credit risk as of June 30, 2005:

S & P or Moody's Rating	Fair Value	Fair Value as a Percentage of Total Fixed Maturity Fair Value
AAA	\$ 2,652	67%
AA	1,279	33%
<b>Total Fixed Investments</b>	\$ 3,931	100%

**Concentration of Credit Risk:** This risk represents the risk of loss attributed to the magnitude of a government's investment in a single issuer. As of June 30, 2005, the investment portfolio contained the following concentration of investments in a single issuer (other than those issued or explicitly guaranteed by the U.S. government) that represented 5 percent or more of OMERS investments (in thousands):

Investments	 Amount
Capstead Mortgage Corp.	\$ 456
Cherokee Inc.	519
Crucell, NV Ads	480
Total	\$ 1,455

Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

#### Oakland Police and Fire Retirement System (PFRS)

#### City's Investment Pool

Cash in treasury is held in the City's cash and investment pool. These funds are invested according to the investment policy adopted by the City Council. Interest earned on these pooled accounts is allocated monthly to all funds based on the average daily cash balance maintained by the respective funds. Information regarding the custodial credit risk categorization of the City's cash and investment pool can be found in the City's basic financial statements. As of June 30, 2005, the PFRS share of the City's investment pool totaled \$34.5 million.

#### **Investments**

PFRS investment policy authorizes investment in U.S. equities, international equities, U.S. fixed income, instruments including U.S. Treasury notes and bonds, government agency mortgage backed securities, U.S. corporate notes and bonds, collateralized mortgage obligations, yankee bonds and non U.S. issued fixed income securities denominated in foreign currencies. PFRS investment portfolio is managed by external investment managers. During the year ended June 30, 2005, the number of external investment managers was seven.

**Interest Rate Risk:** PFRS investment policy limits fixed income investments to a maximum average duration of 10 years and a maximum remaining term to maturity (single issue) at purchase of 30 years, with targeted portfolio duration of between 3 to 8 years and targeted portfolio maturity of 15 years. As of June 30, 2005 the duration for PFRS fixed income investment portfolio was 3.33, excluding the fixed income short-term investments and securities lending investments.

As of June 30, 2005, PFRS had the following fixed income investments and maturities (in thousands):

nas).		
Investments	Fair Value	Modified Duration (Year)
U.S. Govt. Agencies	\$ 152,447	2.4
U.S. Govt. Agencies (short-term)	26,598	0.1
U.S. Govt. Bond	28,320	7.9
Other Govt. Bonds	6,787	0.6
Corporate Bonds	120,734	4.2
Corporate Bonds – securities lending	50,000	0.0
Repurchase Agreement – securities lending	500	0.0
<b>Total Fixed Income Investments</b>	\$ 385,386	2.9
Other Investments		
Domestic equities	191,675	
International equities	83,337	
Other short-term investments	30,015	
Real estate mortgage loans	59	
<b>Total Investments</b>	\$ 690,472	

### Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

Credit Risk: Credit risk represents the risk that an issuer or other counterparty to an investment will not fulfill its obligation. PFRS investment policy with respect to fixed income investments identifies two standards for credit quality. The policy allows the core style managers to invest in securities rated "BBB" or higher (investment grade using Standard & Poor's or Moody's ratings). The policy also allows enhanced core style managers to invest in securities with a minimum rating of B or higher (non investment grade using Standard & Poor's or Moody's ratings) as long as the portfolio maintains an average credit quality of BBB. The following table provides information as of June 30, 2005 concerning credit risk (in thousands):

		Fair Value as a Percentage of Total Fixed
S&P or Moody's Rating	Fair Value	Maturity Fair Value
AAA	\$ 213,934	55.5%
AA	12,109	3.1%
A	80,305	20.8%
BBB	26,489	6.9%
BB	6,088	1.6%
В	4,919	1.3%
CC	286	0.1%
Not Rated	41,256	10.7%
<b>Total Fixed Investments</b>	\$ 385,386	100%

Concentration of Credit Risk: The investment policy allows for each fixed asset manager to have a maximum of 10% of any single security investment in their individual portfolios with the exception of U.S. government securities, which is allowed to have a maximum of 25% in each manager's portfolio. As of June 30, 2005, there was no concentration in excess of 5% of PFRS net assets.

#### Securities Lending Transactions

PFRS is authorized to enter into securities lending transactions which are short term collateralized loans of PFRS securities to brokers-dealers with a simultaneous agreement allowing PFRS to invest and receive earnings on the loan collateral for a loan rebate fee. All securities loans can be terminated on demand by either PFRS or the borrower, although the average term of such loans is one week.

Metropolitan West Securities, Inc. (MetWest) administers the securities lending program. MetWest is responsible for maintaining an adequate level of collateral in an amount equal to at least 102% (105% for international) of the market value of loaned U.S. government securities. Collateral received may include cash, letters of credit, or securities. If securities collateral is received, PFRS cannot pledge or sell the collateral securities unless the borrower defaults.

At year-end, PFRS had no credit risk exposure to securities borrowers because the amounts PFRS owed to borrowers exceeded the amounts the borrowers owed to PFRS. PFRS' contract with MetWest requires it to indemnify PFRS if the borrowers fail to return the securities (and if

### Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

the collateral is inadequate to replace the securities lent) or fail to pay PFRS for income distributions by the securities' issuers while the securities are on loan.

There are no restrictions on the amount of securities that may be lent.

At present, the custodians are investing the cash collateral received for securities lent for periods averaging one week or less which generally matches the term of the period of the security loans.

The following table provides information as of June 30, 2005 concerning security lending investments and collateral received (in thousands):

Securities Lendin	g
<b>Investments and Collateral Receive</b>	ed (At Fair Value)
Type of Investment	Amount
Cash Collateral	
U.S. Government and agencies	\$ 42,346
Corporate bonds	230
U.S. equity	7,321
Total Securities Lent	49,897
Type of Collateral Received	
Cash Collateral	
Cash	94
Corporate bonds	50,000
Repurchase agreement	500
Total Collateral Received	\$ 50,594

Fair Value Highly Sensitive to Change in Interest Rates: The term of a debt investment may cause its fair value to be highly sensitive to interest rates changes. Collateralized Mortgage Obligation (CMO) is a type of mortgage-backed security that creates separate pools of pass-through rates for different classes of bondholders with varying maturities. The fair value of mortgage-back security pass-through/CMOs are considered sensitive to interest rate changes because they have embedded options. The investment policy states that investments in derivative securities known as CMOs shall be limited to a maximum of 20% of an account's market value with no more than 5% in any one issue.

# Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

The following table shows sensitive interest rate analysis as of June 30, 2005:

Securities Name	Coupon Rate	Fair Value (in millions)	Percent of account market value
Federal Home Loan Mortgage Corp Structured Pass-Through	7.0%	\$ 2.32	1.60%
Commercial Mortgage Pass-Through	3.3%	1.32	0.91%
Commercial Mortgage Pass-Through	3.3%	0.44	0.30%
Commercial Mortgage Pass-Through	6.1%	0.19	0.13%
Federal Home Loan Mortgage Corp Structured Pass-Through	1.5%	0.12	0.09%
		\$ 4.39	3.03%

# **Discretely Presented Component Units**

#### Port of Oakland

The Port's cash, cash equivalent, investments and deposits consisted of the following at June 30, 2005 (in thousands):

Bank Deposit		
Cash on hand and at bank	\$	3
Bank deposit – escrow in-lieu of retentions		7,440
Investments	4	61,616
Total Cash, Cash Equivalent, Investment and Deposits	\$ 4	69,059

Bank deposits consist of amounts received from construction contractors that are deposited into an escrow account in-lieu of retention withheld from construction progress billings. Interest on these deposits accrues to the contractor.

#### Investments

Under the City of Oakland Charter, all income and revenue from the operation of the Port is to be deposited in the City Treasury. Bonds are deposited with a Trustee for both reserves and construction funds. The investment of funds held by a Trustee is governed by the 1989 Trust Indenture as amended. Escrow funds are on deposit with an escrow agent.

# Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

At June 30, 2005 the Port had the following investments (in thousands):

						waturities		
	Fair Va	alue	Credit Rating	Less t	han 1 ar	1 - 5 Years	5 or More Years	
U.S. Treasury Note	\$ 1	1,960	Not Rated	\$	-	\$ 11,960	\$ -	
Federal Agency Securities		244	AAA		132	112	-	
Government Securities Money								
Market Mutual Funds		1,791	AAA		1,791	-	-	
Investment Agreement	31	4,872	Not Rated		-	234,342	80,530	
Commercial Paper		1,106	A-1+		1,106	-	-	
City Investment Pool	13	1,643	AAA		131,643	-	-	
<b>Total Investment</b>	\$ 46	1,616		\$	134,672	\$ 246,414	\$ 80,530	

An "Investment Agreement" is a non-marketable interest bearing agreement with or guaranteed by certain financial institutions. Moneys invested include construction and reserve funds.

#### Investments Authorized by Debt Agreements

The following are the maximum maturities for each type of investment as allowed under the Trust Indenture and the applicable Supplemental Indenture for each bond issue.

Authorized Investment Type	Maximum Maturity
U.S Government Securities	None
U.S. Treasury & Agency Obligations	None
Obligations of any State in the U.S.	None
Prime Commercial Paper	270 days
FDIC or FSLIC Insured Deposits	None
Certificates of Deposits/Banker's Acceptances	365 Days
Money Market Mutual Funds	None
State-sponsored investment pools	None
Investment Agreements	None
Forward Delivery Agreement	None

#### Interest Rate Risk

Most bond proceeds are invested in Investment Agreements structured so that the entire amount of the investment is available if the need should arise, regardless of changes in the interest rates.

Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

#### Credit Risk

Provisions of the Port's Trust Indenture limit the Port's investment to agreements or financial institutions that, at the time of investment, are rated Aaa by Moody's and AAA by Standard & Poor's (S&P). Providers must also maintain ratings of at least Aa3 by Moody's or AA- by S&P and all current providers exceed these minimums.

#### Concentration of Credit Risk

The Trust Indenture places no limit on the amount the Port may invest in any one issuer. Those that exceed 5% of the total investment are as follows.

		% of
Investment	Investment Type	Investments
Bayerische LandesBank Girozentrale	Investment Agreement	6.28%
FSA Capital Management Services LLC	Investment Agreement	5.87%
AMBAC Capital Funding, Inc.	Investment Agreement	22.84%
CDC Funding Corp	Investment Agreement	22.80%
XL Asset Funding Company I LLC	Investment Agreement	9.10%
City Investment Pool	City Pool	28.52%

Port revenues are deposited in the City Treasury. These and all the City funds are commingled and invested in the City's investment pool. The City's investment portfolio average maturity may not exceed 540 days. The maximum maturity for any one investment may not exceed 5 years. Authorized investments included federal agency obligations, repurchase agreements, reverse repurchase agreements, secured obligations and agreements, state investment pool (Local Agency Investment Fund), bonds of the City or its agencies, State of California bonds, bankers' acceptances, commercial paper, medium-term corporate bonds and notes, negotiable certificates of deposit, certificates of deposit, and money market mutual funds. All investments deposited in the City Treasury are insured or registered, or held by the City or its agent in the City's name. The City's investment pool is rated annually. Additional information regarding deposit custodial credit, interest and credit risks, and securities lending transactions of the City's investment pool is presented in the notes of the City's basic financial statements

#### Cash and Investments with the City of Oakland

Pursuant to the City Charter, Port operating revenues are deposited in the City Treasury. These funds are commingled in the City's investment pool. The Port receives a monthly interest allocation from investment earnings of the City based on the average daily balance on deposit and the earnings of the investments.

Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

#### Restricted Cash and Investments

Port bond resolutions authorize the investment of restricted cash, including deposits, with fiscal agents for debt service and construction funds. Authorized investment securities are specified in the various bond indentures. Authorized investments are U.S. Treasury obligations, bank certificates of deposit, federal agency obligations, certain state and secured municipal obligations, long-term and medium-term guaranteed corporate debt securities in the two highest rating categories, commercial paper rated prime, repurchase agreements, certain money market mutual funds, and certain guaranteed investment contracts.

#### **Deposits and Investments**

The carrying amount of Port deposits with banks and cash on hand was \$7.4 million at June 30, 2005. Bank balances and escrow deposits of \$7.4 million at June 30, 2005, respectively, are insured or collateralized with securities held by the pledging financial institution's trust departments in the Port's name.

The California Government Code requires governmental securities or first trust deed mortgage notes as collateral for demand deposits and certificates of deposit at 110 percent and 150 percent, respectively, of all deposits not covered by federal deposit insurance. The collateral must be held by the pledging financial institution's trust department and is considered held in the Port's name.

All investments subject to custodial credit risk categorization are Category 1 investments.

#### Oakland Base Reuse Authority (OBRA)

Cash and Investment at June 30, 2005 consist of the following (in thousands):

	<u>Fair Value</u>
Unrestricted investment	\$6,060
Restricted: Deposit	7,361
Investment	1,571 8,932
Total	\$14,992

Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

#### **Deposits**

At June 30, 2005, the carrying amount of OBRA's deposits was \$7.4 million and the bank balance was \$5.1 million. Deposits include checking accounts, interest earning savings accounts, money market accounts, and non-negotiable certificates of deposit. Of the bank balance, \$0.1 million was FDIC insured and \$5.0 million was collateralized with securities held by the pledging financial institution in OBRA's name, in accordance with Section 53652 of the California Government Code.

The California Government Code requires that governmental securities or first trust deed mortgage notes be used as collateral for demand deposits and certificates of deposit at 110 percent and 150 percent, respectively, of all deposits not covered by federal deposit insurance. The collateral must be held by the pledging financial institution's trust department and is considered held in OBRA's name.

#### Investments

OBRA's governing body has adopted the same investment policy as adopted by the Oakland City Council. Accordingly, all cash and investments are invested in accordance with this policy. The Authority had no investments subject to categorization at June 30, 2005.

Investments consisted of the following fair value at June 30, 2005 (in thousands):

	Fair Value	Credit Risk	Effective Duration
Money market funds	\$6,060	Unrated	_
Escrow deposit	2,250	Unrated	
Deposits with banks	5,111	Unrated	
Local Agency Investment Fund	<u>1,571</u>	Unrated	_
Total cash and investments	<u>\$14,992</u>		

Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

### (4) INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

"Due to" and "due from" balances have primarily been recorded when funds overdraw their share of pooled cash and interfund loans. The amounts due from the Oakland Redevelopment Agency are related to advances and interfund loans made by the City for projects, loans and services. The receivable amounts in the Agency relate to project advances made by the Agency for the City. The composition of interfund balances as of June 30, 2005, is as follows (in thousands):

#### DUE FROM/DUE TO OTHER FUNDS:

Receivable Fund	Payable Fund	Amount
General Fund	Federal/State Grant Fund	\$ 20,450
	Oakland Redevelopment Agency	387
	Other Governmental Funds	10,930
	Sewer Service Fund	4,748
	Internal Service Funds	30,136
	Pension Trust Funds	2,070
TOTAL		68,721
Federal/State Grant Fund	Oakland Redevelopment Agency	2,842
Oakland Redevelopment Agency	General Fund Federal/State Grant Fund	25,110 2,985
	Other Governmental Funds	3,027
	Sewer Service Fund	3
TOTAL		31,125
Other Governmental Funds	Oakland Redevelopment Agency	3,440
TOTAL		\$106,128
- <del> </del>		<b>0,120</b>

### Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

#### **INTERFUND TRANSFERS:**

		TRA	NSFERS IN		
		Other		Internal	
TRANSFER OUT	General Fund	Governmental Funds	Total Governmental	Service Funds	Total
General Fund	¢				
General Fulld	ъ -	\$ 82,405	\$ 82,405	\$ -	\$ 82,405
Municipal Capital Improvement Fund	6,300	-	6,300	-	6,300
Other Governmental Funds	20,606	-	20,606	-	20,606
Sewer Service Fund	600	-	600	21	621
Internal Service Fund	-	-	-	263	263
Total	\$ 27,506	\$ 82,405	\$ 109,911	\$ 284	\$ 110,195

The \$82.4 million transferred from the General Fund consists of transfers made to provide funding for the following:

- \$ 8.8 million for the Kids' First Children's Program;
- \$14.6 million for special refunding revenue bonds; and
- \$59.0 million for debt service payments.

The \$20.6 million transferred from Other Governmental Funds to the General Fund consist of the following:

- \$17.7 million is proceeds from the 2005 JPFA Series B Bonds to be contributed to PFRS to pay for a portion of the City's obligations under its Charter to PFRS; and
- \$2.9 million is the unwinding of the 1998 reserve fund, including accrued interest, transferred to the General Fund.

The \$6.3 million transferred from the Municipal Capital Improvement Fund to the General Fund is for the Oakland Convention Center operations.

The \$0.6 million transfer from the Sewer Service Fund is to provide funds for City-wide lease payments.

Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

#### **INTERFUND LOANS:**

Certain interfund loans made from the General Fund to the ORA Governmental Fund have been removed as they are not expected to be repaid within a reasonable period of time. The loans continue to be obligations of the ORA, and will be recognized as other financing sources in the general fund upon receipt. The loan balances are as follows:

Oak Center Project	\$ 13,086
City Center Garage	18,349
Total	<u>\$ 31,435</u>

#### (5) MEMORANDUMS OF UNDERSTANDING

The City and the Port have Memorandums of Understanding (MOUs) relating to: (a) general obligation bonds issued by the City for the benefit of the Port; (b) various administrative, personnel, data processing, and financial services (Special Services); and (c) police, fire, public street cleaning and maintenance, and similar services (General Services) provided by the City to the Port.

Payments for Special Services are treated as a cost of Port operations and have priority over certain other expenditures of Port revenues. At June 30, 2005, \$18,828,000 in Special Services expenses has been accrued as a current liability by the Port and as a receivable by the City.

The Port's legal counsel advised the Port that payments to the City for General Services and Lake Merritt tideland trust purposes are payable only to the extent the Port determines annually that surplus monies are available. Subject to final approvals by the Port and the City, and subject to availability of surplus monies, the Port will reimburse the City annually for General Services and Lake Merritt tideland trust properties. At June 30, 2005, \$2,241,000 and \$1,213,000 have been accrued by the Port as a current liability and by the City as a receivable for General Services and Lake Merritt Tideland Trust properties, respectively.

The City and Port are in the process of negotiating an MOU for payments to be made by the Port to the City in consideration for services provided by the City on Tidelands Trust properties. Such payments are expected to amount to \$3,000,000 per year, and represent a portion of the total expenses incurred by the City in the provision of services within the Lake Merritt Tidelands boundaries. Included in the amount recorded as a receivable from the Port is \$2,500,000 for fiscal year 1997, which the Port has also recorded as an obligation due to the City. Any additional amount due to the City will be recorded when an MOU has been executed.

Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

# (6) NOTES AND LOANS RECEIVABLE

The composition of the City's notes and loans receivable as of June 30, 2005, is as follows (in thousands):

Type of Loan	General Fund	Federal/State Grant Fund	Oakland Redevelopment Agency	Other Governmental Funds	Governmental Funds/ Governmental Activities
Pass-through loans	\$ 24,756	\$ 2,985	\$ —	\$ 799	\$ 28,540
Loans to Oakland Hotel					
Assoc. Ltd	12,038	_	_	_	12,038
Community Development					
Block Grant		62,777		_	62,777
Economic Development					
loans and other	1,932	18,164	52,428	15,049	87,573
Less: Allowance for					
uncollectible accounts	(107)	(5,138)	(1,077)	(168)	(6,490)
TOTAL LOANS, NET	<u>\$ 38,619</u>	<u>\$ 78,788</u>	<u>\$ 51,351</u>	<u>\$ 15,680</u>	<u>\$ 184,438</u>

Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

# (7) CAPITAL ASSETS

# **Primary Government**

Capital assets activity of the primary government for the year ended June 30, 2005, is as follows (in thousands):

,	Balance July 1, 2004	Increases	Decreases	Balance June 30, 2005
Governmental activities:				
Capital assets, not being depreciated:  Land	\$ 76,604	\$ 538	\$ —	\$ 77.142
Museum Collections	\$ 76,604	э 338 150	<b>5</b> —	\$ 77,142 150
Construction in progress	7,083	<u>20,070</u>	<u>3,743</u>	<u>23,410</u>
TOTAL CAPITAL ASSETS, NOT BEING DEPRECIATED	83,687	<u>20,758</u>	<u>3,743</u>	100,702
Capital assets, being depreciated:				
Facilities and improvements	645,581	10,513	8	656,086
Furniture, machinery and equipment	160,287	7,479	161	167,605
Infrastructure	353,929	<u>24,724</u>	1,544	377,109
TOTAL CAPITAL ASSETS, BEING DEPRECIATED	1,159,797	42,716	1,713	1,200,800
Less accumulated depreciation:				
Facilities and improvements	207,241	19,590		226,831
Furniture, machinery and equipment	102,579	13,467	157	115,889
Infrastructure	107,632	<u>11,816</u>	<u>41</u>	119,407
TOTAL ACCUMULATED DEPRECIATION	417,452	44,873	198	462,127
TOTAL CAPITAL ASSETS, BEING DEPRECIATED, NET	<u>742,345</u>	(2,157)	1,515	738,673
GOVERNMENTAL ACTIVITIES CAPITAL ASSETS, NET	<u>\$ 826,032</u>	<u>\$ 18,601</u>	\$ 5,258	\$ 839,375

(continued)

# Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

	Balance July 1, 2004	_Increases_	Decreases	Balance June 30, 2005
Business-type activities: Sewer fund: Capital assets, not being depreciated:				
Land Construction in progress	\$ 4 2,882	\$ — 1,959	\$ — <u>61</u>	\$ 4 4,780
TOTAL CAPITAL ASSETS, NOT BEING DEPRECIATED	2,886	1,959	61	4,784
Capital assets, being depreciated:	20.5			20.5
Facilities and improvements Furniture, machinery and equipment Sewers and storm drains	306 749 <u>173,131</u>			306 749 <u>176,184</u>
TOTAL CAPITAL ASSETS, BEING DEPRECIATED Less accumulated depreciation:	<u>174,186</u>	3,053		177,239
Facilities and improvements Furniture, machinery and equipment Sewers and storm drains	30 701 58,604	20 11 3500	_	50 712 62,104
TOTAL ACCUMULATED DEPRECIATION	59,335	3,531		62,866
TOTAL CAPITAL ASSETS BEING DEPRECIATED, NET	114,851	(478)		114,373
SEWER FUND CAPITAL ASSETS, NET	117,737	1,481	61	119,157
Other proprietary funds: Capital assets, not being depreciated:				
Land Capital assets, being depreciated:	<u>218</u>			218
Facilities and improvements Furniture, machinery and equipment	2,179 453			2,179 453
TOTAL CAPITAL ASSETS, BEING DEPRECIATED Less accumulated depreciation:	2,632			2,632
Facilities and improvements Furniture, machinery and equipment	191 424	146 6		337 430
TOTAL ACCUMULATED DEPRECIATION	615	<u> 152</u>		767
TOTAL CAPITAL ASSETS, BEING DEPRECIATED, NET	2,017	(152)		1,865
OTHER PROPRIETARY FUND CAPITAL ASSETS, NET	2,235	(152)		2,083
TOTAL BUSINESS-TYPE ACTIVITIES CAPITAL ASSETS, NET	<u>\$ 119,972</u>	<u>\$ 1,329</u>	<u>\$ 61</u>	<u>\$ 121,240</u>

### Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

Depreciation expense was charged to functions/programs of the primary government as follows (in thousands):

Governmental activities:	
General government	\$ 5,175
Public safety:	
Police services	948
Fire services	2,921
Life enrichment	11,541
Community and economic development	2,512
Public works	16,920
Capital assets held by internal service funds that are charged to various functions based on their	
usage of the assets	4,856
TOTAL	<u>\$ 44,873</u>
Business-type activities:	
Sewer	\$ 3,531
Golf	<u> 152</u>
TOTAL	\$ 3,683

### **Construction Commitments**

The City has active construction projects as of June 30, 2005. The projects include street construction, park construction, building improvements and sewer and storm drain improvements (in thousands).

	Spent to date	Remaining Commitment
Infrastructure – streets	\$ 92,621	\$ 50,031
Infrastructure – parks	14,057	39,863
Facility improvements	22,878	34,065
Sewers and storm drains	10,414	49,315
Technology Enhancements	13,800	5,587
Miscellaneous	14,058	<u>8,676</u>
TOTAL	<u>\$167,828</u>	<u>\$187,537</u>

Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

# **Discretely Presented Component Units**

### Port of Oakland

Capital assets activity for the Port for the year ended June 30, 2005, is as follows (in thousands):

	Balance July 1, 2004	Additions	Adjustment and <u>Retirements</u>	Transfer of Completed Construction	Balance June 30, 2005
Capital assets, not					
being depreciated:  Land	\$ 261,326	\$ 6.561	\$ 56,288	\$ —	¢ 224 175
Construction in progress	238,160	\$ 6,561 215,145	\$ 50,288 50	\$ — (82,276)	\$ 324,175 371,079
	236,100	213,143		(82,270)	3/1,0/9
TOTAL CAPITAL ASSETS, NOT	100 106	221 706	56.220	(02.27.6)	co5 254
BEING DEPRECIATED	499,486	<u>221,706</u>	56,338	(82,276)	695,254
Capital assets, being depreciated:					
Facilities and improvements	547,537		(3,612)	35,033	578,958
Container cranes	152,221	_	(3,012)	552	152,773
Systems and structures	1,064,624	887	(57,538)	43,957	1,051,930
Other equipment	38,760	1,574	(6,423)	2,734	36,645
TOTAL CAPITAL ASSETS,					
BEING DEPRECIATED	1,803,142	2,461	(67,573)	82,276	1,820,306
Less accumulated depreciation:					<del></del>
Facilities and improvements	237,485	22,873	1,440	_	258,918
Container cranes	46,350	6,058	_		52,408
Systems and structures	224,506	36,598	2,807	_	258,297
Other equipment	23,088	2,920	5,940		20,068
TOTAL ACCUMULATED					
DEPRECIATION	<u>531,429</u>	68,449	10,187		589,691
TOTAL CAPITAL ASSETS, BEING					
DEPRECIATED, NET	1,271,713	65,988	(57,386)	82,276	1,230,615
TOTAL CAPITAL ASSETS, NET	\$1,771,199	\$ 155,718	\$ (1,048)	\$ <u> </u>	\$1,925,869
,					

The depreciation charge above reconciles to the Statements of Revenue, Expenses and Changes in Net Assets as follows:

Depreciation charge above	\$68,449
Amortization of intangible assets	443
Depreciation and amortization	\$68,892

### Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

The capital assets on lease at June 30, 2005, consist of the following (in thousands):

Land	\$ 172,888
Container cranes	152,773
Facilities and improvements	932,853
Total	1,258,514
Less accumulated depreciation	(257,608)
Capital assets, net, on lease	\$ 1,000,906

#### Leases

A major portion of the Port's capital assets is held for lease. Leased assets include maritime facilities, aviation facilities, office and commercial space, and land. All leases are classified as operating leases.

Certain maritime facilities are leased under agreements, which provide the tenants with preferential, but nonexclusive, use of the facilities. Certain leases provide for rentals based on gross revenues of the leased premises or, in the case of marine terminal facilities, on annual usage of the facilities. Such leases generally provide for minimum rentals, and certain preferential assignments provide for both minimum and maximum rentals.

A summary of revenues from long-term leases for the year ended June 30, 2005, is as follows (in thousands):

Minimum non-cancelable rentals, including	
preferential assignments	\$105,694
Contingent rentals in excess of minimums	16,337
Secondary use of facilities leased under	
preferential assignments	3,055
	<u>\$125,086</u>

### Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

Minimum future rental revenues for years ending June 30 under non-cancelable operating leases having an initial term in excess of one year are as follows (in thousands):

Year	Rental Revenues
2006	\$ 114,027
2007	124,194
2008	128,835
2009	126,860
2010	113,011
2011-2015	443,278
2016-2020	149,852
2021-2025	18,767
2026-2030	16,209
2031-2035	14,582
Thereafter	53,725
	\$1,303,340

### Oakland Base Reuse Authority (OBRA)

Capital asset activity for OBRA during the year ended June 30, 2005 consisted of the following (in thousands):

	Balance July 1, 2004	Increases	<u>Decreases</u>	Balance June 30, 2005
Capital assets, being depreciated:				
Facilities and structures	\$1,000	\$ —	\$ —	\$ 1,000
Leasehold improvements	<u>456</u>	2		<u>458</u>
Total capital assets, being depreciated	1,456	2		1,458
Less accumulated depreciation for:				
Facilities and structures	314	343	_	657
Leasehold improvements Total accumulated	<u>164</u>	146		310
Depreciation	<u>479</u>	<u>489</u>		<u>968</u>
Total capital assets, being				
depreciated, net	<u>\$ 977</u>	<u>\$ 487</u>	<u>\$ —</u>	<u>\$ 490</u>

The depreciation charge for the year ended June 30, 2005 is \$0.5 million, which reconciles to the Statements of Revenue, Expenses and Changes in Net Assets.

Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

### (8) PROPERTY HELD FOR RESALE

A summary of changes in property held for resale follows (in thousands):

	Balance			Balance
	July 1, 2004	Increases	Decreases	June 30, 2005
Property held for resale	\$71,501	\$ 2,818	\$16,581	\$57,738

The increase of \$2,818,000 in the property held for resale represents the 135 public parking spaces repurchased by the Agency from the developer of the SNK 9<sup>th</sup> and Franklin Garage. These parking spaces were required to be repurchased in order to replace the surface parking that was on the site prior to the Agency's sale of the property to the developer in Fiscal Year 2004.

The decrease of the \$16,581,000 corresponds to the properties that the Agency sold in Fiscal Year 2005 including four properties sold at a loss of \$1.4 million. These include properties that will be renovated for commercial retail and office spaces, developed into residential condominium units and to continue to be operated as a non-profit office park.

### **Discretely Presented Component Unit**

#### Oakland Base Reuse Authority (OBRA)

A summary of changes in property held for resale follows (in thousands):

	Balance			Balance
	July 1, 2004	Increases	<u>Decreases</u>	June 30, 2005
Property held for resale	\$79,778	\$11,762	\$2,132	\$89,408

On August 7, 2003, the Army conveyed approximately 366 acres of Oakland Army Base (the EDC property), plus certain buildings and improvements, to OBRA. The conveyance from the Army is treated as a donation; accordingly, the land conveyed to OBRA was recorded at its total estimated fair market value of \$81,775,000. As part of the conveyance agreement, OBRA agreed to pay the Oakland Army Base Workforce Development Collaborative (Workforce Collaborative) an amount to be negotiated. OBRA and the Workforce Collaborative finalized an agreement on December 14, 2004, which provided that OBRA, the Agency and the Port would pay a total of \$10,800,000 to the Workforce Collaborative. Under a separate agreement between OBRA and the Port dated July 31, 2003, the two parties agreed to each pay 50 percent of the \$10,800,000 liability.

### Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

OBRA recorded capital contributions of \$74,407,184 and payable of \$5,400,000 to the Workforce Collaborative during the year ended June 30, 2004 to reflect the conveyance of the land. All expenditures directly associated with the conveyance of the EDC property incurred prior to August 7, 2003 were included in other assets, and transferred to property held for resale on this date. OBRA incurred property-related expenditures between August 7, 2003 and June 30, 2005 that have been recorded in property held for resale.

Immediately after OBRA obtained title to the EDC property, 70 acres (including 50 acres of submerged property) were conveyed to the Port at a fair value of \$5,250,000.

On September 1, 2004, the Authority purchased certain parcels of land with an aggregate area of 19.32 acres adjacent to the former OAB for a total of \$10,600,000. Immediately after purchasing this property, the Authority transferred 2.51 acres to the Port for total consideration of \$1,427,000. Additionally, approximately \$1,200,000 in environmental remediation costs incurred during the fiscal year ended June 30, 2005 have been added to property held for resale.

### (9) ACCOUNTS PAYABLE AND ACCRUED LIABILITIES PAYABLE

Accounts payable and accrued liabilities payable as of June 30, 2005, for the City's individual major funds, non major funds in the aggregate, business-type activities – enterprise fund and internal service funds, are as follows (in thousands):

	Accounts Payable	Checks Payable	Accrued Payroll/ Employee Benefits	Total
Governmental funds:				
General	\$ 19,818	\$4,067	\$78,296	\$102,181
Federal/state grant fund	4,039	_	1,069	5,108
Oakland Redevelopment Agency	9,456	_	_	9,456
Municipal Capital Improvement Fund	1,224	_	87	1,311
Other governmental funds	3,436		73	3,509
TOTAL	37,973	4,067	<u>79,525</u>	121,565
Governmental activities-	1.005		455	1.1.0
Internal service funds	1,005		157_	1,162
TOTAL	<u>\$ 38,978</u>	<u>\$ 4,067</u>	<u>\$79,682</u>	\$122,727
Business-type activities – Enterprise Funds:				
Sewer Service	<u>\$ 193</u>	\$ <u> </u>	<u>\$ 790</u>	<u>\$ 983</u>

### Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

Accounts payable and accrued liabilities for the pension trust funds at June 30, 2005, are as follows (in thousands):

Accounts payable	\$ 7
Investment payable	130,407
Accrued investment management fees	360
Member benefits payable	<u>5,977</u>
TOTAL ACCOUNTS PAYABLE AND	
ACCRUED LIABILITIES	<u>\$ 136,751</u>

## (10) DEFERRED REVENUE

Governmental funds report deferred revenue in connection with unearned revenue and receivables for revenues not considered available to liquidate liabilities of the current period. Governmental and enterprise funds also defer revenue recognition in connection with resources that have been received but not yet earned.

At June 30, 2005, the various components of deferred revenue and unearned revenue reported were as follows:

	<u>Unavailable</u>	<u>Unearned</u>
Major funds:		
General Fund	\$ 22,312	\$ 7,570
Federal and State Grants Funds	83,647	834
Oakland Redevelopment Agency	81,190	_
Municipal Capital Improvement Fund	21	
Non-major Funds:		
Other Governmental Funds	19,046	
TOTAL GOVERNMENTAL ACTIVITIES	<u>\$206,216</u>	<u>\$ 8,404</u>

Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

### (11) TAX AND REVENUE ANTICIPATION NOTES PAYABLE

The City issued tax and revenue anticipation notes in advance of property tax collections. The notes were used to satisfy General Fund obligations and carried an approximate effective interest rate of 1.44%. Principal and interest were paid on June 30, 2005.

The short-term debt activity for the year ended June 30, 2005, is as follows (in thousands):

	Beginning Balance	_lssued_	Redeemed	Ending Balance
Tax and Revenue Anticipation Notes	\$	\$65,000	\$(65,000)	<b>\$</b> —

Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

## (12) LONG-TERM OBLIGATIONS

### Long-term Obligations

The following is a summary of long-term obligations for the year ended June 30, 2005 (in thousands):

<b>Governmental Activities</b>
Final

	Final	Remaining	
Type of Obligation	Maturity Year	Interest Rates	Amount
General obligation bonds (A)	2033	2.50-5.00%	\$ 227,010
Tax allocation bonds (B)	2033	2.50-8.03%	270,085
Certificates of participation (C)	2015	4.00-6.55%	50,195
Lease revenue bonds (C)	2026	3.60-5.50%	488,721
Pension obligation bonds (D)	2022	6.09-7.31%	366,405
Accreted interest (C) & (D)			70,811
City guaranteed special assessment			
district bonds (D)	2024	4.60-6.70%	7,370
Notes payable (C) & (E)	2016	1.70-8.27%	18,440
Capital Leases (C) & (E)	2016	3.54-5.52%	26,769
Accrued vacation and sick leave (C)			31,503
Self-insurance liability for workers'			
compensation (C)			96,166
Estimated claims payable (C)			43,099
Estimated environmental cost (B) & (C)			5,499
Pledge obligation for authority debt (C)			91,150
GOVERNMENTAL ACTIVITIES TOTA	Ι.		
LONG-TERM OBLIGATIONS	L		1,793,223
			1,773,223
DEFERRED AMOUNTS:			¢ 24.10 <i>c</i>
Bond issuance premiums			\$ 24,186 (22,793)
Bond refunding loss			<u>(22,193)</u>
GOVERNMENTAL ACTIVITIES TOTA	L		
LONG-TERM OBLIGATIONS, NET			<u>\$ 1,794,616</u>

Debt service payments are made from the following sources:

- (A) Property tax recorded in the debt service funds
- (B) Property tax allocated to the Oakland Redevelopment Agency based on increased assessed valuations in the project area
- (C) Revenues recorded in the general fund
- (D) Property tax voter approved debt
- (E) Revenues recorded in the special revenue funds

### Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

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Entity and Type of Obligation	Final Maturity Year	Remaining Interest Rates	Amount
Sewer fund – Notes payable Sewer fund – Bonds Unamortized Bond Premium	2014 2029	3.0-3.50% 3.0-5.25%	\$ 5,655 62,330 2,829
BUSINESS-TYPE ACTIVITIES – TOTAL LONG-TERM OBLIGATIONS			<u>\$70,814</u>

Component Unit - Port of Oakland

Type of Obligation	Final Maturity Year	Remaining Interest Rates	Amount
Parity bonds	2033	2.75-6.00%	\$ 1,410,431
Notes and loans	2029	1.25-6.80%	157,135
Self-insurance liability for			1,567,566
workers' compensation			4,600
Total			1,572,166
Unamortized bond discount and			
premium, net			(891)
Deferred loss on refunding			(5,220)
COMPONENT UNIT TOTAL LONG-TI	ERM		
OBLIGATIONS			<u>\$ 1,566,055</u>

## **Debt Compliance**

There are a number of limitations and restrictions contained in the various bond indentures held by the City and Agency. Management believes that the City and Agency are in compliance.

## Legal Debt Limit and Legal Debt Margin

As of June 30, 2005, the City's debt limit (3.75% of valuation subject to taxation) was \$903,392,821. The total amount of debt applicable to the debt limit was \$227,010,000. The resulting legal debt margin was \$676,382,821.

Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

#### Interest Rate Swaps

#### Oakland Joint Powers Financing Authority Lease Revenue Bonds, 1998 Series A1/A2

Objective of the interest rate swap. As a means to lowering its borrowing costs, the City entered into a Forward Swap (the "Swap") in connection with its \$187,500,000 Oakland Joint Powers Financing Authority (the "Authority") Lease Revenue Bonds, 1998 Series A1/A2. The intent of the interest rate swap was to effectively change the City's variable interest rate on the bonds to a synthetic fixed rate of 5.6775% through the end of the swap agreement in 2021. On April 25, 2000, the Swap was assigned to Goldman Sachs Mitsui Marine Derivative Products, U.S., L.P (the "Counterparty") in the notional amount of \$170,000,000.

On March 21, 2003, the City amended the swap agreement to change the index on which the Swap is based from the Bond Market Association index to a rate equal to 65% of the 1-month London Interbank Offer Rate (the "65% of LIBOR Rate"). This amendment resulted in the City receiving approximately \$5,975,000 from Goldman Sachs reflecting the change in market value. The funds received as a result of the change in the Swap index were used to lower cost of borrowing when used in combination with the Bonds, and enhance the relationship between risk and return with respect to the City's overall bond program. As of June 30, 2005, the notional amount to be amortized was \$128,300,000.

Terms. The swap agreement terminates on July 31, 2021, and has a notional amount as of June 30, 2005 of \$128,300,000. The notional amount of the swap declines through 2021. Under the Swap, the Authority pays the counterparty a fixed payment of 5.6775% and receives a variable payment computed at 65% of LIBOR rate (total rate not to exceed 12%). The Authority's payments to the counterparty under the Swap agreement are insured by the third party bond insurer.

Fair Value. Because interest rates have declined since the execution of the Swap, the Swap had a negative fair value of \$24,452,209 as of June 30, 2005. The fair value was estimated using the zero-coupon method. This method calculates the future net settlement payments required by the Swap, assuming that the current forward rates implied by the yield curve correctly anticipate future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for hypothetical zero-coupon bonds due on the date of each future net settlement on the Swap.

Credit Risk. The issuer and the counterparty take a credit risk to each other over the life of the swap agreement. This is the risk that either the issuer or the counterparty will fail to meet its contractual obligations under the swap agreement. The Counterparty was rated Aaa by Moody's Investors Service, and AA+ by Standard and Poor's as of June 30, 2005. To mitigate the potential for credit risk, if the counterparty's credit quality falls below "A3" by Moody's Investors Service or "A-" by Standard and Poor's the swap agreement provides the

### Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

counterparty, the City, the bond insurer for the Bonds and a third party collateral agent to execute a collateral agreement within 30 days of such a downgrade.

*Basis Risk.* Another risk associated with the synthetic fixed rate swap is basis risk. This is the risk that as the City receives a floating rate index on the swap to offset the variable rate it pays on its underlying variable rate bonds, these two variable rate cash flows could potentially mismatch. The swap agreement provides that the payment received by the City shall be at 65% of 1-month LIBOR.

Termination Risk. An interest rate swap has some degree of termination risk. Linked to counterparty risk, a termination of the swap will result in a payment being made or received by the City depending on the then prevailing interest rate environment. The City may terminate the Swap if the counterparty fails to perform under the terms of the contract. The City also may terminate the Swap if the counterparty fails to execute a collateral agreement satisfactory to the City and the bond insurer within 30 days of the counterparty's ratings falling below "A3" by Moody's Investors Service or "A-" by Standard and Poor's.

The counterparty may terminate the Swap if both the City and the bond insurer fail to perform under the terms of the contract. The counterparty also may terminate the Swap upon the occurrence of the following events: 1) the bond insurer falls below "A3" by Moody's Investors Service or "A-" by Standard and Poor's; and 2) the City falls below "Baa3" by Moody's Investors Service or "BBB-" by Standard and Poor's. If the Swap is terminated, the variable rate Bonds would no longer carry a synthetic fixed interest rate. Also, if at the time of termination the Swap has a negative fair value, the Authority would be liable to the counterparty for a payment equal to the Swap's fair value.

On June 21, 2005, the Authority issued its \$144,950,000 Refunding Revenue Bonds, 2005 Series A-1, A-2 and B ("Series 2005 A & B Bonds"). A portion of the proceeds were used to refund and defease all of the Authority's outstanding Lease Revenue Bonds, 1998 Series A. However, the Interest Rate Swap Agreement associated with the 1998 Series A Bonds still remains in effect and set to terminate on July 31, 2021. Please refer to the Section titled "Current Year Refunding" of this footnote for a more detailed description of the Series 2005 A & B Bonds.

# Oakland Joint Powers Financing Authority Lease Revenue Refunding Bonds (Oakland Administration Buildings), 2004 Series A-1/A-2

Objective of the Interest Rate Swap. On May 21, 2004, the City entered into a floating-to-fixed rate ("fixed-payer") interest rate swap with Bank of America, N.A. and UBS AG ("Counterparties") in order to lock-in the low long-term interest rates available in the market place at that time. The swap became effective on June 10, 2004, in conjunction with the issuance of the \$58,600,000 Series A-1 and \$58,600,000 Series A-2 Oakland Joint Powers Financing Authority Lease Revenue Refunding Bonds, Oakland Administration Buildings (Auction Rate Securities).

### Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

The executed transaction consisted of a \$117,200,000, 22-year interest rate swap under which the City will pay the Counterparties a fixed rate of 3.533% and receive 58% of 1-month London Interbank Offer Rate (LIBOR) plus 35 basis points (100 basis points equals 1%).

The City was able to take advantage of current market conditions and synthetically create fixed-rate debt at a very favorable rate. In addition to the decline in the general level of interest rates at that time, the City, after careful review, elected to utilize percentage of LIBOR (58%) plus a margin (35 basis points) versus a straight percentage of LIBOR to reduce the basis risk in a lower interest rate environment.

Terms. The bonds mature on August 1, 2026, and are subject to optional redemption while any Auction Rate is in effect equal to 100% of the principal amount thereof, plus accrued interest to the date fixed for redemption, without premium. The swaps terminate on August 1, 2026, and have a total notional amount of \$112,550,000 as of June 30, 2005. The trade date of the swap was May 21, 2004, and became effective on June 10, 2004, at which time the bonds were issued. Under the swap, the City pays the counterparties a fixed rate of 3.533% and receives a variable payment computed at 58% of 1-month LIBOR plus 35 basis points. The Authority then pays the bondholder a tax-exempt variable rate of interest.

Fair Value. As of June 30, 2005, the interest rate swap with Bank of America, N.A. (notional amount of \$56,275,000) had a negative fair value of \$3,558,596 and the interest rate swap with UBS AG (notional amount of \$56,275,000) had a negative fair value of \$3,641,278. The fair value was estimated using the zero-coupon method. This method calculates the future net settlement payments required by the swap, assuming that the current forward rates implied by the yield curve correctly anticipate future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for hypothetical zero-coupon bonds due on the date of each future net settlement on the swap.

Credit Risk. The issuer and the counterparty take a credit risk to each other over the life of the swap agreement. This is the risk that either the issuer or the counterparty will fail to meet its contractual obligations under the swap agreement. The counterparties were rated as follows as of June 30, 2005: Bank of America, N.A. (Aa2 by Moody's Investors Service and AA- by Standard and Poor's), and UBS AG (Aa2 by Moody's Investors Service, AA+ by Standard and Poor's, and AA+ by Fitch).

To mitigate the potential for credit risk, if the counterparty's credit quality falls below "A3" by Moody's Investors Service or "A-" by Standard and Poor's, the swap agreement provides that the counterparty, the City, the bond insurer for the Bonds, and a third party collateral agent are to execute a collateral agreement establishing the type of collateral, the amount of collateral, the collateral agent, and the terms of the collateral agreement.

Basis Risk. Another risk associated with the synthetic fixed rate swap is basis risk. This is the risk that as the City receives a floating rate index on the swap to offset the variable rate it pays on its underlying variable rate bonds, these two variable rate cash flows could potentially

Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

mismatch. The swap agreement provides that the payment received by the City shall be at 58% of 1-month LIBOR plus 35 basis points.

Termination Risk. An interest rate swap has some degree of termination risk. Linked to counterparty risk, a termination of the swap will result in a payment being made or received by the City depending on the then prevailing interest rate environment. The City may terminate the swap if the counterparty fails to perform under the terms of the contract. The City may also terminate the swap if the counterparty fails to execute a collateral agreement satisfactory to the City and the bond insurer if the counterparty's ratings fall below "A3" by Moody's Investors Service or "A-" by Standard and Poor's. The termination events are bilateral agreements between the City and the counterparties. If the swap is terminated, the variable rate bonds would no longer carry a synthetic fixed interest rate. Also, if at the time of termination the swap has a negative fair value, the City would be liable to the counterparty for a payment equal to the swap's fair value.

### Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

Swap Payments and Associated Debt. The following table presents the estimated debt service requirements for the 2004 Series A Bonds. It is assumed that the interest rate on the 2004 Series A Bonds and the variable rate portion of the Swap (58% of LIBOR) averages 3.00% through the maturity date of both the 2004 Series A Bonds and the Swap (August 21, 2026).

Year Ending June 30	Principal	Interest*	Net Interest Rate Swap Payment*	Total Debt Service		
				_		
2006	\$ 3,350,000	\$ 3,150,181	\$ 591,377	\$ 7,091,558		
2007	3,475,000	3,054,828	573,204	7,103,032		
2008	3,575,000	3,247,424	554,428	7,376,852		
2009	3,750,000	2,838,488	534,773	7,123,261		
2010	3,875,000	3,009,606	514,623	7,399,229		
2011	4,050,000	2,615,355	493,524	7,158,879		
2012	4,175,000	2,746,337	471,620	7,392,957		
2013	4,375,000	2,364,432	448,678	7,188,110		
2014	4,525,000	2,244,799	425,159	7,194,958		
2015	4,675,000	2,325,890	400,660	7,401,549		
2016	4,875,000	1,967,880	375,233	7,218,113		
2017	5,050,000	2,008,614	348,596	7,407,210		
2018	5,275,000	1,672,171	321,316	7,268,488		
2019	5,450,000	1,672,490	292,756	7,415,246		
2020	5,675,000	1,350,026	263,136	7,288,161		
2021	5,900,000	1,187,504	232,072	7,319,576		
2022	6,125,000	1,120,983	200,297	7,446,280		
2023	6,375,000	829,582	167,015	7,371,598		
2024	6,600,000	709,596	132,465	7,442,060		
2025	6,875,000	440,711	96,304	7,412,015		
2026	7,125,000	267,545	59,309	7,451,853		
2027	7,400,000	22,504	20,633	7,443,137		
TOTALS	<u>\$112,550,000</u>	<u>\$ 40,846,945</u>	<u>\$ 7,517,177</u>	<u>\$160,914,122</u>		

<sup>\*</sup>Numbers of estimates; subject to change based on prevailing market conditions. The calculation above assumes to have a 3.00% interest rate and 3.556 swap rate.

Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

# Changes in Long-term Obligations

The changes in long-term obligations for the year ended June 30, 2005, are as follows (in thousands):

Governme	ntal /	Λ ntin	ハキュヘヘ
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	Balance at July 1, 2004	Additional Obligations, Interest Accretion and Net Increases	Current Maturities, Retirements and Net <u>Decreases</u>	Balance at June 30, 2005	Amounts Due Within One Year
<b>Bonds Payable</b>					
General obligation bonds	\$ 232,045	\$ 122,170	\$ 127,205	\$ 227,010	\$ 7,260
Tax allocation bonds	235,555	44,360	9,830	270,085	10,325
Certificates of participation	54,780	_	4,585	50,195	4,465
Lease revenue bonds	386,200	267,426	164,905	488,721	25,237
Pension obligation bonds	388,824	_	22,419	366,405	25,020
City guaranteed special assessment district bonds Accreted interest on	7,940	_	570	7,370	285
appreciation bonds Less deferred amounts:	52,863	17,948	_	70,811	_
Bond issuance premiums	11,830	13,535	1,179	24,186	1,603
Bond refunding loss	(20,333)	(5,132)	(2,672)	(22,793)	(2,924)
TOTAL BONDS PAYABLE	1,349,704	460,307	328,021	1,481,990	71,271
Notes payable	20,007	_	1,567	18,440	1,840
Capital leases	26,146	6,676	6,053	26,769	6,421
TOTAL NOTES & LEASES	46,153	6,676	7,620	45,209	8,261
Other Long Term Liabilities					
Accrued vacation and					
sick leave	37,436	43,979	49,912	31,503	27,600
Pledge Obligation for					
Coliseum Authority debt	93,950	_	2,800	91,150	3,050
Estimated environmental co	st —	5,849	350	5,499	4,502
Self-insurance workers'					
compensation	94,874	21,465	20,173	96,166	20,173
Estimated claims payable	48,716	1,356	6,973	43,099	13,992
TOTAL OTHER LONG TERM LIABILITIES	274,976	<u>72,649</u>	80,208	267,417	69,317
TOTAL GOVERNMENTAL ACTIVITIES – LONG TERM					
OBLIGATIONS	\$1,670,833	<u>\$539,632</u>	<u>\$415,849</u>	<u>\$1,794,616</u>	<u>\$148,849</u>

Internal service funds predominantly serve the governmental funds and therefore, the long-term liabilities of these funds are included as part of the above totals for governmental activities. At June 30, 2005, \$23,390,000 of capital leases related to the internal service funds are included in the above amounts.

# Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

**Business-Type Activities** 

	Balance at July 1, 2004	Additional Obligations, Interest Accretion and Net Increases	Current Maturities, Retirements and Net Decreases	Balance at June 30, 2005	Amounts Due Within One Year
Sewer fund – Notes Payable	\$ 6,362	\$ —	\$ 707	\$ 5,655	\$ 730
Sewer fund – Bonds	_	62,330	_	62,330	1,490
Unamortized Bond Premium		2,887	58	2,829	118
Total	<u>\$ 6,362</u>	<u>\$65,217</u>	<u>\$ 765</u>	<u>\$ 70,814</u>	<u>\$2,338</u>

Component Unit - Port of Oakland

	Compone	iii Oiiii - i Oit	oi Oakiailu			
	Balance at July 1, 2004	Additional Obligations, Interest Accretion and Net Increases	Current Maturities, Retirements and Net Decreases	Balance at <u>June 30, 2005</u>	Amounts Due Within One Year	
Parity bonds Notes and loans	\$ 1,418,586 194,983	\$ <u>_</u>	\$ 8,155 <u>37,850</u>	\$ 1,410,431 157,135	\$ 14,968 510	
TOTAL	1,613,569	2	46,005	1,567,566	15,478	
Self-insurance workers' compensation	3,000	2,596	996	4,600	4,600	
Unamortized bond						
discount/premium, net	(99)	868	(1,660)	(891)	946	
Deferred loss on refunding	(5,584)	<u> </u>	364	(5,220)	(364)	
TOTAL DEBT	\$ 1.610.886	\$ 3,466	\$ 45.705	\$ 1.566.055	\$ 20,660	

### Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

# Repayment Schedule

The annual repayment schedules for all long-term debt as of June 30, 2005, are as follows (in thousands):

	227,010
Activities: General obligation bonds: Principal \$7,260 \$7,420 \$7,760 \$8,090 \$8,435 \$49,120 \$56,325 \$39,190 \$26,595 \$16,815 \$ Interest 10,674 10,474 10,200 9,902 9,586 41,504 28,868 15,522 8,324 1,584	227,010
General obligation bonds:  Principal \$ 7,260 \$ 7,420 \$ 7,760 \$ 8,090 \$ 8,435 \$ 49,120 \$ 56,325 \$ 39,190 \$ 26,595 \$ 16,815 \$ 11nterest 10,674 10,474 10,200 9,902 9,586 41,504 28,868 15,522 8,324 1,584	227,010
bonds:           Principal Interest         \$ 7,260         \$ 7,420         \$ 7,760         \$ 8,090         \$ 8,435         \$ 49,120         \$ 56,325         \$ 39,190         \$ 26,595         \$ 16,815         \$ 10,674         \$ 10,674         10,474         10,200         9,902         9,586         41,504         28,868         15,522         8,324         1,584	227,010
Principal         \$ 7,260         \$ 7,420         \$ 7,760         \$ 8,090         \$ 8,435         \$ 49,120         \$ 56,325         \$ 39,190         \$ 26,595         \$ 16,815         \$ 10,674           Interest         10,674         10,474         10,200         9,902         9,586         41,504         28,868         15,522         8,324         1,584	227,010
Interest 10,674 10,474 10,200 9,902 9,586 41,504 28,868 15,522 8,324 1,584	227,010
	146,637
	140,037
participation:	
Principal 4,465 5,067 5,300 5,620 5,965 24,710 4,200 — — —	55,327
Interest 3,068 3,008 1,909 1,693 1,434 3,237 84 — — —	14,433
Lease revenue	,
bonds:	
	488,721
	213,073
Pension obligation	213,073
bonds:	
	432,084
	346,146
City guaranteed	,
special assessment	
bonds:	
Principal 285 285 305 320 345 1,720 1,840 2,270 — —	7.370
Interest 390 376 361 345 328 1,353 883 328 — —	4,364
Tax allocation bonds:	.,
	270,085
	151,817
Notes payable:	
Principal 1,840 2,600 1,940 2,080 2,230 7,750 — — —	18,440
Interest 1,072 1,275 545 469 388 619 — — — —	4,368
Capital Leases:	•
Principal 6,421 5,752 3,657 3,654 2,351 3,630 1,304 — — —	26.769
Interest 1,068 791 670 464 301 546 157 — — —	3,997
TOTAL PRINCIPAL \$ 80,853 \$ 86,189 \$ 88,523 \$ 94,619 \$ 98,242 \$445,598 \$344,495 \$216,158 \$ 48,910 \$ 22,220 \$1,500 \$1,000 \$	525,806
TOTAL INTEREST \$ 63,038 \$ 58,978 \$ 52,748 \$ 49,790 \$ 43,856 \$238,425 \$224,719 \$139,052 \$ 11,060 \$ 2,170 \$ 3	884,835

The specific year for payment of estimated vacation, sick leave, workers' compensation, and estimated claims is not practicable to determine.

	 2006	 2007	 2008	 2009	 2010	2011- 2015	2016- 2020	2021- 2025	2026- 2030	2031- 2035	Total	
Business-type Activities: Sewer Notes Principal Interest	\$ 2,220 3,175	\$ 2,290 3,106	\$ 2,365 3,035	\$ 2,436 2,961	\$ 2,543 2,853	\$ 11,687 12,586	\$ 12,575 9,836	\$ 15,970 6,449	\$ 15,900 2,036	\$ 	\$67,985 46,037	

Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

### Component Unit - Port of Oakland

Annual debt service requirements to maturity for all bonds and loans outstanding as of June 30, 2005, are as follows (in thousands):

Fiscal Year Ending	Principal	Interest	Total	
_				
2006	\$ 15,478	\$ 77,080	\$ 92,558	
2007	20,051	76,777	96,828	
2008	28,300	76,502	104,802	
2009	33,655	75,712	109,367	
2010	36,583	74,757	111,340	
2011-2015	395,123	311,591	706,714	
2016-2020	300,673	239,698	540,371	
2021-2025	270,147	163,393	433,540	
2026-2030	317,329	81,014	398,343	
2031-2033	150,227	10,156	160,383	
SUBTOTAL	1,567,566	1,186,680	2,754,246	
Unamortized bond (discount)				
premium, net	(891)		(891)	
Self-insurance workers'	, ,		` ,	
compensation	4,600		4,600	
Deferred loss on refunding	(5,220)		(5,220)	
TOTAL	<u>\$1,566,055</u>	<u>\$1,186,680</u>	<u>\$2,752,735</u>	

Net interest costs of \$14,782,000 were capitalized in fiscal 2005. These amounts represented capitalized interest expense of \$23,698,000, net of interest revenue of \$8,916,000 for fiscal 2005.

## Component Unit - Oakland Base Reuse Authority

#### **Note Payable**

OBRA has a non-interest bearing note payable for \$8,200,000, which has been discounted at the rate of 3.37% to a principal amount of \$7,495,235. The discounting resulted in the reduction of \$704,765 against Property Held for Resale. In addition, OBRA accrued interest expense of \$156,553 for the year ended June 30, 2005 related to above liability.

#### Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

Principal and interest payments are due on the following dates:

Date	<u>Principal</u>	Interest	<u>Total</u>
November 17, 2006	\$1,481,909	\$518,091	\$2,000,000
May 17, 2007	2,898,675	101,325	3,000,000
November 17, 2007	2,147,518	52,482	2,200,000
November 17, 2008	967,133	32,867	1,000,000
	\$7,495,235	\$704,765	<u>\$ 8,200,000</u>

The note payable is collateralized by 19.32 acres of property described in Note 8. Payments are applied first to any expenses in connection with the note before the principal is reduced. There are no prepayment penalties and the note is not assumable.

Notes payable activity for the year ended June 30, 2005 consisted of the following:

	Balance			Balance
	<u>July 1, 2004</u>	<u>Increases</u>	<u>Decreases</u>	<u>June 30, 2005</u>
Note Payable	<u>\$ -</u>	<u>\$ 7,495,235</u>	<u>\$ -</u>	<u>\$7,495,235</u>

### City of Oakland Sewer Revenue Bonds, 2004 Series A

On December 14, 2004, the City issued \$62,330,000 of Sewer Revenue Bonds, Series 2004 A (the "2004 Series A Bonds"). The 2004 Series A Bonds have interest rates ranging from 3.00% to 5.25% and mature in 2029. In September 2003, the City Council adopted Ordinance No. 12540 increasing the sewer service charges commencing in the fiscal year 2004 and establishing annual increases of 11% through the annual billing period beginning on January 1, 2009, and establishing increases for the annual billing periods beginning on January 1, 2010, and thereafter increases based on the Consumer Price Index.

The proceeds from 2004 Series A Bonds will be used for the rehabilitation and, where necessary, replacement of sections of the existing sewer system, including the sewer pipelines and connections to private sewer lines. Upon completion of the project that is designed to reduce infiltration and inflow, increase the capacity of designated sewer pipes throughout the sewer system, and eliminate sewer overflows of untreated water into the San Francisco Bay, the system will allow for dry weather flows of approximately 72 million gallons per day and wet weather flows of approximately 435 million gallons per day.

Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

### City of Oakland Solar Panel Tax-Exempt Lease Transaction

On November 15, 2004, the City of Oakland (the "Lessee") entered into a 15-year Lease Financing Agreement with First Municipal Credit Corporation (the "Lessor") for \$4,138,858 to finance the design and construction of solar photovoltaic generation systems as described in the Design/Build Agreement for the Solar Power and Energy Efficiency Project, between the Lessee and PowerLight Corporation (the "Contractor"). This financing was a capital lease with an interest rate of 4.25%.

The complete design and construction of certain solar photovoltaic generation systems will be located at the following sites in the City of Oakland: Municipal Service Center Buildings 2, 3, 4, 5, and 8 located at 7101 Edgewater Drive, Oakland, California; and the Oakland Ice Center located at 519, 18<sup>th</sup> Street, Oakland, California.

## **Enterasys Equipment Lease**

On February 15, 2005, the electorate authorized the execution of a seven-year contract for the lease of network equipment and services with Enterasys, Inc., for an amount not to exceed \$215,000 annually or \$1,500,000 over the term of the contract. The purpose of the lease financing was to finance the installation and maintenance of equipment necessary to update the City's network telephone infrastructure. This financing was a capital lease and part of the lease was taxable at an interest rate of 5.522% and the tax-exempt portion was 3.54%.

On March 30, 2005, the City entered into a lease financing with Enterasys, Inc., in the amount of \$1,139,884.

### ShoreTel Equipment Lease

On February 15, 2005, the electorate authorized the successful completion of the City's Voice over IP pilot project and the execution of a seven-year contract for the lease of Telephone equipment and services with ShoreTel Communications, Inc., for an amount not to exceed \$275,000 annually or \$1,650,000 over the term of the contract. The purpose of the lease financing was to finance the purchase and installation of equipment necessary to update the City's network telephone infrastructure. This financing was a capital lease and part of the lease was taxable at an interest rate of 5.522% and the tax-exempt portion was 3.54%.

On March 30, 2005, the City entered into a lease financing with ShoreTel Communications, Inc., in the amount of \$1,397,326.

Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

### Redevelopment Agency of the City of Oakland, Central District Redevelopment Project, Subordinated Tax Allocation Bonds, Series 2005

On February 8, 2005, the Agency issued Subordinated Tax Allocation Bonds, Series 2005 ("Series 2005 Bonds") in the aggregate principal amount of \$44,360,000 to finance various redevelopment activities within the Central District Project Area. Interest rates on the Series 2005 Bonds are 5% with a final maturity of September 1, 2022. The Series 2005 Bonds were issued to finance certain redevelopment activities within or to the benefit of the Agency's Central District Project Area, including the following: property acquisition to facilitate residential and commercial development downtown, environmental remediation, parking garage expansion, renovation and maintenance of public facilities such as the Fox Theater, and public infrastructure such as streetscape and traffic improvements. Proceeds of the Series 2005 Bonds will also be used to fund façade improvements, tenant improvements, and support for all Agency sponsored public capital projects for Fiscal Years 2005 through 2007.

### **Current Year Refunding**

\$122,476,041, City of Oakland General Obligation Bonds, Series 2005 and \$122,170,000, Oakland Joint Powers Financing Authority Revenue Bonds, Series 2005 (City of Oakland General Obligation Bond Program)

On June 16, 2005, the City issued City of Oakland General Obligation Bonds, Series 2005 (the "Oakland GO Bonds") in the aggregate amount of \$122,476,041. Interest rates on the Oakland GO Bonds are 4.86% and the final maturity is December 15, 2025. The proceeds of the Oakland GO Bonds were used to defease six series of GO Bonds, consisting of City of Oakland General Obligation Bonds, Series 1992, Series 1995B, Series 1997, Series 1997C, Series 2000D, and Series 2000E.

Simultaneous with the issuance of the Oakland GO Bonds, the Oakland Joint Powers Financing Authority (JPFA) issued the Revenue Bonds, Series 2005 (the "JPFA Revenue Bonds") in the aggregate amount of \$122,170,000. Proceeds of the JPFA Revenue Bonds together with the original issue premium of \$10,147,940 were used to purchase the Oakland GO Bonds and to finance public capital improvements of the JPFA.

Interest rates on the JPFA Revenue Bonds range from 3.00% to 5.00%, and the final maturity is in the year 2025. The JPFA Revenue Bonds are insured by Ambac Assurance Corporation and are rated AAA/Aaa/AAA by Standard & Poor's, Moody's and Fitch, respectively.

The refunding resulted in cash flow savings of \$5,131,776. In addition, the City obtained a net economic gain on this financing of \$4,403,583.

Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

#### \$144,950,000, Oakland Joint Powers Financing Authority Revenue Bonds, Series 2005

On June 21, 2005, the Oakland Joint Powers Financing Authority issued its Refunding Revenue Bonds in an aggregate principal amount of \$144,950,000; this issuance was comprised of two tax-exempt portions in aggregate amounts of \$63,500,000 (Series A-1) and \$63,475,000 (Series A-2) (collectively, the "Series A Bonds"), and a taxable portion in an aggregate amount of \$17,975,000 (the "Series B Bonds"). Both the Series A Bonds and Series B Bonds were issued as Auction Rate Securities. The purpose of the Series A Bonds were to 1) refund and defease all of the JPFA's outstanding variable rate Lease Revenue Bonds, 1998 Series A (the "1998 Series A Bonds"), and 2) to pledge tax override revenues to pay for debt service on the Series A Bonds (previously, the City's General Fund paid for debt service payments on the 1998 Series A). The proceeds associated with the Series B Bonds were used to fund a portion of the City's obligation to make payments to its Police and Fire Retirement System.

The cash flow savings and the net economic gain/loss in connection with the refunding of the 1998 Series A Bonds by the Series A Bonds can not be determined due to the variable rate component of both series of bonds.

#### Prior Year's Debt Defeasance

In prior years, the City has defeased various bond issues by creating separate irrevocable escrow funds. New debt has been issued and the proceeds have been used to purchase U.S. government securities that were placed in the escrow funds. The investments and fixed earnings from the investments are sufficient to fully service the defeased debt until the debt is called or matures. For financial reporting purposes, the debt is considered defeased and therefore removed as a liability from the City's government-wide financial statements. As of June 30, 2005, the amount of defeased debt outstanding but removed from the City's government-wide financial statements amounted to \$272.8 million.

#### Authorized and Unissued Debt

The net amount of authorized and unissued governmental activities – general obligation bonds as of June 30, 2005, was \$21 million (Measure G). These bonds were authorized by the voters, in a City election, on March 5, 2002. The bonds are to be issued by the City to acquire, renovate, improve, construct, and finance existing and additional educational facilities for the Oakland Museum of California, the Oakland Zoo, and the Chabot Space and Science Center.

Also, the City has \$126.8 million (Measure DD) General Obligation Bonds authorized and unissued. The voters, in a City election on November 5, 2002, authorized these bonds. The bonds are to be issued by the City in general obligation bonds for the improvement of Lake Merritt, the Estuary, inland creeks, Studio One, and other specifically identified projects in the City.

Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

#### Conduit Debt

The following long-term debt has been issued by the City on behalf of named agents of the City. The bonds do not constitute an indebtedness of the City. The bonds are payable solely from revenue sources defined in the individual bond documents, and from other monies held for the benefit of the bond holders pursuant to the bond indentures. In the opinion of City officials, these bonds are not payable from any revenues or assets of the City, and neither the full faith and credit nor the taxing authority of the City, State or any political subdivision thereof is obligated for the payment of the principal or interest on the bonds. Accordingly, no liability has been recorded. The conduit debt issued and outstanding at June 30, 2005, is (in thousands):

	Authorized and Issued	Maturity	Outstanding at June 30, 2005
City of Oakland Kaiser Permanente Insured			
Revenue Bonds 1999A	\$ 64,425	01/01/29	\$ 63,425
City of Oakland Kaiser Permanente Insured			
Revenue Bonds 1999B	15,720	01/01/29	15,720
City of Oakland Liquidity Facility Revenue			
Bonds (Association of Bay Area			
Governments), Series 1984	3,300	12/01/09	1,070
City of Oakland Health Facility Revenue Bonds			
(Children's Hospital Medical Center of			
Northern California), 1988	23,000	07/01/08	8,040
City of Oakland Refunding Revenue Bonds			
(Oakland YMCA Project), Series 1996	8,650	06/01/10	4,490
Oakland JPFA Revenue Bond 2001 Series A Fruitvale Transit			
Village (Fruitvale Development Corporation)	19,800	07/01/33	17,800
Oakland JPFA Revenue Bond 2001 Series B Fruitvale Transit			
Village (La Clinica De La Raza Fruitvale Health Project, Inc.)	5,800	07/01/33	5,800
TOTAL			<u>\$116,345</u>

## (13) GENERAL FUND UNRESERVED FUND BALANCE

The following designations reflect the City of Oakland's imposition of limitations on the use of the otherwise available expendable financial resources in the General Fund (in thousands).

#### Designations:

Pension obligations – PFRS	\$59,726
Carryforward for Continuing projects	17,509
Motor vehicle-in-lieu backfill earmarked for FY 2006 budget	6,300
Lighting and Landscaping Assessment District gap funding	
for fiscal years 2006 and 2007	7,300
General Fund fiscal years 2005 to 2007 gap funding	3,200
Total designations	94,035
Unreserved/undesignated fund balance	46,308
Oneserved/undesignated fund barance	40,306
Total General Fund unreserved fund balance	\$140,343

Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

### (14) SELF-INSURANCE

Changes in the balances of claims liabilities for all self-insured claims for the years ended June 30, 2005 and 2004, are as follows (in thousands):

#### Workers' Compensation

	2005_	2004
Unpaid claims, beginning of fiscal year	\$94,874	\$91,367
Current year claims and changes in estimates	21,465	21,181
Claims payments	(20,173)	(17,293)
Unpaid claims, end of fiscal year (Note 12)	\$96,166	\$94,874

#### General Liability

	2005_	2004
Unpaid claims, beginning of fiscal year	\$48,716	\$49,569
Current year claims and changes in estimates	1,356	7,452
Claims payments	(6,973)	(7,145)
Unpaid claims, end of fiscal year (Note 12)	\$43,099	\$48,716

The above estimated undiscounted liability for claims and contingencies is based on the results of actuarial studies and includes amounts for claims incurred but not reported and allocated loss adjustment expenses. The estimated liability is calculated considering the effects of inflation, recent claim settlement trends, including frequency and amount of payouts, and other economic and social factors.

## **Primary Government**

The City is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; employees injuries; natural disasters; unemployment coverage; and providing health benefits to employees, retirees and their dependents.

The City is self-insured for its general liability, workers' compensation, malpractice liability, general, and auto liability and has excess reinsurance with the California State Association of Counties – Excess Insurance Authority as described below.

## **Property Damage**

Property damage risks are covered on an occurrence basis by commercial insurance purchased from independent third parties. All properties are insured at full replacement values after a \$25,000 deductible to be paid by the City. For the past three years, there have been no

Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

significant reductions in any of the City's insurance coverage and no settlement amounts have exceeded commercial insurance coverage.

### **General Liability**

Numerous lawsuits are pending or threatened against the City. The City estimates that as of June 30, 2005, the amount of liability determined to be probable of occurrence is approximately \$43,099,000. Of this amount, claims and litigation approximating \$13,992,000 are estimated to be due within one year. The recorded liability is the City's best estimate based on available information and may be revised as further information is obtained and as pending cases are litigated. The City and the Agency are involved in various claims and litigation arising in the ordinary course of its activities. In the opinion of the Agency's in-house counsel, the City Attorney's Office for the City, none of these claims are expected to have a significant impact on the financial condition of the City and the Agency or changes in financial position.

The City has not accumulated or segregated assets or reserved fund balance for the payment of estimated claims and judgments.

### Workers' Compensation

The City is self-insured for workers' compensation. Payment of claims is provided through annual appropriations, which are based on claim payment experience and supplemental appropriations. Of the \$96,166,000 in claims liabilities as of June 30, 2005, approximately \$20,173,000 is estimated to be due within one year.

Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

### Insurance Coverage

On July 15, 2002, the City entered into a contract with the California State Association of Counties - Excess Insurance Authority (CSAC EIA), a joint powers authority, whose purpose is to develop and fund programs of excess insurance for its member counties and cities. Self-insured retention levels and purchased insurance per occurrence are as follows:

Type of Coverage	Self-Insurance Retention	Insurance Authority/Purchase Insurance
General Liability	up to \$2,000,000	\$2,000,000 to \$25,000,000 per occurrence
Automobile Liability	up to \$2,000,000	\$2,000,000 to \$25,000,000 per occurrence
Public Officials Errors and Omissions	up to \$2,000,000	\$2,000,000 to \$25,000,000 per occurrence/annual aggregate
Products & Completed Operations	up to \$2,000,000	\$2,000,000 to \$25,000,000 per occurrence/annual aggregate
Employment Practices Liability	up to \$2,000,000	\$2,000,000 to \$25,000,000 per occurrence/annual aggregate
Workers' Compensation	up to \$1,000,000	\$1,000,000 to \$100,000,000 per occurrence/ annual aggregate

### **Discretely Presented Component Unit**

#### Workers' Compensation

The Port is exposed to risk of loss related to injuries of employees. The Port is self-insured and self-administered for workers' compensation up to a maximum of \$1,000,000 per accident. The Port carries commercial insurance for claims in excess of \$1,000,000 per accident. The excess policy provides full statutory limits as established by California law.

Claim expenses and liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. These losses are based on an actuarial valuation performed as of June 30, 2005 and include an estimate of claims that have been incurred but not reported. There were no workers' compensation claims paid in fiscal year ended 2005, 2004 and 2003 above the \$1,000,000 per accident limit. Changes in the reported liability resulted from the following (in thousands):

### Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

	2005	2004
Workers' compensation liability at beginning of fiscal year Current year claims and changes in estimates	\$ 3,000 2,596	\$ 3,000 1,184
Claim payments	<u>(996)</u>	<u>(1,184</u> )
Workers' compensation liability at end of fiscal year	<u>\$4,600</u>	\$ 3,000

#### **General Liability**

The Port maintains general liability insurance in excess of specified deductibles. For the airport, coverage is provided in excess of \$250,000 in the aggregate up to a maximum of \$200,000,000. For the harbor area and the Port's real estate holdings, coverage is provided in excess of \$1,000,000 per occurrence up to an aggregate amount of \$150,000,000 per occurrence. The Port is uninsured for losses in excess of these amounts. Casualty losses are accrued when it is determined that a loss to the Port is probable and the amount is estimable. Amounts have been accrued as other liabilities.

### (15) JOINT VENTURE

### Oakland-Alameda County Coliseum

The City is a participant with the County of Alameda (the County) in a joint exercise of powers agreement known as the Oakland-Alameda County Coliseum Authority (the Authority), which was formed on July 1, 1995, to assist the City and County in the financing of public capital improvements in the Oakland-Alameda County Coliseum Complex (Coliseum Complex) pursuant to the Mark-Roos Local Bond Pooling Act of 1985. The Oakland-Alameda County Coliseum Financing Corporation (the Corporation) is reported as a blended component unit of the Authority. The eight-member Board of Commissioners of the Authority consists of two council members from the City, two members of the Board of Supervisors from the County, two appointees of the City Council, and two appointees of the Board of Supervisors. The Board of Directors of the Corporation consists of the City Administrator and the County Administrator.

In August 1995, the Authority issued \$9,200,000 in Fixed Rate Refunding Lease Revenue Bonds and \$188,500,000 in Variable Rate Lease Revenue Bonds (collectively known as the Stadium Bonds) to satisfy certain obligations of the Authority, the City, the County, the Corporation and Oakland-Alameda County Coliseum Inc. (Coliseum Inc.), which manages the operations of the Coliseum Complex, to finance the costs of remodeling the stadium portion of the Coliseum complex as well as relocating the Raiders football franchise to the City.

The Stadium Bonds are limited obligations of the Authority payable solely from revenues of the Authority, consisting primarily of base rental payments to be received by the Authority from the City and the County. Certain revenues collected from Raiders football operations consisting of revenues from the sale of seat rights, as well as annual seat maintenance fees, a

Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

portion of net parking and concession revenues and concessionaires' initial fees, may be used toward meeting this liability. In the event that such football revenues are insufficient to make base rental payments, the City and the County are obligated to make up the shortfall in the base rental payments from their respective General Funds. The City and the County each have covenanted to appropriate \$11 million annually to cover such shortfalls in revenue; however, the City and the County are jointly and severally liable to cover such shortfall, which means that the City could have to pay up to \$22 million annually in the event of default by the County.

On May 25, 2000, the Authority issued \$201,300,000 in series 2000 C and D Refunding Bonds to retire \$181,900,000 of the 1995 Variable Rate Lease Revenue Stadium Bonds (\$188,500,000 less \$6,600,000 principal payment). In February 2004, the 1995 Fixed Rate Refunding Lease Revenue Bond was fully repaid from the escrow established in 1995 at the time the Coliseum Authority issued the Stadium Bonds.

On August 2, 1996, the Authority issued \$70,000,000 Series A-1 and \$70,000,000 Series A-2 Variable Rate Lease Revenue Bonds (Arena Bonds) to finance the costs of remodeling the Coliseum Arena (Arena) and to satisfy certain obligations of the Authority, the City, the County and Coliseum Inc. in connection with the retention of the Golden State Warriors to play professional basketball at the Arena for at least 20 basketball seasons, beginning with the 1997-98 season. These obligations are evidenced in a series of agreements (the Warriors Agreements) between the Warriors, the City, the County, Coliseum Inc. and the Authority.

Under the Warriors Agreements, the Arena Bonds were limited obligations of the Authority, payable solely from base rental revenues of the Authority received by the Authority on behalf of the City and the County. These revenues consist of base rental payments from the City and County and certain payments from the Warriors of up to \$7,428,000 annually from premium seating revenues, and other payments from Arena operations. If the revenues received from the Warriors and from Arena operations are not sufficient to cover the debt service requirements in any fiscal year, the City and County are obligated to make up the shortfall in the base rental payment from their respective General Funds. The City and the County each have covenanted to appropriate up to \$9,500,000 annually to cover such revenue shortfalls; however, the City and the County are jointly and severally liable to cover such shortfalls, which means that the City could have to pay up to \$19,000,000 annually in the event of default by the County.

The Coliseum Authority entered into an agreement with the Oakland Coliseum Joint Venture to manage the entire Coliseum complex beginning July 1, 1998. On January 1, 2001, the Coliseum Authority terminated its agreement with Oakland Coliseum Joint Venture and reinstated its Operating Agreement with Oakland-Alameda County Coliseum, Inc. Oakland-Alameda County Coliseum, Inc. subcontracted all of the operations of the Coliseum Complex to Oakland Coliseum Joint Venture.

On September 27, 1997, the City of Oakland, the County of Alameda, and the Oakland-Alameda County Coliseum Authority, collectively known as the "East Bay Entities", filed suit against the Oakland Raiders and A.D. Football, Inc. (collectively, "Raider Management") for breach of contract, declaratory relief and interference with prospective economic advantage.

### Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

The suit asks for compensatory and punitive damages with regards to revenues lost as a result of actions by Raider Management, and for declaratory relief concerning (1) the parties' rights, duties and obligations under the Master Agreement concerning the naming rights for the Stadium, (2) whether Raider Management's claims of fraudulent inducement have merit and whether Raider Management has the right to rescind or terminate the Master Agreement, and (3) under the Visiting Team Share Agreement concerning the reimbursement of legal fees and costs Raider Management filed a cross-complaint seeking the right to rescind the Master Agreement and seeking damages for breaches of the Master Agreement and for fraudulent inducement. In a series of decisions, the court has ruled that (1) the Raiders Management cannot rescind or terminate its lease; and (2) the East Bay Entities do not have claims for damages; and (3) Coliseum, Inc. was the only East Bay entity against which the fraud claims could be tried. Raider Management increased their claim against the East Bay Entities for damages to \$1.1 billion related to claims of fraudulent inducement. Prior to the trial, Raider Management agreed to arbitrate all breach of contract claims. At the conclusion of the trial, the jury found no liability on the fraud claims, but did award the Raiders damages of \$34 million for negligent misrepresentation. This judgment has been entered only against Coliseum, Inc. Attorneys for the Oakland-Alameda County Coliseum, Inc. have filed an appeal of that decision. The judgment has been fully stayed pending the outcome of the appeal. A decision on the appeal is not expected until early 2006.

Debt service requirements for the Coliseum Authority debt are as follows (in thousands):

For the period	Stadiu	m Debt	Arena	Debt
ending June 30,	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	Interest
2006	\$ 6,100	\$ 6,949	\$ 2,700	\$ 7,938
2007	5,500	6,606	3,000	7,766
2008	5,800	6,289	3,100	7,575
2009	6,200	5,924	3,300	7,377
2010	6,700	5,563	3,600	7,166
2011-2015	39,500	23,337	22,200	32,037
2016-2020	49,600	15,674	31,000	23,862
2021-2025	62,900	6,031	43,900	12,357
2026	<del></del>		10,800	697
TOTAL	<u>\$182,300</u>	<u>\$ 76,373</u>	<u>\$123,600</u>	<u>\$106,775</u>

Complete financial statements for the Authority can be obtained from the County Auditor-Controller's office at 1221 Oak Street, Oakland, CA 94612.

Under the joint exercise of power agreement, which formed the Authority, the City is responsible for funding up to 50% of the Authority's operating costs and debt service requirements, to the extent such funding is necessary. During the year ended June 30, 2005, the City made contributions of \$9,650,000 to fund its share of operating deficits and debt service payments of the Authority.

Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

The Coliseum Authority has anticipated a deficit for operating costs and repayment of its Stadium bonds, such that the City and County may have to contribute to base rental payments. Of the \$20.5 million appropriated in the General Fund as part of the above agreements, it is estimated that the City may have to contribute \$11,150,000 for the 2005-06 fiscal year. There are many uncertainties in the estimation of revenues for the Authority beyond one year into the future; therefore, the City has established a liability to fund the Authority deficit in the statement of net assets in an amount equal to its contingent share (50%) of the outstanding Stadium bonds in the amount of \$91,150,000. The City has not established a contingent liability for the Arena Bonds because management is of the opinion that revenues from the Arena, including payments from the Warriors and revenues from Arena operations, will be sufficient to cover the debt payments.

## (16) PENSION PLANS

The City has three defined benefit retirement plans: Police and Fire Retirement System (PFRS), Oakland Municipal Employees' Retirement System (OMERS) and California Public Employees' Retirement System (PERS). PFRS and OMERS are closed plans that cover employees hired prior to July 1976 and September 1970, respectively. These two plans are considered part of the City's reporting entity and are included in the City's basic financial statements as pension trust funds. City employees hired subsequent to the plans' closure dates are covered by PERS, which is administered by the State of California.

Member and employer contributions are recognized in the period in which the contributions are due pursuant to formal commitments, as well as contractual or statutory requirements, and benefits and refunds are recognized when due and payable, in accordance with the terms of the plans.

Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Mortgages are reported based on the remaining principal balances which approximate the value of future principal and interest payments discounted at prevailing interest rates for similar instruments. The fair value of real estate investments is based on prices in a competitive market as determined by a specialist.

	PFRS	<u>OMERS</u>	PERS
Type of plan	Single employer	Single employer	Agent multi-employer
Reporting entity	City	City	State
Last complete actuarial study	July 01, 2004	July 01, 2003	June 30, 2004

Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

## Significant actuarial assumptions

Significant actuarial assumptions used to compute the contribution requirements are the same as those used to compute the City's actuarial accrued liability.

	<u>PFRS</u>	<u>OMERS</u>	<u>PERS</u>
Investment rate of return	8.0%	8.0%	8.25%
Payroll growth	4.5%	3.0%	3.75%
Inflation rate	3.5%	3.5%	3.5%

## Police and Fire Retirement System (PFRS)

PFRS provides death, disability and service retirement benefits to uniformed employees and their beneficiaries. Members who complete at least 25 years of service, or 20 years of service and have reached the age of 55, or have reached the age of 65, are eligible for retirement benefits. The basic retirement allowance equals 50% of the compensation attached to the average rank held during the three years immediately preceding retirement, plus an additional allowance of 1-2/3% of such compensation for each year of service (up to ten) subsequent to: a) qualifying for retirement, and b) July 1, 1951. Early retirees will receive reduced benefits based on the number of years of service. Benefit provisions and all other requirements are established by the City Charter (Charter). The June 30, 2005, stand alone financial statements are available by contacting the City Administrator's Office, One Frank Ogawa Plaza, Oakland, California 94612.

In accordance with the Charter, active members of PFRS contribute a percentage of earned salaries based upon entry age as determined by the City's consulting actuary. During the years ended June 30, 2005 and 2004, these contributions ranged from 5.47% to 6.05%. By statute, employee contributions are limited to 13% of earned salaries. Employee contributions are refundable with interest at 4% per annum if an employee elects to withdraw from PFRS upon termination of employment with the City.

The City contributes, at a minimum, such amounts that are necessary, determined on an actuarial basis, to provide assets sufficient to meet benefits to be paid to PFRS members. The City is required to fund all liabilities for future benefits for all members by June 30, 2026. In order to do so, the City makes contributions at rates established by consulting actuaries based upon plan valuations using various assumptions as to salary progression, inflation, and rate of return on investments. The City's contributions are based on a level percentage of all uniformed employees' compensation. Significant actuarial assumptions used to compute actuarially determined contribution requirements are the same as those used to compute the pension benefits. The City issued pension obligation bonds in February 1997 to fund PFRS through 2011. Bond proceeds in the amount of \$417,173,300 were contributed in fiscal 1997 and, as a result, no employer contributions are required through fiscal year 2011.

## Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

For the year ended June 30, 2005, employee contributions to PFRS totaling \$24,236 were made in accordance with actuarially determined contribution requirements.

The City's actuaries do not make an allocation of the contribution amount between normal cost and the unfunded actuarial liability because the plan is closed. The actuarial calculations are based on the aggregate cost method and the asset valuation method is on the market value basis. The aggregate actuarial cost method does not identify and separately amortize unfunded actuarial liabilities.

The City's annual pension cost and prepaid asset, computed in accordance with GASB Statement No. 27, "Accounting for Pensions by State and Local Governmental Employers," for fiscal year ended June 30, 2005, were as follows:

Pension asset, beginning of year	\$381,369,69 <u>5</u>
Plus interest on pension asset	30,509,576
Less adjustment to the annual required contribution	(37,386,460)
Plus pension contribution	17,709,888
Pension asset, end of year	<u>\$392,202,699</u>

The following table shows the City's annual pension cost and the percentage contributed for the fiscal year 2005 and each of the two preceding years:

Fiscal Year Ended	<b>Annual Pension</b>	Percentage (%)	Net Pension
June 30	Cost	Contributed	Asset
			_
2003	\$5,895,820	_	\$387,737,180
2004	6,367,485	_	381,369,695
2005	10,833,004	_	392,202,699

Annual contribution requirement, subsequent to receipt of pension obligation bond proceeds, is zero through the year 2011.

## Oakland Municipal Employees Retirement System (OMERS)

OMERS provides death, disability and service retirement benefits to participants of the plan. Members who complete at least 20 years of service and have reached the age of 52, or who complete at least 5 years of service and reach the age of 60, are eligible for retirement benefits. The retirement allowance is calculated on a basis which takes into account the final three-years' average compensation, age and the number of years of service. Benefit provisions and all other requirements are established by the Charter. The June 30, 2005, stand alone financial statements are available by contacting by the City Administrator's Office, One Frank Ogawa Plaza, Oakland, California 94612.

## Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

Active members contribute a percentage of earned salaries based upon entry age as determined by consulting actuaries. During the years ended June 30, 2005 and 2004, the employees' contribution rate was 5.33%. Employee contributions are refundable with interest at 4.50% per annum if an employee elects to withdraw from the plan upon termination of employment with the City. Because of the Retirement System's current funding status, the City is currently not required to make contributions to OMERS. The actuarial calculations are computed using the "aggregate cost method" and the asset valuation is on a market value basis. Under this method, the normal cost is the actuarial present value of a member's benefit divided by the member's expected future working lifetime. The funding of the unfunded actuarial accrued liability is based on a level percentage of payroll over a period ending July 1, 2020, as required by the City Charter.

## California Public Employees Retirement System (PERS)

#### Plan Description

The City of Oakland contributes to the California Public Employees Retirement System (PERS), an agent multiple-employer public employee defined benefit pension plan. PERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. PERS acts as a common investment and administrative agent for participating public entities within the State of California. Benefit provisions and all other requirements are established by state statute and city ordinance. Copies of PERS' annual financial report may be obtained from their Executive Office—400 P Street, Sacramento, CA 95814. A separate report for the City's plan is not available.

#### **Funding Policy**

Participants are required to contribute 7% (9% for safety employees) of their annual covered salary. The City makes the contributions required of City employees on their behalf and for their account. The City is required to contribute at an actuarially determined rate; the current rate is 7.438% for non-safety employees and 29.178% for police and fire employees, of annual covered payroll. The contribution requirements of the plan members and the City are established and may be amended by PERS.

#### **Annual Pension Cost**

For 2004-05, the City's annual pension cost of \$87,441,278 was equal to the City's required and actual contribution. The required contribution was determined as part of the June 30, 2002, actuarial valuation using the entry age normal actuarial cost method. The actuarial assumptions included (a) 8.25% investment rate of return (net of administrative expenses), (b) projected annual salary increases that vary by duration of service (3.75% to 14.20%), and (c) payroll growth of 3.75%. Both (a) and (b) included an inflation component of 3.5%. The actuarial value of PERS assets was determined using techniques that smooth the effects of short-term volatility in the market value of investments over a four-year period (smoothed market value).

## Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

PERS unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll over a closed 20 year period.

## Three-Year Trend Information for PERS (in millions)

Fiscal Year Ended June 30,	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation
2003	\$ 37.0	100%	<del></del>
2004	48.4	100	<del></del>
2005	87.4	100	

## (17) POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS

The City has three programs in place to partially pay health insurance premiums for certain classes of retirees from City employment.

The City pays part of the health insurance premiums for all retirees from City employment receiving a pension annuity earned through City service and participating in a City-sponsored PERS health benefit plan on a pay-as-you-go basis. Approximately \$2,639,614 was paid on behalf of 767 retirees under this program for the year ended June 30, 2005.

## (18) COMMITMENTS AND CONTINGENT LIABILITIES

#### Construction Commitments

#### **Primary Government**

The City has committed to funding in the amount of \$64,115,918 to a number of capital improvement projects for fiscal years 2004-05 to 2005-06.

#### Discretely Presented Component Unit

The Port anticipates spending \$652,700,000 through June 2008 for its capital improvement program. The most significant Aviation projects are the terminal expansion and renovation, apron reconstruction, parking, roadway and security improvements. The most significant Maritime projects are the 50-foot channel deepening; acquisition and conversion of Oakland Army Base; and the modernization, expansion, and renovation of wharves and terminals.

Other major renovation and expansion projects are in the preliminary planning phase for the Aviation and Maritime Divisions. These projects will not be included in the Capital Improvement Program until they are determined to be feasible.

## Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

As of June 30, 2005, the Port has firm commitments for the acquisition and construction of assets as follows (in thousands):

Maritime	\$ 32,773
Aviation	134,501
Commercial real estate	1,801
Total	\$169,075

The most significant projects for which the Port has contractual commitments are airport terminal expansion of \$94,392,000; and modernization of maritime wharves and terminals new cranes of \$12,350,000.

#### **Power Purchases**

The Port of Oakland purchases electrical power for resale and self-consumption at the Airport, and at Port Maritime facilities located at the former Navy Fleet and Industrial Supply Center Oakland and the former Oakland Army Base. The Port determines needs and commits to purchase contracts with power providers in advance. The total purchase commitment at June 30, 2005 is approximately \$3,000,000.

#### Other Commitments

#### **Primary Government**

As of June 30, 2005, the Agency has entered into contractual commitments of \$3,630,167 for materials and services relating to various projects. These commitments and future costs will be funded by current available funds, tax increment revenue and other sources.

At June 30, 2005, the Agency was committed to fund \$19,879,936 in loans and had issued \$1,648,600 in letters of credit in connection with several low and moderate-income housing projects. These commitments were made to facilitate the construction of low and moderate income housing within the City.

The Agency is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets, errors and omissions, and natural disasters for which the government carries commercial insurance. Liabilities of the Agency are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated.

The State of California adopted legislation mandating that local government shifts a portion of their property tax revenue share to the Educational Revenue Augmentation Fund (ERAF) to support public schools. For fiscal year 2005-07, the Agency included in its Adopted Budget an ERAF shift of \$9,560,838.

The City is also liable for environmental remediation cost of about \$5,499,000 as of June 30, 2005 for the Agency's Uptown Project and its Edgewater Service Center.

## Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

### **Discretely Presented Component Unit**

The Port is required to comply with a number of federal, state and local laws and regulations designed to protect human health, safety and the environment. In conforming to these laws and the implementing regulations, the Port has instituted a number of compliance programs and procedures.

It is the Port's intent that its environmental compliance programs be compliant with regulatory and legal requirements while effectively managing financial resources.

The Port's financial statements include liabilities, established and adjusted periodically, based on new information, in accordance with applicable generally accepted accounting principles in the United States of America, for the estimated costs of compliance with environmental laws and regulations and remediation of known contamination.

As future development planning is undertaken, the Port evaluates its overall provisions for environmental liabilities in conjunction with the nature of future activities contemplated for each site and accrues for a liability, if necessary. It is, therefore, reasonably possible that in future reporting periods, current estimates of environmental liabilities could materially change, causing expense to the Port.

A summary of the environmental liability accounts, included within the financial statements at June 30, 2005, is as follows (in thousands):

Environmental remediation	\$ 6,727
Miscellaneous compliance	218
Total environmental liabilities	\$ 6,945

## Oakland Base Reuse Authority

## Commitments and Contingencies

#### **Environmental Remediaton**

Land conveyed to OBRA from the Army may be subject to environmental remediation as required by Comprehensive Environmental Response, Compensation and Liability Act. If and when such environmental remediation is required, OBRA is responsible for the first \$13.0 million of environmental remediation costs; including environmental remediation insurance. OBRA has received a federal grant of \$13 million to pay for the above-mentioned environmental remediation costs. Of this grant amount, \$5 million has been received.

The next \$11.5 million of environmental remediation costs are to be shared equally by OBRA and the Port. The next \$9 million will be paid from insurance proceeds from the environmental

## Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

remediation policy. If subsequent environmental remediation is required after the initially-required remediation is complete, then the environmental site liability policy will cover up to \$30 million in additional environmental remediation-related costs. OBRA and the Port have agreed to share equally in any environmental remediation-related costs above \$21 million that are not covered by insurance.

OBRA management believes that none of the estimated environmental remediation costs will cause the recorded amounts any properties held for resale to exceed their estimated net realizable values. Accordingly, no provisions have been made in the financial statements for any related environmental remediation liabilities.

#### **Other Commitments and Contingencies**

OBRA and the Port have agreed to share equally in certain expenses related to the conveyance of the Economic Development Conveyance property. As of December 20, 2004, OBRA and the Port have paid a total of \$5.7 million to the Workforce Collaborative. OBRA could incur liabilities of up to \$2.55 million if the Port does not pay its share of the remaining \$5.1 million due to the Workforce Cooperative. No provisions have been made to reflect any contingent liabilities should the Port not pay its share of post-conveyance liabilities.

As of June 30, 2005, OBRA share of the remaining liability to the Workforce Collaborative is \$3.6 million. OBRA has set aside in escrow \$2.25 million on behalf of the Workforce Collaborative.

OBRA is a cross-defendant in a lawsuit arising in the normal course of business. The ultimate outcome of the matter is not presently determinable. The cross-claim is being defended vigorously, and, in the opinion of OBRA, the action when finally adjudicated will not have a material adverse effect on the financial position of OBRA.

## (19) DEFICIT FUND BALANCES/NET ASSETS

As of June 30, 2005, the following funds reported deficits in fund balance/net assets (in thousands):

Federal/State Grant Fund	\$ (2,460)
Special Revenue - ORA Projects	(4,230)
Debt Service – Special Revenue Bonds	(1,454)

The City's federal/state grant fund deficit is expected to be cured through drawdown and collection of federal/state reimbursements. The ORA projects fund deficit is expected to be cured by reimbursements from the Agency. The Special Revenue Bonds deficit will be cleared by transferring in sufficient funds to cover debt service payments.

## Notes to Basic Financial Statements, (continued) Year Ended June 30, 2005

Internal Service:
Facilities \$(13,633)
Central Stores (5,918)

The City's facilities and central stores funds deficits are expected to be funded through increased user charges for future years.

## (20) SUBSEQUENT EVENTS

### Tax and Revenue Anticipation Notes

On July 19, 2005, the City issued tax and revenue anticipation notes payable of \$70,000,000. The notes were issued to satisfy General Fund obligations and carried an effective interest rate of approximately 2.62%. Principal and interest are due and payable on July 17, 2006.

#### Multifamily Housing Revenue Bonds (Uptown Apartments Project), 2005 Series A

On October 28, 2005 the Redevelopment Agency of the City of Oakland (the "Agency") issued \$160,000,000 of Multifamily Housing Revenue Bonds (Uptown Apartments Project), 2005 Series A ("2005 Bonds"). The Agency acted as a conduit issuer to provide funds to make a loan to Uptown Housing Partners, L.P., a California limited partnership, in order to finance, along with certain other amounts, the construction, and equipping of the multifamily rental housing development located in Oakland, California (the "Project"). A portion of the units in the Project will be reserved for low-income tenants. The 2005 Bonds, set to mature on October 1, 2050, were issued as a private placement with an effective interest rate of 6.20%.

The 2005 Bonds do not constitute an indebtedness of the Agency as they were issued a conduit financing; neither the full faith and credit nor taxing authority of the Agency, State if California, or any political subdivision is obligated for the payment of the principal or interest on the 2005 Bonds. The 2005 Bonds are payable solely from revenue sources and receipts defined in the individual bond documents, and from other monies held for the benefit of the bond holders pursuant to bond indenture.

Required Supplementary Information (unaudited)
June 30 2005

# PERS ACTUARIAL VALUATION SCHEDULE OF FUNDING PROGRESS

The schedule of funding progress below shows the recent history of the actuarial value of assets, actuarial accrued liability, their relationship, and the relationship of the unfunded actuarial accrued liability to payroll.

### PUBLIC SAFETY RETIREMENT PLAN (POLICE AND FIRE)

	Actuarial	Actuarial			Annual	UAAL as a
Valuation	Accrued	Value of	Unfunded	Funded	Covered	% of
Date	Liability	Assets	Liability	Status	Payroll	Payroll
July 1,	(a)	(b)	(a-b)	(b)/(a)	(c)	[(a-b)/c]
2002	\$563,199,567	\$373,263,858	\$189,935,709	66.3%	\$104,070,500	182.5%
2003	631,484,014	454,728,659	176,755,355	72.0%	111,041,143	159.2%
2004	730,092,603	529,461,015	200,631,588	72.5%	115,452,259	173.8%

#### MISCELLANEOUS RETIREMENT PLAN

Valuation Date July 1,	Actuarial Accrued Liability (a)	Actuarial Value of Assets (b)	Unfunded (Overfunded) Liability (a-b)	Funded Status (b)/(a)	Annual Covered Payroll (c)	UAAL as a % of Payroll [(a-b)/c]
2002 2003	\$952,399,380 1,197,321,821	\$1,003,318,723 1,010,654,872	\$(50,919,343) 186,666,949	105.3% 84.4%	\$197,383,330 207,930,860	(25.8%) 89.8%
2004	1,259,667,702	1,066,027,320	193,640,382	84.6%	216,320,251	89.5%

## Notes to Required Supplementary Information June 30, 2005

## (1) BUDGETARY DATA

In accordance with the provisions of the City Charter, the City prepares and adopts a budget on or before June 30 for each fiscal year. The City Charter prohibits expending funds for which there is no legal appropriation. Therefore, the City is required to adopt budgets for all City funds.

Prior to July 1, the original adopted budget is finalized through the passage of a resolution by the City Council. The level of legal budgetary control by the City Council is established at the fund level. For management purposes, the budget is controlled at the departmental level of expenditure within funds.

In June 2003, the City Council approved the City's fourth two-year budget for fiscal years 2003-04 and 2004-05. Although appropriations are adopted for a 24-month period, they are divided into two one-year spending plans. Agencies/departments ending the first year with budgetary non-project surplus, according to Council policy, will be allowed to carry-forward 1/3 for their operating budget, 1/3 for their capital spending, and 1/3 for reverting to the General Fund balance.

The final budgetary data presented in the required supplementary information reflects approved changes to the original 2004-05 budget. Certain projects are appropriated on a multi-year rather than annual basis. If such projects or programs are not completed at the end of the fiscal year, unexpended appropriations are carried forward to the following year with the approval of the City Administrator.

Transfers of appropriations between funds must be approved by the City Council. Supplemental appropriations financed by unanticipated revenues must be approved by the City Council.

Transfers of appropriations between projects within the same fund must be approved by the City Administrator. Final budget amounts reported in the required supplementary information reflect both the appropriation changes approved by the City Council and the transfers approved by the City Administrator.

## Notes to Required Supplementary Information June 30, 2005

## **Budgetary Basis of Accounting**

The City adopts budgets each fiscal year on a basis of accounting which is substantially the same as GAAP except as to certain investment earnings.

Certain funds of the City contain capital projects, grant projects, loan programs or other programs that are budgeted on a multi-year basis. The amounts of the projects and programs budgeted on a multi-year basis are significant compared to the items budgeted on an annual basis; therefore, a comparison of budget to actual for the fund would not be meaningful. As a result, such funds that are excluded from budgetary reporting are:

#### **Major Funds**

Federal and State Grants Oakland Redevelopment Agency Municipal Capital Improvement

#### **Nonmajor Funds**

Special Revenue Funds
ORA Projects
Parks and Recreation and Cultural

While the City adopts budgets for all funds, the budget to actual comparisons for proprietary and fiduciary funds are not presented because some projects and programs are adopted on a multi-year basis.

## Budgetary Comparison Schedule General Fund

Year Ended June 30, 2005 (In Thousands)

	Original Budget	Final Budget	Actual Budgetary Basis	Variance Positive (Negative)
REVENUES				(: <b>g</b> :.:)
Taxes:	****		****	
Property	\$108,872	\$ 130,886	\$143,436	\$ 12,550
State: Sales and use	41.410	41.410	41 651	241
Motor vehicle in-lieu	41,410 24,330	41,410 2,316	41,651 9,656	7,340
Local:	24,330	2,310	9,030	7,340
Business license	44.660	44.660	43,902	(758)
Utility consumption	48,607	48,607	49,781	1,174
Real estate transfer	47,010	47,010	77,722	30,712
Transient occupancy	10,130	10,130	10,926	796
Parking	9,521	9,521	7,029	(2,492)
Franchise	11,676	11,676	11,128	(548)
Licenses and permits	14,742	14,173	15,652	1,479
Fines and penalties	24,552	24,599	24,632	33
Interest and investment income	-	-	20,845	20,845
Charges for services	61,134	63,899	66,375	2,476
Federal and state grants and subventions	2,229	2,546	591	(1,955)
Annuity income	16,308	16,308	-	(16,308)
Other	33,606	37,482	21,896	(15,586)
TOTAL REVENUES	498,787	505,223	545,222	39,999
EXPENDITURES				
Current:				
Elected and Appointed Officials-				
Mayor	1,742	1,742	1,552	190
Council	2,463	2,433	2,279	154
City Manager	16,590	10,085	9,276	809
City Attorney	7,605	7,985	8,055	(70)
City Auditor	1,083	1,093	1,106	(13)
City Clerk	2,091	2,179	1,644	535
Agencies/Departments:	2.002	2.052	0.504	227
Personnel Resource Management	3,882	3,953	3,726	227
Information Technology	7,857	7,705	7,853	(148)
Financial Services	18,276	19,071	17,942	1,129
Police Services Fire Services	157,884 90,540	159,356 91,575	171,639 90,442	(12,283) 1,133
Life Enrichment:	90,340	91,373	90,442	1,133
Administration		14	7	7
Parks and Recreation	12,639	16,915	13,097	3,818
Library	10,554	10,729	10,478	251
Museum	7,016	7,078	7,089	(11)
Aging & Health and Human Services	6,301	8,143	6,910	1,233
Community and Economic Development	21,813	24,219	18,902	5,317
Public Works	30,061	34,936	28,909	6,027
Other	17,995	21,125	29,260	(8,135)
Capital outlay	3	1,105	1,184	(79)
Debt service:				
Principal repayment	214	1,671	670	1,001
Interest charges	<del></del>	241	123	118
TOTAL EXPENDITURES	416,609	433,353	432,143	1,210
EXCESS OF REVENUES OVER EXPENDITURES	82,178	71,870	113,079	41,209
OTHER FINANCING SOURCES (USES)				
Property sale proceeds	-	61	349	288
Transfers in	14,088	14,088	27,506	13,418
Transfers out	(93,211)	(93,211)	(82,405)	10,806
TOTAL OTHER FINANCING USES, NET	(79,123)	(79,062)	(54,550)	24,512
NET CHANGE IN FUND BALANCE	3,055	(7,192)	58,529	65,721
Fund balances - beginning	233,308	233,308	233,308	
FUND BALANCES - ENDING	\$236,363	\$ 226,116	\$291,837	\$ 65,721
	<del>4230,303</del>	<u> </u>	<del>42</del> , 1,03 i	Ψ 05,721

The notes to the required supplementary information are an integral part of this schedule.

Notes to Required Supplementary Information June 30, 2005

## (2) RECONCILIATION OF OPERATIONS ON MODIFIED ACCRUAL BASIS TO BUDGETARY BASIS

The governmental fund financial statements have been prepared on the modified accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America (GAAP). The "Budgetary Comparison Schedule – General Fund" has been prepared on a budgetary basis, which is different from GAAP.

The budgetary process is based upon accounting for certain transactions on a basis other than GAAP. The results of operations are presented in the budget to actual comparison schedule in accordance with the budgetary process (Budgetary Basis) to provide a meaningful comparison with the budget.

The main difference between Budgetary Basis "actual" and GAAP basis is a timing difference:

In October 2001, the City entered into a debt service deposit agreement with a third party whereby the City received approximately \$9.6 million in exchange for forgoing its right to receive investment earnings on the amounts deposited with the trustee in advance of the date that the related debt was due to the bondholders. The compensation to the City was recorded as revenue in fiscal year 2002 when received on a budgetary basis. On a GAAP basis, the revenue was deferred and is being recognized over the 21-year life of the agreement. Amortization for the year ended June 30, 2005, was \$592,208.

The following schedule is a reconciliation of the GAAP and budgetary results of operations (in thousands):

	General <u>Fund</u>
Net change in fund balance – budgetary basis	\$ 58,529
Amortization of debt service deposit agreement	<u>592</u>
Net change in fund balance – GAAP basis	\$ 59,121

## Notes to Required Supplementary Information June 30, 2005

The General Fund's fund balance on a Budgetary Basis is reconciled to that on a GAAP basis as of June 30, 2005, which is as follows (in thousands):

	General <u>Fund</u>
Fund Balance, June 30, 2005 - Budgetary Basis Unamortized debt service deposit agreement	\$291,837 (7,569)
Fund Balance, June 30, 2005 – GAAP Basis	<u>\$284,268</u>

General Fund Budgetary Basis Fund Balance at June 30, 2005, is composed of the following (in thousands):

	General Fund
Reserved:	
Encumbrances	\$ 4,115
Long-term receivables	6,000
Debt service	3,379
Pension obligations	138,000
Unreserved reported in:	
General fund	140,343
TOTAL FUND BALANCES	<u>\$291,837</u>

## CITY OF OAKLAND Combining Balance Sheet Nonmajor Governmental Funds June 30, 2005

	Special Revenue Funds	Debt Service Funds	Capital Projects Funds	Total Nonmajor Governmental Funds
ASSETS				
Cash and investments	\$ 47,872	\$ 7,828	\$ 275	\$ 55,975
Receivables, net:				
Accrued interest and dividends	281	90	2	373
Property taxes	2,214	1,231	-	3,445
Accounts receivable	3,032	2	-	3,034
Grants receivable	695	-	-	695
Due from other funds	3,356	84	-	3,440
Due from component unit	1,396	-	-	1,396
Notes and loans receivable, net	15,680	-	-	15,680
Restricted cash and investments	<del>-</del>	150,309	15,483	165,792
TOTAL ASSETS	\$ 74,526	\$ 159,544	\$ 15,760	\$ 249,830
LIABILITIES AND FUND BALANCES				
Liabilities				A 2.500
Accounts payable and accrued liabilities	\$ 2,676	\$ 518	\$ 315	\$ 3,509
Due to other funds	8,876	2,026	3,055	13,957
Due to other governments	17.015	1 221	-	1
Deferred revenue	17,815	1,231	-	19,046
Other	247			247
TOTAL LIABILITIES	29,615	3,775	3,370	36,760
Fund Balances				
Reserved:				
Encumbrances	4,742	-	95	4,837
Long term receivables	2,659	-	-	2,659
Debt service	-	155,769	-	155,769
Unreserved/designated:	(2 < 520)			(2 < 520)
Special revenue funds	(26,538)	-	12.205	(26,538)
Capital project funds	-	-	12,295	12,295
Projects	64,048	<del>-</del> _		64,048
TOTAL FUND BALANCES	44,911	155,769	12,390	213,070
TOTAL LIABILITIES AND FUND BALANCES	\$ 74,526	<u>\$ 159,544</u>	\$ 15,760	\$ 249,830

# Combining Statement of Revenues, Expenditures and Chages in Fund Balances Nonmajor Governmental Funds Year Ended June 30, 2005

	Special Revenue Funds	Debt Service Funds	Capital Project Funds	Nonmajor Governmental Total
REVENUES				
Taxes:				
Property	\$ 1,805	\$ 17,023	\$ -	\$ 18,828
State:	8,697			8,697
Sales and use Gas	8,697 7,647	-	-	7,647
Licenses and permits	7,047	-	-	7,047
Parking	4,551			4,551
Voter approved special tax	19,443		_	19,443
Fines and penalties	1,259	93	_	1,352
Interest and investment income	1,718	3,880	142	5,740
Charges for services	1,474	-	-	1,474
Federal and state grants and subventions	11,798	-	-	11,798
Other	16,832	3,528	-	20,360
TOTAL REVENUES	75,248	24,524	142	99,914
EXPENDITURES				
Current:				
Elected and Appointed Officials:	170			150
Mayor	179	-	-	179
Council	1,789	-	-	1,789
City Manager	2,179	-	18	2,179
City Attorney	2,641	-	18	2,659
City Clerk	61	-	-	61
Agencies/Departments: Information Technology	35			35
Financial Services	655	126	-	781
Police Services	832	120	-	832
Fire Services	6,166		_	6,166
Life Enrichment:	0,100	_	_	0,100
Parks and Recreation	3,552	_	1	3,553
Library	710	_	-	710
Museum	249	_	-	249
Aging & health and Human Services	3,045	_	-	3,045
Community and Economic Development	13,479	-	53	13,532
Public Works	29,302	5	595	29,902
Other	8,701	-	-	8,701
Capital outlay	7,970	-	827	8,797
Debt service:				
Principal repayment	-	58,848	-	58,848
Payment to refunding bond escrow agent	-	17,710	-	17,710
Bond issuance cost	-	3,148	-	3,148
Interest Charges	<u>-</u> _	44,930	<u>-</u> _	44,930
TOTAL EXPENDITURES	81,545	124,767	1,494	207,806
DEFICIENCY OF REVENUES UNDER EXPENDITURES	(6,297)	(100,243)	(1,352)	(107,892)
OTHER ENLANGING COURCES (VODO)				
OTHER FINANCING SOURCES (USES)		201 702		201 502
Issuance of refunding bonds	-	381,702	-	381,702
Premiums on issuance of bonds Payment to refunding bond escrow agent	-	9,492 (247,860)	-	9,492 (247,860)
Transfers in	8,803	101,689	-	(247,860)
Transfers in Transfers out	8,803	(48,693)	-	(48,693)
			<del></del>	
TOTAL OTHER FINANCING SOURCES (USES)	8,803	196,330		205,133
NET CHANGE IN FUND BALANCE	2,506	96,087	(1,352)	97,241
Fund balances - beginning	42,405	59,682	13,742	115,829
FUND BALANCES - ENDING	<u>\$ 44,911</u>	\$ 155,769	<u>\$ 12,390</u>	<u>\$ 213,070</u>

## CITY OF OAKLAND Combining Balance Sheet

## Nonmajor Governmental Funds-Special Revenue June 30, 2005

			Landscape and					
	Traffic		Lighting		Other		Parks and	
	Safety &	State	Assessmt	Assessment	Special	ORA	Recreation	
	Control	Gas Tax	District	Districts	Revenue	Projects	and Cultural	Total
A COPPING	<u> </u>							
ASSETS Cash and Investments	\$ 28,605	\$ 1,021	\$ -	\$ 1,749	\$ 13,667	\$ -	\$ 2,830	\$ 47,872
Receivable, net:	\$ 28,003	\$ 1,021	\$ -	\$ 1,749	\$ 15,007	ф -	\$ 2,030	\$ 47,072
Accrued interest and dividends	159	8	1	11	87		15	281
Property taxes	139	0	1,798	76	303	_	37	2,214
Accounts receivable	712	672	590	43	1,015		-	3,032
Grants receivable	524		-		171	_	_	695
Due from other funds	-	_	_	_	-	3,356	-	3,356
Due from component unit	_	-	1,396	-	-	-	_	1,396
Notes and loans receivable, net				<del>_</del>	15,680			15,680
TOTAL ASSETS	\$ 30,000	\$ 1,701	\$ 3,785	\$ 1,879	\$ 30,923	\$ 3,356	\$ 2,882	\$ 74,526
LIABILITIES AND FUND BALANCES								
Liabilities								
Accounts payable and accrued liabilities	\$ 524	\$ 31	\$ 546	\$ 13	\$ 1,240	\$ 271	\$ 51	\$ 2,676
Due to other funds	-	-	378	-	1,797	6,701	-	8,876
Due to other governments	-	-	-	-	-	1	-	1
Deferred revenues	-	-	1,798	76	15,291	613	37	17,815
Other		<del>-</del>				<del>-</del>	247	247
TOTAL LIABILITIES AND FUND BALANCES	524	31	2,722	89	18,328	7,586	335	29,615
Fund Balances (deficit)								
Reserved:								
Encumbrance	299	189	102	1	3,107	983	61	4,742
Long term receivables	_	_	_	_	2,659	-	-	2,659
Unreserved/designated:					2,000			2,000
5	4.015	(012)	050	1.620	(11.005)	(22, 451)	1 400	(2 < 520)
Unreserved (deficit)	4,015	(913)	878	1,630	(11,087)	(22,461)	1,400	(26,538)
Projects	25,162	2,394	83	159	17,916	17,248	1,086	64,048
TOTAL FUND BALANCES (DEFICIT)	29,476	1,670	1,063	1,790	12,595	(4,230)	2,547	44,911
TOTAL LIABILITIES AND FUND BALANCES (DEFICIT)	\$ 30,000	\$ 1,701	\$ 3,785	\$ 1,879	\$ 30,923	\$ 3,356	\$ 2,882	\$ 74,526

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds-Special Revenue Year Ended June 30, 2005 (In Thousands)

	Traffic Safety & Control	State Gas Tax	Landscape and Lighting Assessment District	Assessment Districts	Other Special Revenue	ORA Projects	Parks and Recreation and Cultural	Total
REVENUES								
Taxes:								
Property State:	\$ -	\$ -	\$ -	\$ 1,805	\$ -	\$ -	\$ -	\$ 1,805
Sales and use Gas	8,697	- 7,647	-		-	-	-	8,697 7,647
Licenses and permits		7,047	24					24
Parking	_	_	-	_	4,551	_	_	4,551
Voter approved special tax	_	_	17,914	_	1,529	_	_	19,443
Fines and penalities	1,234	_	1	-	24	_	_	1,259
Interest and investment income	654	54	-	33	923	_	54	1,718
Charges for services	206	-	43	9	1,082	134	-	1,474
Federal and state grants								, .
and subventions	4,656	61	-	-	6,309	762	10	11,798
Other	842			45	2,175	12,229	1,541	16,832
TOTAL REVENUES	16,289	7,762	17,982	1,892	16,593	13,125	1,605	75,248
EXPENDITURES  Current:  Elected and Appointed Officials:								
Mayor	_	_	_	_	_	179	_	179
Council	7	31	_	_	_	1,751	_	1,789
City Manager	-	-	79	4	1,008	1,088	_	2,179
City Attorney	_	_	126	-	599	1,916	_	2,641
City Clerk	_	_	_	_	_	61	_	61
Agencies/Departments:								
Information Technology	-	-	35	-	-	-	-	35
Financial Services	-	83	93	-	-	479	-	655
Police Services	-	13	-	-	208	611	-	832
Fire Services	-	-	-	1,396	4,736	-	34	6,166
Life Enrichment:								
Parks and Recreation	-	-	3,309	-	233	-	10	3,552
Library	-	-	-	-	-	1	709	710
Museum	-	-	214	-	-	-	35	249
Aging & health and Human Services	998	-	13	-	1,773	261	-	3,045
Community and Economic Development	152	-	-	-	6,796	6,531	-	13,479
Public Works	4,818	9,385	14,907	4	69	87	32	29,302
Other		-	-	-	8,701	-	-	8,701
Capital outlay	5,981	325		<del></del>	605	909	150	7,970
TOTAL EXPENDITURES	11,956	9,837	18,776	1,404	24,728	13,874	970	81,545
EXCESS (DEFICIENCY) OF REVENUES								
OVER (UNDER) EXPENDITURES	4,333	(2,075)	(794)	488	(8,135)	(749)	635	(6,297)
OTHER FINANCING SOURCES (USES) Transfers in				_	8,803		_	8,803
Transfers out	-	-	-	-	0,003	-	-	0,003
TOTAL OTHER FINANCING SOURCES (USES)					8,803			8,803
NET CHANGE IN FUND BALANCES (DEFICIT)	4,333	(2,075)	(794)	488	668	(749)	635	2,506
Fund balances (deficit) - beginning	25,143	3,745	1,857	1,302	11,927	(3,481)	1,912	42,405
FUND BALANCES - ENDING	\$ 29,476	\$ 1,670	\$ 1,063	\$ 1,790	\$ 12,595	\$(4,230)	\$ 2,547	\$ 44,911

# CITY OF OAKLAND Special Revenue Funds Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2005 (In Thousands)

		Traffic Safet	y and Control			State (	Gas Tax		Landscaping and Lighting District			
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Original Budget	Final Budget	Actual	Variance Positive (Negative)
REVENUES												
Taxes:												
Property	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
State:												
Sales and use	9,372	9,848	8,697	(1,151)	-	-	-	-	_	-	-	-
Gas	-	-	-	-	8,435	8,435	7,647	(788)	-	-	-	-
Local	-	-	-	-	=	-	=	=	17,688	17,688	17,914	226
Licenses and permits	-	-	-	-	-	-	-	-	8	8	24	16
Fines and penalties	450	450	1,234	784	-	-	-	-	-		1	1
Interest and investment income	-	-	654	654	-	-	54	54	-	-	-	-
Charges for services	259	259	206	(53)	-	-	-	-	24	24	43	19
Federal and state grants and subventions	2,681	2,815	4,656	1,841	-	-	61	61	-	-	-	-
Other		<u>-</u> _	842	842								
TOTAL REVENUES	12,762	13,372	16,289	2,917	8,435	8,435	7,762	(673)	17,720	17,720	17,982	262
EXPENDITURES												
Current:												
Elected and Appointed Officials-												
Mayor	-	-	-	_	-	_	31	(31)	_	-	-	-
Council	-	1,423	7	1,416	-	1,586	-	1,586	_	-	-	-
City Manager	-		-	· -	-		-	· -	90	92	79	13
City Attorney	-	-	-	_	-	_	-	=	126	126	126	-
Information Technology	-	-	-	_	-	_	-	=	29	29	35	(6)
Financial Services	-	-	-	-	83	83	83	-	110	110	93	17
Police Services	-	2	-	2	-	-	13	(13)	-	-	-	-
Fire Services	-	-	-	-	126	126	-	126	_	-	-	-
Life Enrichment:												
Parks and Recreation	-	-	-	-	-	-	-	-	3,369	3,395	3,309	86
Library	-	-	-	-	-	-	-	-	_	-	-	-
Museum	-	-	-	-	-	-	-	-	306	306	214	92
Aging & Health and Human Services	973	1,919	998	921	-	-	-	-	_	-	13	(13)
Community and Economic Development	2,654	5,512	152	5,360	-	-	-	-	-	-	-	-
Public Works	5,931	17,434	4,818	12,616	9,782	10,553	9,385	1,168	15,192	15,495	14,907	588
Other	-	-	-	-	-	-	-	-	-	-	-	-
Capital outlay	3,066	13,167	5,981	7,186		791	325	466				
TOTAL EXPENDITURES	12,624	39,457	11,956	27,501	9,991	13,139	9,837	3,302	19,222	19,553	18,776	777
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	138	(26,085)	4,333	30,418	(1,556)	(4,704)	(2,075)	2,629	(1,502)	(1,833)	(794)	1,039
OTHER FINANCING SOURCES (USES)												
Property sale proceeds	-	-	=	=	=	-	=	-	-	=	-	=
Transfers in	-	-	-	-	-	-	-	-	-	-	-	-
Transfers out												
TOTAL OTHER FINANCING SOURCES (USES)												
NET CHANGE IN FUND BALANCE	138	(26,085)	4,333	30,418	(1,556)	(4,704)	(2,075)	2,629	(1,502)	(1,833)	(794)	1,039
Fund balances -beginning	25,143	25,143	25,143		3,745	3,745	3,745		1,857	1,857	1,857	
FUND BALANCES - ENDING	\$ 25,281	\$ (942)	\$ 29,476	\$ 30,418	\$ 2,189	\$ (959)	\$ 1,670	\$ 2,629	\$ 355	\$ 24	\$ 1,063	\$ 1,039

## **Special Revenue Funds**

# Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2005 (In Thousands)

		Assessme	nt Districts		Other Special Revenue					
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Original Budget	Final Budget	Actual	Variance Positive (Negative)		
REVENUES										
Taxes:										
Property	\$ 1,770	\$ 1,770	\$ 1,805	\$ 35	\$ -	\$ -	\$ -	\$ -		
State:										
Sales and use	-	-	-	-	=	-	-	-		
Gas	-	-	-	-	-	-	-	-		
Local					2,700	6,260	6,080	(180)		
Licenses and permits	-	-	-	-	-	-	-	-		
Fines and penalties	=	-	33	33	54	54	24 923	(30) 923		
Interest and investment income Charges for services	-	_	33 9	33 9	5,474	5,474	1,082	(4,392)		
Federal and state grants and subventions	- -	_	-	-	4,011	6,559	6,309	(250)		
Other	1	4	45	41	4	4	2,175	2,171		
TOTAL REVENUES	1,771	1,774	1,892	118	12,243	18,351	16,593	(1,758)		
EXPENDITURES										
Current:										
Elected and Appointed Officials-										
Council	- 2	-	4	-	- 004	1.002	1 000	- (E)		
City Manager City Attorney	3	5	4	1	984 648	1,003 648	1,008 599	(5) 49		
City Auditor	- -	-	-	- -	15	15	399	15		
Agencies/Departments:				=		10		10		
Information Technology	-	-	-	-	-	-	-	-		
Financial Services	-	-	-	-	<del>-</del>	(15)	<del>-</del>	(15)		
Police Services	-	-	1.006	-	504	2,688	208	2,480		
Fire Services Life Enrichment:	1,771	1,807	1,396	411	3,814	7,351	4,736	2,615		
Administration	-	_	_	_	_	(5)		(5)		
Parks and Recreation	-	127	-	127	=	251	233	18		
Library	-	-	-	-	-	(59)	-	(59)		
Museum	-	-	-	-	-		-	-		
Aging, Health and Human Services	-	-	-	-	1,686	3,342	1,773	1,569		
Community and Economic Development Public Works	-	-	4	(4)	4,934	11,165 889	6,796 69	4,369 820		
Other	-	-	4	(4)	8,099	15,874	8,701	7,173		
Capital outlay	_	_	_	_	-	2,408	605	1,803		
TOTAL EXPENDITURES	1,774	1,939	1,404	535	20,684	45,555	24,728	20,827		
EXCESS (DEFICIENCY) OF REVENUES	(3)	(165)	488	653	(8,441)	(27,204)	(8,135)	19,069		
OVER (UNDER) EXPENDITURES	(=)	()		-	(0,112)	(=-,==-)	(0,-20)	,		
OTHER FINANCING SOURCES										
Property sale proceeds	=	-	=	=	=	=	-	-		
Transfers in	=	-	-	-	9,592	9,592	8,803	(789)		
Transfers out	<del></del>		<u>-</u> _	<u> </u>	(1,140)	(1,140)		1,140		
TOTAL OTHER FINANCING SOURCES	<u> </u>			<u> </u>	8,452	8,452	8,803	351		
NET CHANGE IN FUND BALANCE	(3)	(165)	488	653	11	(18,752)	668	19,420		
Fund balances - beginning	1,302	1,302	1,302	-	11,927	11,927	11,927	-		
FUND BALANCES - ENDING	\$ 1,299	\$1,137	\$ 1,790	\$ 653	\$ 11,938	\$ (6,825)	\$ 12,595	\$ 19,420		
	<del></del>			<del></del>			<del></del>			

## Combining Balance Sheet Nonmajor Governmental Funds-Debt Service

## June 30, 2005

	General Obligation Bonds	Lease Financing	Civic Improvement	JPFA Fund	Other Assessment Bonds	Special Revenue Bonds	Total
ASSETS							
Cash and investments	\$ 3,632	\$132	\$ -	\$ 2,645	\$ 1,419	\$ -	\$ 7,828
Receivables, net:  Accrued interest and dividends	55	1			9	25	90
	488	1	-	-	743	25	1,231
Property taxes Accounts receivable	400	-	-	-	2	-	1,231
Due from other funds	_	_	84	_	-	_	84
Restricted cash and investments	1,018	2	25,264	122,478	1,003	544	150,309
TOTAL ASSETS	\$ 5,193	<u>\$135</u>	\$ 25,348	\$ 125,123	\$ 3,176	\$ 569	\$ 159,544
LIABILITIES AND FUND BALANCES Liabilities							
Accounts payable and accrued liabilities	\$ 30	\$ -	\$ -	\$ 1	\$ 4	\$ 483	\$ 518
Due to other funds	-	-	484	2	-	1,540	2,026
Deferred revenue	488				743	<del>-</del>	1,231
TOTAL LIABILITIES	518		484	3	<u>747</u>	2,023	3,775
Fund Balances							
Reserved:							
Reserved for debt service Unreserved/designated:	4,675	135	24,864	125,120	2,429	(1,454)	155,769
Projects			<del>_</del>				
TOTAL FUND BALANCES	4,675	135	24,864	125,120	2,429	(1,454)	155,769
TOTAL LIABILITIES AND FUND BALANCES	\$ 5,193	<u>\$135</u>	\$ 25,348	\$ 125,123	\$ 3,176	<u>\$ 569</u>	\$ 159,544

# Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds-Debt Service Year Ended June 30, 2005

	General Obligation Bonds	Lease Financing	Civic Improvement	JPFA Fund	Other Assessment Bonds	Special Revenue Bonds	Total
REVENUES							
Property taxes	\$ 17,023	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 17,023
Fines and penalties	93	-	-	-	-	-	93
Interest and investment income	251	8	2,152	5	69	1,395	3,880
Other					824	2,704	3,528
TOTAL REVENUES	17,367	8	2,152	5	893	4,099	24,524
EXPENDITURES							
Agencies/Departments:							
Financial services	20	-	12	2	58	34	126
Public works	5	-	-	-	-	-	5
Debt Service:							
Principal repayment	9,280	10,740	2,000	4,650	570	31,608	58,848
Payment to refunding bond escrow agent	-	-	-	-	-	17,710	17,710
Bond issuance cost	-	-	-	1,292	-	1,856	3,148
Interest charges	11,981	6,777	732	4,001	410	21,029	44,930
TOTAL EXPENDITURES	21,286	17,517	2,744	9,945	1,038	72,237	124,767
EXCESS (DEFICIENCY) OF REVENUES							
OVER (UNDER) EXPENDITURES	(3,919)	(17,509)	(592)	(9,940)	(145)	(68,138)	(100,243)
OTHER FINANCING SOURCES (USES)							
Proceeds from bonds issuance	122,476	-	-	114,276	-	144,950	381,702
Premiums on issuance of bonds	-	-	-	9,492	-	-	9,492
Payment to refunding bond escrow agent	(122,476)	-	-	-	-	(125,384)	(247,860)
Transfers in	2,960	17,430	19	14,248	719	66,313	101,689
Transfers out	(6,698)	<u>-</u> _		(2,960)	(719)	(38,316)	(48,693)
TOTAL OTHER FINANCING SOURCES (USES)	(3,738)	_17,430	19	135,056		47,563	196,330
NET CHANGE IN FUND BALANCE	(7,657)	(79)	(573)	125,116	(145)	(20,575)	96,087
Fund balances - beginning	12,332	214	25,437	4	2,574	19,121	59,682
FUND BALANCES - ENDING	\$ 4,675	\$ 135	\$ 24,864	\$125,120	\$ 2,429	\$ (1,454)	\$ 155,769

## CITY OF OAKLAND Debt Service Funds

## Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2005

	General Obligation Bonds				Lease Financing				Civic Improvement			
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Original Budget	Final Budget	Actual	Variance Positive (Negative)
REVENUES												
Taxes:												
Property	\$ 17,734	\$ 17,734	\$ 17,023	\$ (711)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Fines and penalties	-	-	93	93	-	-	-	-	-	-	-	-
Interest and investment income Other	592	592	251	(341)	730 23,000	730 23,000	8 -	(722) (23,000)	2,981	2,981	2,152	(829)
TOTAL REVENUES	18,326	18,326	17,367	(959)	23,730	23,730	8	(23,722)	2,981	2,981	2,152	(829)
EXPENDITURES												
Current:												
Agencies/Departments:												
Financial Services	25	25	20	5	8	8	-	8	18	18	12	6
Public works	-	-	5	(5)	-	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-	-	-	-	-	-
Debt service:				(2.0.40)		22 = 40	40.740	***	• • • • •	• 000	• • • • •	
Principal Repayment	6,320	6,320	9,280	(2,960)	33,740	33,740	10,740	23,000	2,000	2,000	2,000	-
Bond issuance cost Interest Charges	11,981	11,981	11,981	-	6,777	6,777	6,777	-	1,439	1,439	732	707
5						-						
TOTAL EXPENDITURES	18,326	18,326	21,286	(2,960)	40,525	40,525	17,517	23,008	3,457	3,457	2,744	713
EXCESS (DEFICIENCY) OF REVENUES												
OVER EXPENDITURES	-	-	(3,919)	(3,919)	(16,795)	(16,795)	(17,509)	(714)	(476)	(476)	(592)	(116)
OTHER FINANCING SOURCES (USES)												
Proceeds from bonds issuance	-	-	122,476	122,476	-	-	-	-	-	-	-	-
Premiums on issuance of bonds	-	-	-	-	-	-	-	-	476	476	-	(476)
Payment to refunding bond escrow agent	-	-	(122,476)	(122,476)	-	-	-	-	-	-	-	-
Transfers in	-	-	2,960	2,960	17,295	17,295	17,430	135	-	-	19	19
Transfers out			(6,698)	(6,698)	(229)	(229)		229	<u> </u>			
TOTAL OTHER FINANCING SOURCES (USES)			(3,738)	(3,738)	17,066	17,066	17,430	364	476	476	19	(457)
NET CHANGE IN FUND BALANCE	-	-	(7,657)	(7,657)	271	271	(79)	(350)	-	-	(573)	(573)
Fund balances - beginning	12,332	12,332	12,332	<u>-</u>	214	214	214	<u>-</u> _	25,437	25,437	25,437	
FUND BALANCES - ENDING	\$ 12,332	\$ 12,332	\$ 4,675	\$ (7,657)	\$ 485	\$ 485	\$ 135	\$ (350)	\$ 25,437	\$ 25,437	\$ 24,864	\$ (573)

## CITY OF OAKLAND **Debt Service**

# Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2005 (In Thousands)

	JPFA Fund					Other Assess	ment Bonds		Special Revenue Bonds			
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Original Budget	Final Budget	Actual	Variance Positive (Negative)
REVENUES												
Property	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 4	\$ 4	\$ -	\$ (4)
Fines and penalties Interest and investment income	-	-	5	5	134	134	69	(65)	1,154	1,154	1,395	241
Other	3	3	-	(3)	1,051	1,051	824	(227)	1,154	1,134	2,704	2,704
TOTAL REVENUES	3	3	5	2	1,185	1,185	893	(292)	1,158	1,158	4,099	2,941
EXPENDITURES												
Current:												
Agencies/Departments:												
Financial Services	3	3	2	1	48	48	58	(10)	26	31	34	(3)
Other	-	-	-	-	-	-	-	-	-	-	-	-
Debt service: Principal repayment	2,125	2,125	4,650	(2,525)	555	555	570	(15)	31,620	31,620	31,608	12
Payment to refund bond escrow agent	2,123	2,123	4,030	(2,323)	555	-	570	(13)	31,020	31,020	17,710	(17,710)
Bond issuance cost	_		1,292	(1,292)	_	_	_	_	_	_	1,856	(1,856)
Interest charges	5,422	5,422	4,001	1,421	417	417	410	7	19,659	19,655	21,029	(1,374)
TOTAL EXPENDITURES	7,550	7,550	9,945	(2,395)	1,020	1,020	1,038	(18)	51,305	51,306	72,237	(20,931)
EXCESS (DEFICIENCY) OF REVENUES	(7,547)	(7,547)	(9,940)	(2,393)	165	165	(145)	(310)	(50,147)	(50,148)	(68,138)	(17,990)
OVER EXPENDITURES OTHER FINANCING SOURCES (USES)												
Proceeds from bonds issuance	-	-	114,276	114,276	-	-	-	-	-	-	144,950	144,950
Premiums on issuance of bonds	-	-	9,492	9,492	-	-	-	-	-	-	-	-
Payment to refund bond escrow agent	-	-	-	-	-	-	-	-	-	-	(125,384)	(125,384)
Transfers in	7,547	7,547	14,248	6,701	746	746	719	(27)	50,270	50,270	66,313	16,043
Transfers out			(2,960)	(2,960)	(699)	(699)	(719)	(20)			(38,316)	(38,316)
TOTAL OTHER FINANCING SOURCES (USES)	7,547	7,547	135,056	127,509	47	47		(47)	50,270	50,270	47,563	(2,707)
NET CHANGE IN FUND BALANCE	-	-	125,116	125,116	212	212	(145)	(357)	123	122	(20,575)	(20,697)
Fund balances - beginning	4	4	4		2,574	2,574	2,574		19,121	19,121	19,121	
FUND BALANCES - ENDING	\$ 4	\$ 4	\$ 125,120	\$ 125,116	\$ 2,786	\$ 2,786	\$ 2,429	\$ (357)	\$ 19,244	\$ 19,243	\$ (1,454)	\$ (20,697)

# Combining Balance Sheet Nonmajor Governmental Funds-Capital Projects June 30, 2005

	Parks and Recreation	Emergency Services	Total
ASSETS Cash and investments Receivables, net:	\$ 266	\$ 9	\$ 275
Accrued interest and dividends Restricted cash and investments TOTAL ASSETS	2 \$ 4,698 4,966	\$10,785 10,794	\$ 15,483 15,760
LIABILITIES AND FUND BALANCES Liabilities Accounts payable and accrued liabilities Due to other funds TOTAL LIABILITIES	15 15	300 3,055 3,355	315 3,055 3,370
Fund balances Reserved: Encumbrance Unreserved/designated:	6	89	95
Projects TOTAL FUND BALANCES TOTAL LIABILITIES AND FUND BALANCES	4,945 4,951 \$ 4,966	7,350 7,439 \$10,794	12,295 12,390 \$ 15,760

# Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds-Capital Projects Year Ended June 30, 2005

	Parks	_	
	and	Emergency	
	Recreation	Services	Total
REVENUES			
Interest and investment income	\$ 15	\$ 127	\$ 142
TOTAL REVENUES	15	127	142
	<del></del>	· · · · · · · · · · · · · · · · · · ·	· · · · · · · · · · · · · · · · · · ·
EXPENDITURES			
Current:			
Elected and Appointed Officials:			
Mayor	-	-	-
Council	-	-	-
City Manager	- 10	-	-
City Attorney	18	-	18
City Clerk	-	-	-
Agencies/departments:			
Information Technology	-	-	-
Finance and Management Police Services	-	-	-
Fire Services	-	-	-
Life Enrichment:	-	-	-
Parks and Recreation		1	1
Library	-	1	1
Museum	-	-	-
Community and Economic Development	53	_	53
Public Works	333	262	595
Other	-	-	-
Capital outlay	827	<u>-</u>	827
Debt service		<del></del>	
Principal repayment Bond issuance cost	-	-	-
Interest charges	-	<del>-</del>	-
	1 221	262	1.404
TOTAL EXPENDITURES	1,231	263	1,494
DEFICIENCY OF REVENUES			
UNDER EXPENDITURES	(1,216)	(136)	(1,352)
OTHER FINANCING USES			
Issuance of refunding bonds	-	_	_
Premiums on issuance of bonds	-	_	_
Payment to refunding bond escrow agent	-	_	_
Transfers in	-	_	_
Transfers out	-	-	-
TOTAL OFFICE COLLANDING LIGHTS		· <del></del>	
TOTAL OTHER FINANCING USES		<del></del>	<del>-</del>
NET CHANGE IN FUND BALANCE	(1,216)	(136)	(1,352)
Fund balances - beginning	6,167	7,575	13,742
FUND BALANCES - ENDING	\$ 4,951	\$ 7,439	\$ 12,390
I OUD DALANCES - EUDINO	ψ 4,731	φ 1, <del>437</del>	φ 12,390

## CITY OF OAKLAND Capital Project Funds

## Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2005

	Parks and Recreation				Emergency Services				
	Original Budget	Final Budget			Original Budget	Final Budget	Actual	Variance Positive (Negative)	
REVENUES									
Interest and investment income	\$ -	\$ -	\$ 15	\$ 15	\$ -	\$ -	\$ 127	\$ 127	
Charges for services	-	-	-	-	-	-	-	-	
Federal and state grants and subventions	-	-	-	-	-	-	-	-	
Other	-	-	-	-	-	-	-	-	
TOTAL REVENUES	-		15	15	-		127	127	
EXPENDITURES									
Current:									
Elected and Appointed Officials-									
Mayor	_	-	-	_	-	-	-	-	
Council	_	-	-	_	-	-	-	-	
City Manager	-	-	-	-	-	-	-	-	
City Attorney	18	18	18	-	-	-	-	-	
City Clerk	-	-	-	-	-	-	-	-	
Agencies/Departments:					-	-	-	-	
Personnel Resource Management	-	-	-	-	-	-	-	-	
Information Technology	-	-	-	-	-	-	-	-	
Financial Services	-	-	-	-	-	-	-	-	
Police Services	-	-	-	-	-	181	-	181	
Fire Services	-	-	-	-	-	-	-	-	
Life Enrichment:									
Parks and Recreation	-	1	-	1	-	22	1	21	
Library	-	-	-	-	-	-	-	-	
Museum	-	-	-	-	-	-	-	-	
Community and Economic Development	-	45	53	(8)	-	-	-	-	
Public Works	12	3,343	333	3,010	-	9,442	262	9,180	
Other	-	-	-	-	-	-	-	-	
Capital outlay	-	1,255	827	428	-	100	-	100	
Debt service:									
Principal Repayment	-	-	-	-	-	-	-	-	
Bond issuance cost	-	-	-	-	-	-	-	-	
Interest Charges									
TOTAL EXPENDITURES	30	4,662	1,231	3,431	-	9,745	263	9,482	
DEFICIENCY OF REVENUES									
UNDER EXPENDITURES	(30)	(4,662)	(1,216)	3,446	-	(9,745)	(136)	9,609	
OTHER FINANCING SOURCES (USES)									
Bond proceeds	-	600	_	(600)	-	-	-	-	
Premiums on issuance of bonds	-	-	-	` <u>-</u>	-	-	-	-	
Payment to refunding bond escrow agent	-	-	-	-	-	-	-	-	
Transfers in	-	-	-	-	-	-	-	-	
Transfers out	-	-	-	-	-	-	-	-	
TOTAL OTHER FINANCING SOURCES (USES)		600		(600)					
NET CHANGE IN FUND BALANCE	(30)	(4,062)	(1,216)	2,846		(9,745)	(136)	9,609	
	. ,			4,040				9,009	
Fund balances - beginning	6,167	6,167	6,167	<del></del>	7,575	7,575	7,575		
FUND BALANCES - ENDING	\$ 6,137	\$ 2,105	\$ 4,951	\$ 2,846	\$ 7,575	\$ (2,170)	\$ 7,439	\$ 9,609	

## CITY OF OAKLAND Combining Statement of Net Assets Internal Service Funds June 30, 2005

	Equipment	Radio	Facilities	Reproduction	Central Stores	Total
ASSETS						
Current assets:						
Cash and Investments	\$ -	\$ 3,099	\$ -	\$ 301	\$ -	\$ 3,400
Accounts receivable	24	63	-	2	-	89
Inventories	229	-	-	-	828	1,057
Restricted cash and investments	11,000	1,417	3,564		<u>-</u> _	15,981
Total Current assets:	11,253	4,579	3,564	303	828	20,527
Noncurrent assets: Capital assets: Land and other assets not being depreciated		-	310	-	-	310
Facilities and equipment, net of depreciation	25,393	954	125	8		26,480
Total noncurrent assets:	25,393	954	435	8		26,790
TOTAL ASSETS	36,646	5,533	3,999	311	828	47,317
LIABILITIES Current liabilities:						
Accounts payable and accrued liabilities	426	43	654	39	-	1,162
Due to other funds	10,551	-	12,839	-	6,746	30,136
Notes payable	4,220	317	1,079			5,616
Total current liabilities:	15,197	360	14,572	39	6,746	36,914
Noncurrent liabilities: Notes payable	12,494	2,220	3,060	-	_	17,774
Total noncurrent liabilities:	12,494	2,220	3,060			17,774
	12,171				<del></del>	
TOTAL LIABILITIES	27,691	2,580	17,632	39	6,746	54,688
NET ASSETS (DEFICIT) Invested in capital assets, net of						
related debt	8,679	(1,583)	(3,704)	8	-	3,400
Unrestricted (deficit)	276	4,536	(9,929)	264	(5,918)	(10,771)
TOTAL NET ASSETS (DEFICIT)	\$ 8,955	\$ 2,953	\$ (13,633)	<u>\$ 272</u>	\$ (5,918)	\$ (7,371)

# Combining Statement of Revenues, Expenses and Changes in Fund Net Assets Internal Service Funds Year Ended June 30, 2005

	Equipment	Radio	Facilities	Reproduction	Central Stores	Total
OPERATING REVENUES						
Charges for services	\$ 11,870	\$ 1,448	\$ 15,943	\$1,133	\$ 1,979	\$ 32,373
Other	782	-	5	-	1	788
TOTAL OPERATING REVENUES	12,652	1,448	15,948	1,133	1,980	33,161
OPERATING EXPENSES						
Personnel	4,306	988	7,629	312	1,078	14,313
Supplies	4,066	154	1,213	46	-	5,479
Depreciation and amortization	4,408	434	14	-	-	4,856
Contractual services and supplies	348	45	910	16	12	1,331
Repairs and maintenance	269	93	1,261	56	-	1,679
General and administrative	1,112	68	2,016	188	188	3,572
Rental	367	144	467	510	20	1,508
Other	<u>-</u> _	885	4,855	2	1,069	6,811
TOTAL OPERATING EXPENSES	14,876	2,811	18,365	_1,130	2,367	39,549
OPERATING INCOME (LOSS)	(2,224)	(1,363)	(2,417)	3	(387)	(6,388)
NON-OPERATING REVENUES (EXPENSES)						
Interest and investment income	22	85	-	4	-	111
Interest expense	(819)	(28)	(433)	-	(167)	(1,447)
Other, net	82	_	-	-	-	82
TOTAL NON-OPERATING REVENUES (EXPENSES)	(715)	57	(433)	4	(167)	(1,254)
INCOME (LOSS) BEFORE TRANSFERS	(2,939)	(1,306)	(2,850)	7	(554)	(7,642)
Transfers in	284	-	_	-	-	284
Transfers out					(263)	(263)
Changes in net assets	(2,655)	(1,306)	(2,850)	7	(817)	(7,621)
Total net assets (deficit) - beginning	11,610	4,259	(10,783)	265	(5,101)	250
				<del></del>		
TOTAL NET ASSETS (DEFICIT) - ENDING	\$ 8,955	\$ 2,953	\$ (13,633)	<u>\$ 272</u>	\$ (5,918)	<u>\$ (7,371)</u>

## CITY OF OAKLAND Statement of Cash Flows Proprietary Funds Year Ended June 30, 2005 (In Thousands)

	Equipment	Radio	Facilities	Reproduction	Stores	Total
CASH FLOWS FROM OPERATING ACTIVITIES						
Cash received from customers, including other funds and cash deposits	\$ 11,864	\$ 1,493	\$ 15,935	\$ 1,133	\$ 2,357	\$ 32,782
Cash from other sources	782	-	5			787
Cash paid to employees for services	(4,306)	(988)	(7,629)	(312)	(1,078)	(14,313)
Cash paid to suppliers for goods & services	(6,240)	(1,453)	(11,068)	(820)	(1,289)	(20,870)
NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES	2,100	(948)	(2,757)	1	(10)	(1,614)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES						
Proceeds of interfund loans	4,991	_	2,742	_	439	8,172
Transfers in	284	-	2,742	-		284
Transfers out	-	-		-	(263)	(263)
NET CASH PROVIDED BY NONCAPITAL FINANCING ACTIVITIES	5,275		2,742		176	8,193
NET CASITIKO VIBEB BI NONCALITAETH VILVENO ACTIVITES	3,273		2,742		170	0,175
CASH FLOWS FROM CAPITAL AND RELATING FINANCING ACTIVITIES						
Acquisition of capital assets	(4,742)	(334)	(127)	-	-	(5,203)
Proceeds from issuance of note payable	-	2,537	4,139	-	-	6,676
Repayment of long-term debt	(5,598)	-	-	-	-	(5,598)
Interest paid on long-term debt	(819)	(28)	(433)			(1,280)
NET CASH USED IN CAPITAL FINANCING ACTIVITIES	(11,159)	2,175	3,579			(5,405)
CASH FLOWS FROM INVESTING ACTIVITIES						
Interest income received	22	85	-	4	(167)	(56)
Other investing activities	82				1	83
NET CASH PROVIDED BY INVESTING ACTIVITIES	104	85	<u>-</u>	4	(166)	27
NET INCREASE IN CASH AND CASH EQUIVALENTS	(3,680)	1,312	3,564	5	-	1,201
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR	14,680	3,204		296		18,180
CASH AND CASH EQUIVALENTS AT END OF YEAR	\$ 11,000	\$ 4,516	\$ 3,564	\$ 301	\$ -	\$ 19,381
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH						
PROVIDED BY OPERATING ACTIVITIES						
Operating income (loss)	\$ (2,224)	\$ (1,363)	\$ (2,417)	\$ 3	\$ (387)	\$ (6,388)
ADJUSTMENTS TO RECONCILE OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY OPERATING ACTIVITIES						
Depreciation	4,408	434	14	-	-	4,856
Receivables	(6)	45	(8)	-	-	31
Inventories	(229)	-	-	-	377	148
Accounts payable and accrued liabilities	151	(64)	(346)	(2)	-	(261)
Due to other funds	4 22 4	415	(240)	- (2)	377	4 774
Total Adjustments NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES	\$ 2,100	\$ (948)	\$ (2,757)	\$ 1	\$ (10)	\$ (1,614)
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO THE						
STATEMENT OF NET ASSETS						
Cash and investments	-	3,099	-	301	-	3400
Restricted cash and investments	11,000	1,417	3,564	0	-	15981
TOTAL	\$11,000	\$ 4,516	\$ 3,564	\$ 301	\$ -	\$ 19,381

# CITY OF OAKLAND Combining Statement of Fiduciary Net Assets Pension Trust Funds - Fiduciary

June 30, 2005 (In Thousands)

	OMERS	PFRS	TOTAL
ASSETS			
Cash and investments	\$ 573	\$ 34,524	\$ 35,097
Receivables:			
Interest and dividends	37	2,203	2,240
Investments and contributions	3	74,734	74,737
Restricted cash and investments	10,197	639,972	650,169
Securities lending collateral	<u>-</u> _	50,594	50,594
TOTAL ASSETS	\$10,810	\$ 802,027	\$812,837
LIABILITIES			
Due to other funds	\$ 2,070	\$ -	\$ 2,070
Accounts payable and			
accrued liabilities	216	136,535	136,751
Securities lending liability	-	50,594	50,594
TOTAL LIABILITIES	2,286	187,129	189,415
NET ASSETS			
HELD IN TRUST FOR PENSION BENEFITS	\$ 8,524	\$ 614,898	\$ 623,422

# Combining Statement of Changes in Fiduciary Net Assets Pension Trust Funds - Fiduciary Year Ended June 30, 2005

	OMERS	PFRS	TOTAL
ADDITIONS:			
Contributions:			
Members	\$ -	\$ 24	\$ 24
City	<u> </u>	17,710	17,710
Total contributions	<del></del>	17,734	17,734
Investment Income:			
Net increase (decrease)			
in fair value of investments	1,075	34,201	35,276
Interest	111	11,620	11,731
Dividends	330	2,759	3,089
Securities lending income	<u>-</u> _	911	911
Total investment income, net	1,516	49,491	51,007
Less investment expense	(37)	(1,458)	(1,495)
Borrowers' rebates and other agent fees and			
securities lending transactions	<del>_</del>	(793)	(793)
Net investment income	1,479	47,240	48,719
Other income	<del></del>	38	38
TOTAL ADDITIONS	1,479	65,012	66,491
DEDUCTIONS:			
Disbursements to members and			
beneficiaries:			
Retirement	902	42,889	43,791
Disability	145	25,837	25,982
Death	1	2,235	2,236
TOTAL DISBURSEMENTS TO MEMBERS			
AND BENEFICIARIES	1,048	70,961	72,009
Administrative expenses	200	736	936
Change in payable to City	(306)	-	(306)
TOTAL DEDUCTIONS	942	71,697	72,639
Change in net assets	537	(6,685)	(6,148)
Net Assets - beginning	7,987	621,583	629,570
Net assets - ending	\$ 8,524	\$ 614,898	\$ 623,422

# CITY OF OAKLAND STATISTICS

TABLE 1

## GOVERNMENTAL REVENUES BY SOURCE<sup>(1)</sup>

(In Thousands)

	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
Property Tax	\$122,297	<u>\$119,813</u>	<u>\$135,605</u>	<u>\$140,029</u>	<u>\$155,941</u>	<u>\$162,895</u>	<u>\$163,130</u>	<u>\$193,738</u>	<u>\$200,646</u>	<u>\$232,061</u>
State Taxes										
Sales and Use	38,774	37,253	40,202	43,808	46,791	52,877	45,749	48,798	47,760	51,148
Motor Vehicle										
in-lieu	14,158	15,080	16,410	17,701	19,314	21,361	22,854	24,259	18,178	9,656
Gas	6,935	7,056	7,209	7,389	8,052	10,419	7,705	6,387	6,968	<u>7,647</u>
Total	59,867	59,389	63,821	68,898	74,157	84,657	76,308	79,444	72,905	<u>68,451</u>
Local Taxes										
Business License	28,705	31,935	31,198	31,825	35,845	38,738	42,094	42,020	44,223	43,902
Utility Consumption	32,818	32,783	35,695	36,938	41,592	48,703	49,547	46,581	48,056	49,781
Real Estate Transfer	13,660	17,645	22,716	28,892	34,359	38,309	37,272	42,088	55,665	77,722
Transient Occupancy	6,241	7,321	8,466	9,430	12,100	12,766	10,530	10,863	9,857	10,926
Parking	4,511	4,595	4,837	5,827	5,686	6,762	7,525	8,242	9,799	11,580
Voter Approved Tax	_	_	_	_	_	_	5,085	5,359	5,205	30,155
Franchise	7,876	8,579	8,776	8,997	9,084	10,396	10,944	10,824	11,592	<u>11,128</u>
Total	93,811	102,858	111,688	121,909	138,666	155,674	162,997	165,977	184,397	<u>235,194</u>
Total Taxes	275,975	282,060	311,114	330,836	368,764	403,226	402,435	439,159	457,949	535,706
Licenses and Permits	6,880	7,097	7,701	8,061	9,098	11,442	11,758	13,098	13,476	15,676
Fines and Penalties	8,875	10,218	12,494	14,736	15,625	17,111	17,806	20,645	28,189	26,325
Interest/Investment, net income	41,410	41,569	53,401	48,275	35,449	37,116	35,481	40,619	7,672	38,495
Charges for Services	28,373	33,449	34,510	38,192	41,181	50,310	60,840	65,324	67,176	73,133
Federal and State Grants and Subventions	82,114	77,659	85,346	61,334	83,759	75,701	48,234	72,483	79,918	97,009
Annuity Income	_	_	_	_	_	_	_	_	_	_
Other	15,870	20,601	25,312	40,580	17,159	22,001	61,391	70,027	48,608	53,711
TOTAL <sup>(1)</sup>	<u>\$459,497</u>	<u>\$472,653</u>	<u>\$529,878</u>	<u>\$542,014</u>	<u>\$571,035</u>	<u>\$616,907</u>	<u>\$637,945</u>	<u>\$721,355</u>	\$702,988	<u>\$840,055</u>

Source: City of Oakland, Finance and Management Agency

<sup>&</sup>lt;sup>(1)</sup>Reflects revenues of the General, Special Revenue, Debt Service and Capital Projects Funds, and Oakland Redevelopment Agency.

# CITY OF OAKLAND STATISTICS

TABLE 2

## GOVERNMENTAL EXPENDITURES(1)

	1996	<b>1997</b> <sup>(3)</sup>	1998	1999	2000	2001	2002	2003	2004	2005
Elected and Appointe	d									
Mayor	\$ 954	\$ 864	\$ 893	\$ 1,044	\$ 934	\$ 986	\$ 1,433	\$ 1,444	\$ 1,980	1,731
Council	1,388	1,647	2,031	2,237	2,544	3,139	3,042	860	3,606	4,096
City Manager	3,647	2,973	2,790	4,674	6,817	8,904	11,539	10,473	8,594	13,643
City Attorney	4,468	5,692	4,460	4,773	5,259	6,820	9,089	10,081	10,369	11,029
City Auditor	615	713	902	1,075	1,079	1,025	1,078	1,099	1,016	1,106
City Clerk	1,355	2,093	2,014	2,103	2,235	2,108	1,961	1,849	2,024	1,726
Total	12,427	13,982	13,090	15,906	18,868	22,982	28,142	25,806	27,589	33,331
Personnel Resource										
Management	4,070	4,200	3,807	4,218	4,054	4,407	3,845	3,779	3,783	3,726
Marketing & Public										
Information	9	_	_	_	_	_	_	_	_	_
Retirement & Risk										
Administration	764	895	941	1,110	1,055	1,131	200	258	_	_
Communication &										
Information Services	6,618	7,365	6,435	7,932	7,712	6,818	9,202	9,522	10,853	8,409
General Services	176									
Total	11,637	12,460	11,183	13,260	12,821	12,356	13,247	13,559	14,636	12,135
Agencies:										
Financial Services	8,240	8,938	12,166	13,565	15,978	15,327	16,637	17,025	22,339	22,197
Police Services <sup>(6)</sup>	89,524	97,721	105,248	114,462	130,662	145,521	151,791	166,266	166,175	178,813
Fire Services	51,303	53,613	58,151	60,637	72,237	77,129	84,239	88,154	91,542	98,029
Total Public Safety	140,827	151,334	163,399	175,099	202,899	222,650	236,030	254,420	257,717	276,842
Life Enrichment										
Administration	_	_	_	_	_	1,693	561	660	1	7
Parks & Recreation	24,525	24,783	24,526	27,290	41,818	38,180	32,481	28,556	29,445	16,740
Library	11,776	12,906	13,425	14,314	13,871	15,178	16,540	17,096	18,460	20,547
Museum	4,377	4,557	4,815	4,597	5,512	5,707	7,278	7,561	8,327	7,383
Marketing		,   —	,   —	_	_	_	<i>′</i> —	,	2,367	_
Aging, Health &									•	
Human Services	18,004	16,891	20,340	20,849	19,856	21,347	24,568	27,740	33,238	35,609
Cultural Arts <sup>(5)</sup>					<u>1,717</u>	1,972	<u>1,382</u>	<u>1,753</u>	<u>41</u>	
Total	58,682	59,137	63,106	67,050	82,774	84,077	82,810	83,366	91,879	80,286
	00,002			01,000	<u> </u>	01,077	02,010	00,000	01,070	
Community & Economic	60 504	04 047	70.000	72.022	04 204	70 745	110 004	100 715	00.700	101 021
Development	60,521	81,247	73,833	73,923	84,394	73,745	<u>118,234</u>	122,715	92,788	<u>101,031</u>
Public Works	47,162	47,618	46,768	42,527	48,504	60,835	52,841	51,458	60,328	73,338
Payment to unfunded pension	27,034	440,409	_	_	_	_	_	_	_	_
Other	41,524	23,363	30,906	55,054	48,313	46,773	41,471	36,652	30,372	38,327
Capital Outlay <sup>(7)</sup>	58,584	85,054	82,702	64,108	18,606	14,397	22,055	27,056	24,779	36,219
'	•	•	•		•		·	•	·	•
Debt Service	<u>68,250</u>	<u>85,365</u>	<u>107,831</u>	104,867	109,887	126,000	<u>101,955</u>	109,588	<u>137,602</u>	<u>153,640</u>
Total	242,554	681,809	268,207	266,556	225,310	248,005	218,322	224,754	253,081	301,524
TOTAL										
EXPENDITURES (1)	<u>\$534,888</u>	\$1,008,907	<u>\$604,984</u>	\$625,359	<u>\$643,044</u> §	679,142	<u>\$713,422</u>	<u>\$741,645</u>	\$760,029	\$ 827,346

## CITY OF OAKLAND STATISTICS

- Reflects expenditures of the General, Special Revenue, Debt Service and Capital Projects Funds, and Oakland Redevelopment Agency (ORA).
- Significant changes were due to: the City's reorganization, hiring of new sworn personnel, additional staffing funded by the Enhanced Enterprise Community and Economic Development Initiative grants, the City Administration Building construction, Fire Underground District implementation, and cost of living adjustments.
- (3) Significant changes were due to: functional transfers between Agencies, staffing increases, additional loans made by Housing and Neighborhood Development grant programs, payments to PFRS' unfunded liability and construction of the City's Administration Complex.
- Significant changes from prior year were due to functional transfers between agencies, addition of public safety staff, and reduction in annual funding of unfunded pension liability.
- The Cultural Arts Department was established during the Fiscal Year 1999-00 budget process as one of Mayor Jerry Brown's major goals.
- The main difference in the Police Services category is due to increased overtime in the FY 2002-03 period.
- The difference in Capital Outlay expenditures in FY2003 is mainly divided between an increase in Special Revenue Funds of \$4,800,000 and an increase in Capital Projects Funds of \$6,829,000.

Source: City of Oakland, Finance and Management Agency

TABLE 3

96.45%

\$ 2,116

### PROPERTY TAX LEVIES AND COLLECTIONS

(In Thousands)

1% TAX ROLL	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
Total Tax Levied <sup>(4)</sup>	\$ 44,191	\$ 44,606	\$ 45,176	\$ 47,448	\$ 49,855	\$ 53,376	\$ 56,947	\$ 61,164	\$ 65,248	\$68,095
% of Increase (decrease)	5.61%	0.93%	1.28%	5.03%	5.07%	7.06%	6.69%	7.41%	6.68%	4.36%
Total Collected	\$ 42,830	\$ 43,276	\$ 43,948	\$ 46,138	\$ 47,921	\$ 51,120	\$ 55,270	\$ 59,276	\$ 63,546	\$66,301
% Collected to Total Tax Levied	96.92%	97.02%	97.28%	97.24%	96.12%	95.77%	97.06%	96.91%	97.39%	97.37%
Delinquent Collections <sup>(2)</sup>	\$ 1,361	\$ 1,330	\$ 1,228	\$ 1,310	\$ 1,934	\$ 2,256	\$ 1,677	\$ 1,888	\$ 1,702	\$ 1,793
VOTER APPROVED DEBT TAX ROLL	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
Total Tax Levied <sup>(5)</sup>	\$ 30,675	\$ 29,115	\$ 35,745	\$ 35,848	\$ 45,245	\$ 42,225	\$ 49,024	\$ 48,441	\$ 61,760	\$59,673
% of Increase (decrease)	15.04%	(5.05%)	22.77%	0.29%	26.21%	(6.67)%	16.10%	(.01189)%	27.50%	(3.38)%
Total Collected	\$ 29,217	\$ 27,720	\$ 34,229	\$ 34,599	\$ 43,475	\$ 40,748	\$ 46,849	\$46,001	\$ 59,602	\$57,558
% Collected to Total										

95.25%

\$ 1,395

\$ 1,516

\$ 1,249

\$ 1,770

\$ 1,477

\$ 2,174

\$ 2,440

\$ 2,158

\$ 1,458

Tax Levied

Delinquent Collections<sup>(2)</sup>

The maximum tax rate is 1% of the assessed value or \$1/\$100 of the assessed value, excluding the tax rate for debt service.

Includes delinquent tax, penalty, and interest.

Voter approved tax roll for debt is in addition to the 1% rate shown in note (1).

Includes Unitary Tax charge of \$1,919,042.

Includes Unitary Tax charge of \$7,638,006.

TABLE 4

### ASSESSED VALUE OF PROPERTY

(In Thousands)

	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
ASSESSED VA	LUE <sup>(1)</sup>									
Land	\$ 5,699,770	\$ 5,741,638	\$ 5,848,619	\$ 6,000,890	\$6,293,257	\$ 6,645,913	\$ 7,200,754	\$ 7,725,624	\$8,374,188	\$ 9,157,808
Improvements	10,867,072	11,036,651	11,385,631	11,816,263	12,756,685	13,862,254	<u>15,231,115</u>	16,906,517	18,571,148	20,308,258
Total Real Property	\$16,566,842	\$16,778,289	\$17,234,250	\$ 17,817,153	\$19,049,942	\$20,508,167	\$22,431,869	\$ 24,632,141	\$26,945,336	\$29,466,066
Personal Property	1,606,001	1,690,311	1,824,028	2,065,964	1,860,397	2,004,626	2,165,091	1,997,630	1,964,460	1,878,079
TOTAL	\$18,172,843	\$18,468,600	\$19,058,278	\$19,883,117	\$20,910,339	\$22,512,793	\$ 24,596,960	\$ 26,629,771	\$28,909,796	\$31,344,145
EXEMPTIONS (2	2)									
Homeowners'	\$ 370,119	\$ 367,809	\$ 367,393	\$ 364,255	\$ 365,882	\$ 369,566	\$ 372,971	\$ 372,195	\$ 368,855	\$ 365,137
Other	1,227,280	1,244,458	1,300,280	1,206,055	1,334,358	1,422,194	1,293,998	1,456,065	1,495,035	1,702,091
TOTAL	\$1,597,399	\$1,612,267	\$1,667,673	\$1,570,310	\$1,700,240	\$ 1,791,760	\$ 1,666,969	\$ 1,828,260	\$1,863,890	\$2,067,228
(Net of Exemptions)		\$16,856,333	\$17,390,605	\$18,312,807	\$19,210,099	\$ 20,721,033	\$22,929,991	\$ 24,801,511	\$27,045,906	\$29,276,916
Less: Redevelopmen Tax	t									
Increments <sup>(3</sup>	<sup>3)</sup> <u>1,750,137</u>	1,646,294	1,747,932	1,881,435	2,193,715	2,452,166	3,057,178	3,524,500	4,090,609	<u>5,186,441</u>
NET ASSESSED VALUE	\$14,825,307	\$15,210,039	\$15,642,673	\$16,431,372	\$17,016,384	\$18,268,867	\$19,872,813	\$ 21,277,011	\$22,955,297	\$24,090,475
NET INCREASE (DECREASE)	\$ 544,125	\$ 384,732	\$ 432,634	\$ 788,699	\$ 585,012	\$ 1,252,483	\$ 1,603,946	\$ 1,404,198	\$1,678,286	\$ 1,135,178
% OF INCREASE (DECREASE)	3.81%	2.60%	2.84%	5.04%	3.56%	7.36%	8.78%	7.07%	7.89%	4.95%

Assessed value (full cash value) of taxable property represents all property within the City. For fiscal year 1981-82 and thereafter, the assessed value is 100% of the full cash value in accordance with State legislation. The maximum tax rate is 1% of the full cash value or \$1/\$100 of the assessed value, excluding the tax rate for debt service.

 $<sup>^{(2)}\</sup>mbox{Exemptions}$  are summarized as follows:

<sup>(</sup>a) Homeowners' exemption arises from Article XIII(25) which reimburses local governments for revenues lost through the homeowners' exemption in Article XIII(3)(k).

<sup>(</sup>b) Other exemptions are revenues lost to the City because of provisions of California Constitution, Article XIII(3).

Tax increments are allocations made to the Redevelopment Agency under authority of California Constitution, Article XVI.

TABLE 5

### **PROPERTY TAX RATES**

# Direct and Overlapping Governments (per \$1,000 Assessed Value)

	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
CITY OF OAKLAND										
General Fund	0.3485%	0.3485%	0.3485%	0.3485%	0.3485%	0.3485%	0.3485%	0.3485%	0.3485%	0.3485%
1981 Pension Liability <sup>(1)</sup>	0.1575	0.1575	0.1575	0.1575	0.1575	0.1575	0.1575	0.1575	0.1575	0.1575
Debt Service Fund <sup>(1)</sup>	0.0275	<u>0.0153</u>	0.0629	0.0265	<u>0.0756</u>	<u>0.0391</u>	0.0553	0.0332	<u>0.0751</u>	0.0474
Total	0.5335	0.5213	0.5689	0.5325	0.5816	0.5451	0.5613	0.5392	0.5811	0.5534
OTHER GOVERNMENTS	;									
Alameda County	0.3086	0.3086	0.3086	0.3086	0.3086	0.3086	0.3086	0.3086	0.3086	0.3086
Education <sup>(2)</sup>	0.2165	0.2165	0.2165	0.2165	0.2165	0.2165	0.2165	0.2165	0.2165	0.2165
Education Debt <sup>(1)(3)</sup>	0.0352	0.0304	0.0332	0.0318	0.0274	0.0923	0.0959	0.0994	0.0923	0.0875
BART and AC Transit	0.0517	0.0517	0.0517	0.0517	0.0517	0.0517	0.0517	0.0517	0.0517	0.0517
BART Debt <sup>(1)</sup>	0.0230	0.0225	0.0220	0.0167						
Other <sup>(4)</sup>	0.0487	0.0487	0.0505	0.0505	0.0505	0.0505	0.0505	0.0505	0.0505	0.0505
East Bay Municipal Utility Debt	0.0108	0.0108	0.0096	0.0091	0.0087	0.0085	0.0084	0.0084	0.0079	0.0076
East Bay Regional Parks District	0.0260	0.0260	0.0242	0.0242	0.0242	0.0242	0.0242	0.0242	0.0242	0.0242
East Bay Regional Parks District Debt <sup>(1)</sup>	0.0094	0.0080	<u>0.0081</u>	0.0092	0.0088	0.0065	0.0072	0.0065	0.0057	0.0057
TOTAL	1.2634%	1.2445%	1.2933%	1.2508%	1.2780%	1.3039%	1.3243%	1.3050%	1.3385%	1.3057%

Voter approved debt.

The education levy is made up of the Peralta Community College District and the Oakland Unified School District.

<sup>&</sup>lt;sup>(3)</sup> Bonds issued by the Oakland Unified School District and the Peralta Community College District.

<sup>&</sup>lt;sup>(4)</sup> This category includes the Alameda County Flood Control District, Bay Area Air Quality Management District, Mosquito Abatement District, and the East Bay Municipal Utility District.

TABLE 6

## PRINCIPAL PROPERTY TAXPAYERS

June 30, 2005

	Type of	2005 Assessed		Percentage of Total Assessed
Property Taxpayer	Business	Valuation	Tax Levy	Valuation <sup>(1)</sup>
Oakland City Center LLC	Property Management	\$ 202,504,611	\$ 2,659,877	0.692
Kaiser Center, Inc.	Health	137,136,571	1,528,227	0.468
KSL Claremont Resort, Inc.	Hotel	107,560,396	1,444,268	0.367
Prentiss Properties Acquisition Partners LP	Property Management	131,083,507	1,762,937	0.448
Kaiser Foundation Health Plan	Health	135,871,065	1,659,775	0.464
1800 Harrison Foundation	Property Management	110,439,090	1,518,692	0.377
Lake Merritt Plaza	Property Management	101,636,154	1,356,369	0.347
555 Twelfth Street Venture LLC	Property Management	101,276,440	1,352,169	0.346
Clorox Company	Manufacturing	90,521,728	1,210,928	0.309
Union Pacific Railroad Company	Transportation	67,766,374	1,024,346	0.232
ASSESSED PROPERTY VALUATION - NET		<u>\$ 1,185,795,936</u>	<u>\$ 15,517,588</u>	4.050

Based on total assessed value of \$29,276,916,199

TABLE 7

# SPECIAL ASSESSMENT BILLINGS AND COLLECTIONS

(In Thousands)

	1997	1998	1999	2000	2001	2002	2003	2004	2005
MEDICAL HILL									
Initial Tax Levied and Collected	\$ 273	\$ 274	\$ 275	\$ 278	\$ 276	\$ 278	\$ 275	\$ —	\$
LIGHTING AND LANDSCAPING									
DISTRICT									
Initial Tax Levied	15,935	15,90		15,955	15,945	16,100	16,080	16,820	16,861
Adjustments	(40)	<u>(1:</u>		10	<u>8</u>	<u>4</u>	<u>2</u>	(15)	(11)
Net Tax Levied TOTAL COLLECTED	\$ 15,895	\$ 15,892	. ,	\$ 15,965 \$ 15,100	\$ 15,953	\$ 16,104	\$ 16,082	\$ 16,805	\$ 16,850
	\$ 14,903	\$ 14,987 \$ 905		\$ 15,190	\$ 15,158 \$ 795	\$ 15,258 \$ 846	\$ 15,324	\$ 16,055	\$ 16,152
TOTAL UNCOLLECTED	\$ 992	\$ 90	5 \$ 872	\$ 755	\$ 795	\$ 846	\$ 758	\$ 750	\$ 697
FIRE PREVENTION AND									
SUPPRESSION DISTRICT <sup>(1)</sup>									
Initial Tax Levied	\$ 1,975	\$ -	- \$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$
Adjustment	(3)		:						\$
Net Tax Levied	\$ 1,972	\$ -	- \$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$
TOTAL COLLECTED	\$ 1,862	\$ -	- \$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$
TOTAL UNCOLLECTED	\$ 110	\$ -	- \$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$
LIBRARY SERVICES RETENTION									
Initial Tax Levied	\$ 4,309	\$ 4,433	\$ 4,518	\$ 4,559	\$ 4,667	\$ 4,909	\$ 5,148	\$ 5,293	\$11,038
Adjustment	(7)	(;	<u> </u>	(15)	<u>(1</u> )				(3)
Net Tax Levied	\$ 4,302	\$ 4,430	\$ 4,518	\$ 4,544	\$ 4,666	\$ 4,909	\$ 5,148	\$ 5,293	\$11,035
TOTAL COLLECTED	\$ 4,045	\$ 4,183	\$ 4,263	\$ 4,329	\$ 4,440	\$ 4,659	\$ 4,915	\$ 5,062	\$10,581
TOTAL UNCOLLECTED	\$ 257	\$ 24	7 \$ 255	\$ 215	\$ 226	\$ 250	\$ 233	\$ 231	\$ 454
UTILITIES SPECIAL ASSESSMENT									
Initial Tax Levied	\$ 1,174	\$ 980	\$ 979	\$ 805	\$ 768	\$ 772	\$ 772	\$ 775	\$ 777
Adjustment	26	(	13	(1)	3	5	5	5	6
Net Tax Levied	\$ 1,200	\$ 986	\$ 992	\$ 804	\$ 771	\$ 777	\$ 777	\$ 780	\$ 783
TOTAL COLLECTED	\$ 1,109	\$ 91	\$ 933	\$ 769	\$ 742	\$ 739	\$ 734	\$ 741	\$ 754
TOTAL UNCOLLECTED	\$ 91	\$ 75	5 \$ 59	\$ 35	\$ 29	\$ 38	\$ 43	\$ 39	\$ 28
MISCELLANEOUS ASSESSMENTS									
Initial Tax Levied	\$ —	\$ 28	\$ 271	\$ 243	\$ 246	\$ 249	\$ 272	\$ 274	\$ 277
Adjustment		_	- (1)	· —	· —	_	· —	_	
Net Tax Levied	\$ —	\$ 28	\$ 270	\$ 243	\$ 246	\$ 249	\$ 272	\$ 274	\$ 277
TOTAL COLLECTED	\$ —	\$ 24	7 \$ 230	\$ 241	\$ 243	\$ 245	\$ 261	\$ 263	\$ 267
TOTAL UNCOLLECTED	\$ —	\$ 40	\$ 40	\$ 2	\$ 3	\$ 4	\$ 11	\$ 11	\$ 10
MEDICAL HILL, LIGHTING AND LAND- SCAPING DISTRICT, LIBRARY SERVICE RETENTION, UTILITIES SPECIAL ASSESSMENTS AND FIRE PREVENTION AND SUPPRESSION DISTRICT	CES								
Initial Tax Levied	\$ 23,666	\$ 21,88	\$ 21,952	\$ 21,840	\$ 21,902	\$ 22,308	\$ 22,547	\$ 23,162	\$ 28,953
Adjustments	(24)	(1	<u>(15</u> )	<u>(6</u> )	10	9	7	(10)	(8)
Net Tax Levied	\$ 23,642	\$ 21,869		\$ 21,834	\$ 21,912	\$ 22,317	\$ 22,554	\$ 23,152	\$ 28,945
TOTAL COLLECTED	\$ 22,192	\$ 20,602		\$ 20,807	\$ 20,859	\$ 21,179	\$ 21,509	\$ 22,121	\$ 27,754
TOTAL UNCOLLECTED	\$ 1,450	\$ 1,26	\$ 1,226	\$ 1,027	\$ 1,053	\$ 1,138	\$ 1,045	\$ 1,031	\$ 1,191

Fire Prevention and Suppression District Assessment expired in 1997.

TABLE 8

### COMPUTATION OF LEGAL DEBT MARGIN June 30, 2005

Total assessed valuation (net of exemptions)  Less redevelopment tax increments	\$ 29,276,916,199 <u>5,186,440,966</u>
Basis of levy <sup>(1)</sup>	<u>\$ 24,090,475,233</u>
Debt limit:	
3.75 percent of valuation subject to taxation Less amount of debt applicable to debt limit	\$ 903,392,821 <u>227,010,000</u>
Legal debt margin	\$ 676,382,821

<sup>&</sup>lt;sup>(1)</sup>County of Alameda, Office of the Auditor-Controller

TABLE 9

### PERCENTAGE OF NET GENERAL OBLIGATION BONDED DEBT TO ASSESSED VALUE AND NET BONDED DEBT PER CAPITA

	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
Total Assessed										
Value <sup>(1)</sup>	\$ 18,173	\$ 18,468	\$ 19,058	\$ 19,883	\$ 20,910	\$ 22,513	\$ 24,597	\$ 26,630	\$ 28,910	\$ 31,344
Total Exemptions	(1,598)	(1,612)	(1,668)	<u>(1,570</u> )	(1,700)	(1,792)	(1,667)	(1,828)	(1,864)	(2,067)
Assessed Value <sup>(1)</sup>	\$ 16,575	\$ 16,856	\$ 17,390	\$ 18,313	\$ 19,210	\$ 20,721	\$ 22,930	\$ 24,802	\$ 27,046	\$ 29,277
Net Bonded Debt <sup>(2)</sup>	\$ 71,465	\$138,315	\$136,135	\$132,960	\$129,665	\$137,080	\$133,295	\$167,350	\$232,045	\$227,010
Percentage of Net Bonded Debt to										
Assessed Value	0.4312%	0.8206%	0.7828%	0.7260%	0.6750%	0.661%	0.5813%	0.6748%	0.8580%	0.7754%
Population <sup>(3)</sup>	383,900	387,600	388,100	399,900	402,100	407,000	408,800	412,200	411,600	412,300
Net Bonded Debt per Capita	\$186	\$356	\$351	\$332	\$322	\$337	\$326	\$406	\$564	\$551

<sup>&</sup>lt;sup>(1)</sup> In millions (see Table 4).

All general obligation debt; in thousands.

 $<sup>^{\</sup>rm (3)}{\rm Estimated}$  by State of California, Department of Finance.

TABLE 10

### PERCENTAGE OF ANNUAL DEBT SERVICE EXPENDITURES TO TOTAL GENERAL GOVERNMENTAL EXPENDITURES

(In Thousands)

	1996	1997	1998	1999		2000	2001	2002	2003	2004	2005
Debt Service <sup>(1)</sup>											
Principal	\$ 20,080	\$ 22,846	\$ 26,664	\$ 30,457	\$	36,144	\$ 50,351	\$ 39,686	\$ 50,356	\$ 61,831	\$ 88,506
Interest <sup>(2)</sup>	48,170	62,519	81,167	74,410		73,743	75,649	58,558	56,073	62,897	60,656
Total Debt Service	\$ 68,250	\$ 85,365	\$ 107,831	\$ 104,867	\$	109,887	\$ 126,000	\$ 98,224	\$ 106,429	\$ 124,728	\$ 149,162
Total Expenditures	\$ 534,888	\$1,008,907	\$ 603,984	\$ 625,359	\$	654,007	\$ 679,142	\$ 713,422	\$ 738,187	\$ 760,029	\$ 827,346
Percentage of Debt Service to Total Expenditures	12.76%	8.46%	17.85%	16.77%	1	6.80%	18.55%	13.77%	14.42%	16.41%	18.03%

Source: City of Oakland, Finance and Management Agency

Includes general, special revenue, debt service, and capital projects funds; excludes special assessment debt with government commitment.

 $<sup>^{(2)}\</sup>mbox{Includes}$  bond issuance costs where applicable.

TABLE 11

Datie te

### DIRECT AND OVERLAPPING BONDED DEBT June 30, 2005

	Percentage	City Share of Debt
DIRECT BONDED DEBT	Applicable to City	or Debt
City of Oakland	100.	\$ 227,010,000
City of Oakland General Fund Obligations Lease Revenue Obligations	100.	571,593,025
City of Oakland 1915 Act Bond Obligations	100.	7,295,000
City of Oakland Pension Special Assessment Obligations	100.	366,494,842
Total Direct Bonded Debt		<u>\$ 1,172,392,867</u>
OVERLAPPING BONDED DEBT		
Alameda-Contra Costa Transit District Certificates of Participation	21.804	\$ 4,521,059
Alameda County Board of Education Public Facilities Corporation	18.285	373,014
Alameda County and Coliseum Authority General Fund Obligation	18.285	116,534,511
Alameda County Pension Obligations	18.285	56,109,934
Bay Area Rapid Transit District	7.281	7,281,000
East Bay Municipal Utility District	20.656	630,008
East Bay Municipal Utility District, Special District #1	52.479	20,191,295
East Bay Regional Park District	10.755	15,642,072
Chabot-Las Positas Community College District	1.415	1,415,000
Chabot-Las Positas Community College District Certificates of Participa		118,789
Peralta Community College District	55.081	84,502,516
Berkeley & Castro Valley Unified School District	0.005 & 0.147	71,583
Oakland Unified School District	99.996	310,956,540
Oakland Unified School District Certificates of Participation	99.996	27,033,919
San Leandro Unified School District	13.414	6,426,818
San Leandro Unified School District Certificates of Participation	13.414	259,561
Castro Valley Unified School District Certificates of Participation	0.147	2,249
City of Emeryville 1915 Act Bonds	4.183	501,542
Total Overlapping Bonded Debt		<u>\$ 652,571,410</u>
TOTAL GROSS DIRECT AND OVERLAPPING BONDED DEBT <sup>(1)</sup>		\$ 1,824,964,277
Less: East Bay M.U.D. (100% self-supporting)		630,008
East Bay M.U.D. Special District #1 (100% self supporting)		20,191,295
TOTAL NET DIRECT AND OVERLAPPING BONDED DEBT		<u>\$ 1,804,142,974</u>

2003-04 ASSESSED VALUATION: \$24,090,475,233 (after deducting \$5,186,440,966 redevelopment incremental valuation)

**2003-04 POPULATION:** 412,300

			Ratio to
DEBT RATIOS		Per Capita	Assessed Value
General Obligation Bonds	\$ 227,010,000		
Lease Revenue Bonds, Certificates of Participation and			
Pension Obligation	 938,087,867		
Net Direct Debt	\$ 1,165,097,867	\$ 2,826	4.84%
Other Direct Debt	 7,295,000		
Gross Direct Debt	\$ 1,172,392,867	\$ 2,844	4.87%
Total Gross Debt	\$ 1,824,964,277	\$ 4,426	7.58%
Total Net Debt	\$ 1,804,142,974	\$ 4,376	7.49%

<sup>(1)</sup> Excludes tax and revenue anticipation notes, revenue, mortgage revenue and tax allocation bonds and non-bonded capital lease obligations.

Sources: City of Oakland, Finance and Management Agency, California Municipal Statistics, Inc., San Francisco, CA, and County of Alameda, Office of the Auditor-Controller

TABLE 12

### **REVENUE BOND COVERAGE**

(In Thousands)

#### PORT OF OAKLAND

	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
Net Revenue Available for Debt Service	\$68,508	\$72,895	\$79,194	\$79,302	\$83,655	\$98,605	\$85,485	\$94,610	\$110,797	\$126,636
Debt Service Requirements:										
Principal	\$ 8,040	\$10,140	\$12,095	\$11,620	\$12,180	\$18,920	\$13,810	\$10,638	\$ 9,241	\$ 8,155
Interest	28,063	24,843	25,564	26,039	25,496	18,757	39,380	46,323	50,124	53,633
TOTAL	\$36,103	\$34,983	\$37,659	\$37,659	\$37,676	\$37,677	\$53,190	\$56,961	\$59,365	\$61,788
Debt Service Coverage	189.76%	208.37%	210.29%	210.58%	222.04%	261.71%	160.72%	166.09%	186.63%	204.95%

<sup>(1)</sup> Debt service is that which is defined in the Port's Master Indenture dated 4/1/89 and in subsequent Supplemental Indentures.

Source: Port of Oakland.

#### OMERS REVENUE BOND(1)

	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
Net Revenue Available for Debt Service	\$ (670)	\$ (620)	\$ (230)	\$ (923)	\$ (964)	\$(1,053)	\$(1,181)	\$(1,116)	N/A	N/A
Debt Service Requirements:										
Principal	\$ 50	\$ 50	\$ 50	\$ 450	\$ 150	\$ 500	\$ 200	\$ 300	N/A	N/A
Interest	105	101	99	<u>79</u>	<u>65</u>	45	24	9	N/A	N/A
TOTAL	\$ 155	\$ 151	\$ 149	\$ 529	\$ 215	\$ 545	\$ 224	\$ 309	N/A	N/A
Debt Service Coverage	(432.26)%	(410.60)%	(154.36)%	(174.48)%	(448.37)%	(193.21)%	(527.23)%	% (361.17%)		

Includes the 1974 and 1976 OMERS Revenue Bonds (the 1974 bonds were paid off in 1992; the 1976 bonds were paid off In 2003).

Source: City of Oakland, Finance and Management Agency

TABLE 13

#### **ECONOMIC INDICES**

	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
Port Activity <sup>(1)</sup>										
Imports <sup>(2)</sup>	\$15,250	\$14,712	\$16,380	\$15,734	\$14,672	\$15,600	\$14,584	\$17,096	N/A	N/A
Exports <sup>(2)</sup>	\$ 9,979	\$ 8,923	\$ 9,771	\$10,198	\$ 9,161	\$ 7,030	\$ 6,762	\$ 7,316	N/A	N/A
Tonnage - Imports Tonnage - Exports Total Tonnage	N/A <u>N/A</u> N/A	-,,		9,284,565 <u>12,695,428</u> 21,979,993	9,448,826 14,259,767 23,708,593	9,668,640 14,833,276 24,501,916	9,144,261 13,795,200 22,939,461	13,071,935	10,759,090 14,170,929 24,930,019	14,510,634
Containers	858,340	874,665	899,500	944,136	1,001,918	931,913	968,895	1,079,479	N/A	1,160,270
Airport Activity										
Freight <sup>(3)</sup>	1,131,790	1,287,148	1,414,064	1,456,741	1,430,733	1,480,407	1,294,549	1,422,469	1,356,452	1,471,349
Air Mail <sup>(3)</sup>	82,539	71,055	81,159	84,100	78,756	69,854	47,057	11,653	8,546	11,880
Building Permits Issued	12,154	12,459	12,545	14,860	16,725	16,879	15,805	15,910	16,424	15,942
Authorized New Dwelling Units	180	176	233	181	542	954	757	930	857	1,350
Commercial Value <sup>(4)</sup>	\$99,844	\$202,995	\$302,080	\$117,410	\$195,270	\$481,635	\$165,731	\$260,000	\$156,669	\$173,292
Residential Value <sup>(4)</sup>	\$79,278	\$ 39,425	\$121,006	\$175,115	\$272,170	\$138,570	\$317,792	\$170,527	\$268,600	\$356,256
Taxable Retail Sales <sup>(1)&amp;(5)</sup>	\$ 2,667	\$ 2,840	\$ 2,901	\$ 3,138	\$ 3,504	\$ 3,385	\$ 3,352	\$ 3,387	N/A	N/A
Commercial Bank Activity <sup>(6)</sup>										
Deposits	\$9,821	\$9,545	\$10,095	N/A	N/A	N/A	N/A	N/A	N/A	N/A
No. of banks	28	27	29	N/A	N/A	N/A	N/A	N/A	N/A	N/A
No. of branches	195	176	180	N/A	N/A	N/A	N/A	N/A	N/A	N/A

Calendar year data.

Sources: Port of Oakland, Research Department

City of Oakland, Community & Economic Development Agency, Building Services

California State Board of Equalization

Federal Reserve Bank

Calendar year data.

(2)
In millions; does not include domestic offshore trade/calendar year data. The Port no longer tracks Imports and Exports In dollars. Tonnage figures added as replacement tracking tool.

(3)
In million pounds
(4)
Construction costs for labor and materials; in thousands

<sup>(5)</sup> In millions
(6) Alameda County (dollars in thousands)

TABLE 14

### **DEMOGRAPHIC STATISTICS**

	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
Population <sup>(1)</sup>	383,900	387,600	388,100	399,900	402,100	407,000	408,800	412,200	411,600	412,300
Per Capita Income <sup>(2)</sup>	\$29,842	\$29,683	N/A	N/A	\$32,130	\$33,736	\$39,611	\$43,618	\$44,129	\$21,936
Public School Enrollment <sup>(3)</sup>	52,452	53,273	53,564	54,191	54,867	55,525	53,108	52,629	49,334	49,334
Private School Enrollment <sup>(4)</sup>	9,232	9,328	9,242	9,461	N/A	N/A	N/A	N/A	N/A	N/A
Alameda County Unemployment Rate <sup>(5)</sup>	5.1%	6 5.0%	4.2%	3.5%	2.8%	5 2.9%	6.7%	6.8%	6.1%	5.3%

 $<sup>\</sup>overset{(1)}{\mathop{\sf Estimated}}$  Estimated by State of California, Department of Finance

<sup>(2)</sup> Community and Economic Development Agency, City of Oakland (Market Profile - Demographics)

<sup>&</sup>lt;sup>(3)</sup>Oakland Unified School District

Alameda County Office of Education

State of California Employment Development Department

### TABLE 15

### MISCELLANEOUS STATISTICS June 30, 2005

Date of Incorporation as a Town	March 27, 1852
Date of Incorporation as a City	May 25, 1854
Form of government	Mayor/Council
Number of authorized full time employees	•
Elected Officials	
Land area in square miles	
Lake area in square miles	
City of Oakland facilities and services	
Miles of streets	926
Number of street lights	
Culture and Recreation	
Library branches	16
Library mobile units	
Recreation centers	
Parks	
Park acreage	
Golf courses	
Swimming pools	
Tennis courts	
Playgrounds	
Softball/baseball fields	64
Football and soccer fields	13
Headstart centers	17
Museums	2
Senior Centers	5
Fire Protection	
Number of stations	25
Number of firefighters	506
Number of civilians	
Number of firefighters and civilians per thousand population	1.42
Number of calls answered	34,806
Number of commercial inspections conducted	2,310

## TABLE 15

Police Protection	
Number of stations and substations	2
Number of sworn officers and trainees	803
Number of civilians	
Number of police officers and civilians per thousand population	2.76
Sewerage System	
Miles of sanitary sewers	
Miles of storm drains	
Amount of treatment in gallons daily average	
Maximum daily capacity of treatment plant in gallons	415,000,000
Water System	
Number of fire hydrants	6,654
Daily average consumption in gallons per family	203
Maximum daily capacity of plant in gallons	385,000,000
Harbor Facilities	
Miles of waterfront	19
Berthing length at wharves	23,031 ft
Harbor area	770 acres
Aviation Facilities	
Airports operated	1
Paved airport runways	4
Total length of runways	24,520 ft
Area of airport	2,500 acres
Facilities and services not included in the reporting entity	
Education	
Oakland Unified School District	
Number of elementary schools	60
Number of secondary schools	
Number of special education schools	
Area community colleges	
Area universities and colleges	
Hospitals	
Number of hospitals	2
Number of nospitals	

#### GENERAL INFORMATION

The City of Oakland is located on the eastern side of the Oakland/San Francisco Bay in the County of Alameda. Its western border offers 19 miles of coastline, while the rolling hills to the east present views of the Bay and the Pacific Ocean. In between are traditional, well-kept neighborhoods, a progressive downtown and superior cultural and recreational amenities. It is the administrative site for the County of Alameda, the regional seat for the federal government, the district location of primary state offices, and the *transportation hub and center of commerce* for the Bay Area.

With an estimated population of over 400,000, ranking the seventh largest city in the State of California, Oakland is a city of contrasts. It has a thriving industrial port located near restored historic buildings. Major corporate headquarters are in close proximity to traditional businesses and small shops. Historic structures continue to be preserved and revitalized while new buildings are built.

Oakland has grown rapidly since World War II. It has striven to balance this growth by preserving its abundant natural beauty and resources. The City has 106 parks within its borders and several recreational areas along its perimeter. The downtown area includes Lake Merritt, the largest saltwater lake within a U.S. city. Its shoreline is a favorite retreat for joggers, office workers and picnickers. At dusk, the area sparkles as the lake is lit with the "Necklace of Lights." Lake Merritt is the oldest officially declared wildlife sanctuary in the United States, dating back to 1870.

#### **ALL-AMERICAN CITY**

Less obvious to people passing through Oakland is the extraordinary number of individuals and groups of all ethnic backgrounds who work quietly, often voluntarily, usually with little public notice, to improve living conditions for everyone. There are about 150 neighborhood, community, and merchant organizations in Oakland, an unusually large number for any city.

In recognition of these activities, the City and its residents were awarded the National Civic League's prestigious All-American City designation. Ten cities out of 151 applicants were selected. Each had to demonstrate broad-based citizen involvement reflecting the community's demographics, the shared decision-making among its public and private sectors, the creative mobilization of community resources, and the willingness to confront critical local issues and results that have a lasting impact.

#### **GOVERNMENT**

In November 1998, the citizens of Oakland passed Measure X to change the form of government from Council/Manager to Mayor/Council through a charter amendment. The legislative authority is vested in the City Council. The executive authority is vested in the Mayor with administrative authority resting with the City Manager under the direction of the Mayor. The City Auditor and the City Attorney are both elected officials and serve four-year terms.

The Mayor and City Council is the governing body of the City and is comprised of eight elected officials. One Council member is elected "at large", while the other seven Council members represent specific districts. The Mayor and City Council are elected to serve four-year terms. The City Manager, appointed by the Mayor, is responsible for day-to-day administrative and fiscal operations of the City.

On March 2, 2004, the citizens of Oakland passed Measure P: (1) to repeal the sunset provision of Measure X passed in November 1998 to retain the Mayor/Council form of government; (2) to change the term limit for Mayor from two terms to two consecutive terms; (3) to reduce the number of votes needed for the City Council to pass an ordinance on reconsideration from six to five votes; (4) to eliminate the prohibition on paying the Mayor more than the City Manager; (5) to remove the rule that the Mayor vacates his or her office by missing ten consecutive City Council meetings; (6) to require the Mayor to advise the City Council before removing the City Manager; and (7) to change the title of the City Manager to "City Administrator".

The City provides a full range of services contemplated by statute or charter, including those functions delegated to cities under state law. These services include public safety (police and fire), sanitation and environmental health enforcement, recreational and cultural activities, public improvements, planning, zoning, and general administrative services.

Oakland is also the seat of Alameda County, which is one of California's largest counties.

#### **COMMERCIAL SECTORS**

Oakland has made significant gains in diversifying its economic base. While manufacturing jobs have decreased, the economy now offers a healthy mix of trade, transshipment, government, high tech, financial, real estate, medical, publishing, and service-oriented occupations. It also has a growing skilled-crafts sector. Because it is considered the transportation hub of Northern California, the growth in its port and international airport activities have been unprecedented in the last five years driven by agricultural and high tech products shipped to and from the Far East economies. In a March 18, 2004 press release, the Port moved \$1.2 billion in agricultural goods in 2003 and is the primary seaport for more than 70% of California wine, dried fruits, and other edible exports.

Oakland is abundant in resources that are available to its businesses and residents. State-of-the-art transportation, communications, and utility facilities keep the City running smoothly. Waterfront restaurants, shops, live performance venues, and a nine-screen movie theater makes Jack London Square a lively nighttime attraction. In addition, new office and retail buildings, public facilities, hotels, a convention center, park enhancements, and outdoor art have created a cosmopolitan environment in the downtown. The City's increasingly robust neighborhood retail areas are expanding and being revitalized. Abandoned warehouses, foundries and long silent cigar, macaroni, and tent factories are being converted into live/work studios for crafts people.

City departments and processes are being streamlined, restructured, and customer focused to better serve the needs of the businesses and the community. A variety of incentives are available to companies located in its Enterprise, Foreign Trade, and Recycling Market Development Zones. The One-Stop Small Business Center links businesses with the many services available to them throughout the area and serves as an ombudsman for companies dealing with the City. Neighborhood Commercial

Specialists work with merchants in each commercial district to promote the district, obtain loans, expedite permits, and arrange for City services.

Oakland is a city of rich history, impressive growth, and a promising future. Located within the nation's largest metropolitan area, California's seventh largest city is strategically positioned as the economic heart of the East Bay. Oakland is ready for the twenty-first century with a diverse business base and opportunities for expansion in business services, retail, and the cutting-edge advanced technology industries. Downtown Oakland offers competitively priced office space, a fiber optic infrastructure, and the amenities for both traditional and emerging enterprises.

As the economic, transportation, and civic hub of the East Bay, Oakland offers tremendous opportunity for retailers. The City's approximately 412,300 residents per capita income in 2005 averaged \$21,936. Portions of Oakland are among the wealthiest consumer markets in California; nearly one-quarter of the City's households report household income in excess of \$77,500. Estimated annual taxable sales were \$3.4 billion in 2004. Compared to other East Bay cities, Oakland sees a significant number of auto-related purchases, with opportunities available in consumer goods, building materials, and office products.

The City of Oakland has transformed itself into one of the most desirable communities to live and to do business in the country. Testimony to this transformation is well publicized in various media and comments by public officials. For example, the City is:

- "...4<sup>th</sup> Best commercial real estate market in the country" (Moody's Investors 2003); "...6<sup>th</sup> Best City to live in the U.S." (Money, Dec. 2002); "...7<sup>th</sup> Most Creative City in America." (Caarnegie Mellon);

- "...8<sup>th</sup> Best Place for Business in the U.S." (Forbes 2002 Annual Survey); and
- "...uniquely positioned as an excellent point for international business." (Mickey Kanter, former U.S. Secretary of Commerce).

These pronouncements are testimony to the City's vibrancy, its business-friendly public policies, its well educated (ranked 8<sup>th</sup> as most educated in the nation) and skilled labor force, its incentive-driven environment within which to do business, and a City administration under Mayor Jerry Brown's leadership that enthusiastically supports and embraces sustainable economic development.

#### **DEMOGRAPHICS**

Oakland is a Mecca of culture, a community of people from all over the world working together to build a progressive City. At the same time, it has maintained a rich heritage of ethnic backgrounds and traditions.

The well-maintained four freeways (I-880, I-580, Hwy 13, and Hwy 24), mass transit systems, and ferry service make getting to and from downtown Oakland a relatively quick and easy process—travel times to San Francisco, San Jose and other area cities are surprisingly short.

The prospects for Oakland's economy are better than ever. Ranked the eighth best city for business in 2002 by *Forbes Magazine*, Oakland has experienced dramatic economic growth.

*Mayor Jerry Brown's "Downtown 10K Initiative*": A major initiative launched by Mayor Jerry Brown when he took office in 1999, the 10K Downtown Housing Initiative, is realizing its goal of attracting 10,000 new residents to downtown Oakland by encouraging the development of 6,000 market-rate housing units. A near perfect climate, California's best mass transit system, a central Bay Area location and a growing downtown workforce all contribute to make downtown Oakland a great place to live.

As of July 2004, the 10K Downtown Housing Initiative has resulted in the start and completion of 35 residential projects with 4,969 units. Fifteen projects (1,471 units) have been completed, five projects (350 units) are in construction, thirteen projects (1,436 units) have received planning approvals, and two projects (1,712 units) are in the planning process. The Initiative has literally altered Oakland's skyline with the construction of the Essex on Lake Merritt, the first high-rise residential construction in downtown Oakland in 20 years. To achieve the goal of 10,000 new residents, fewer than 1,200 more units are required.

To enhance the downtown for retail, the City/Redevelopment Agency is constructing \$7 million of sidewalk improvements and pedestrian and transit amenities along Broadway between 9<sup>th</sup> and 17<sup>th</sup> Streets. Another \$12.2 million has been budgeted for public improvements, façade improvement programs, site development, and merchant assistance. The Downtown Façade Improvement Program has: completed 33 projects; 27 projects under construction; 40 projects in design; and 6 preliminary applications.

Both Oakland's Maritime and International Airport operations are undergoing major capital improvements. The Maritime Division has added 12 new giant cranes to its cargo handling capacity, reflecting an investment of over \$50 million to connect with the new Joint Intermodal Terminal, and over \$38 million investment in federal transportation and private funds. This new 85-acre Intermodal Terminal affords Oakland two viable dock-to-rail alternatives to offer shipping customers. This facility will also benefit the community by taking more than 20,000 truck moves a year off the Interstate 80 freeway.

The Oakland Airport has nearly doubled its passenger volume to about 12 million passengers per year. To accommodate passenger growth, the Port is moving forward with its \$1.6 billion Airport Development Program (ADP) to enhance the airport improvements at its two terminals. The Airport is scheduled to add 17 new passenger gates, including new and expanded cargo facilities, a new two-level roadway system, parking structure, and streamlined rental car facilities. The expansion plans have been designed to accommodate the proposed Bay Area Rapid Transit (BART) rail connector between the airport and Coliseum BART station.

The Mayor and City Council have achieved considerable success in their active recruitment of and support for new and existing companies in five major target industries: telecommunications, software/multimedia, biotechnology, transportation, and food processing. The Oakland metro region is now home to more than 2,145 high-tech companies employing more than 52,000 people.

As the Bay Area's economic boom spreads to Oakland, the City is also focusing its efforts on ensuring that more of its residents are able to enjoy the benefits of that boom. In conjunction with Freddie Mac and Bank of America, the City has launched an aggressive \$1 billion First-time Homebuyer Program targeted at helping Oakland residents buy their own home. Mayor Brown has set a goal of raising Oakland's home ownership rate by one percent every year for the next four years. Private mortgage lenders and community organizations are also helping to achieve this ambitious goal.

#### **HISTORY**

Oakland's first inhabitants, the Ohlone Indians, arrived about 1,200 B.C. and lived in small tribal groups on the edge of the hills surrounding the Bay. The Ohlone Indians were a stocky hunting and gathering group who lived in such harmony with nature that they left no permanent mark on the landscape. They maintained such a peaceful attitude with each other that they had no word for war.

Spanish explorers first entered the area that is now Oakland by land in 1772. They reported the natural geography as possibly the most perfect on earth. Near the shore were magnificent oaks; on the hills stood acres of giant redwoods. In the spring, wildflowers filled the valley with golden poppies and purple iris. Deer, rabbits, bears and wildcats roamed the woods. Creeks tumbled into a Bay filled with salmons, crabs, sturgeons, smelts, lobsters, clams, and mussels. The marsh that would become Lake Merritt was alive with wildfowls.

Spain established a Presidio and a Mission on the west side of the Bay in 1776, and Mission San Jose (south of Oakland) is now Fremont. Mission San Jose had jurisdiction over Oakland, the area the Spaniards called Encinal, "grove of evergreen oaks." European diseases and settler hostility obliterated the Ohlones and most of their culture within a few years.

Development as a commercial and transportation center began with the California Gold Rush of 1849, when Oakland became the mainland staging point for passengers and cargo traveling between the Bay and the Sierra foothills.

Oakland was chartered as a city in 1854, and construction of shipping wharves began immediately. Ferry service between Oakland and San Francisco had existed for years, but by building large wharves and dredging a shipping channel, Oakland became an independent destination. Oakland grew steadily through the 19th century. After the devastating earthquake in 1906, many people and businesses chose to relocate from San Francisco to Oakland. Oakland's population more than doubled between 1900 and 1910.

Oakland benefited from the general prosperity of the area through the 1920s. California farms expanded their markets, contributing to canning, processing, and shipping companies based in Oakland. Automakers and steel companies led the industrial expansion throughout the East Bay. Construction businesses had plenty of work as homes went up south and east of the inner city, and new high-rise office buildings were built in downtown Oakland.

World War II brought tremendous changes to Oakland. Huge numbers of workers moved to the Bay Area to work in local shipyards, and many of these people, as well as large numbers of military

personnel who mustered out at Treasure Island and the Oakland Army Base, chose to remain in the Bay Area. The population grew by almost one third between 1940 and 1950.

Oakland has a rich literary and cultural heritage. Such historical notables as writers Bret Harte, Jack London, Joaquin Miller, Ina Donna Coolbrith, Jessica Mitford, Narman Jayo, Ishmael Reed, and Gertrude Stein; architect Julia Morgan; and dancer Isadora Duncan are just a few who have left their cultural mark on the City. It is also the birthplace of the West Coast Blues.

#### **TRANSPORTATION**

Located in the geographical center of the Bay Area, Oakland has been recognized as an important transportation hub for more than 100 years. The combination of train, bus, ferry, marine, aviation, freeways (I-880, I-580, Hwy 13, and Hwy 24), and the Bay Area Rapid Transit (BART) system guarantees ease of travel for local residents and efficient channels of commerce for businesses relying on the City's easy access. Oakland's Port is a primary sea terminal for transporting cargo between the Western United States and the Pacific Rim, Latin America, and Europe. Air cargo service is minutes away at the Oakland International Airport.

#### The Port of Oakland

The Port of Oakland is located on the east (or mainland) side of San Francisco Bay, one of the most beautiful natural harbors in the world. The Port is the third largest container port on the Pacific Coast, fourth largest in the United States and among the top 30 in the world. It is served by two railroad companies: the Burlington Northern Santa Fe (BNSF) and the Union Pacific.

The Port handles over 98 percent of Northern California's container traffic, which includes service by over 30 container lines. It has technically advanced facilities available not only for containers but for break-bulk, heavy-lift, and other specialized cargo. The Port has approximately 1,000 acres of developed terminal facilities and container storage and handling areas with 35 ship-to-shore container cranes in operation at these facilities. All Vision 2000 terminal facilities are open and operating. They consist of the 120 acre Hanjin container terminal, the 150 acre Stevedoring Services of America container terminal, and the 85 acre intermodal rail terminal operated by the BNSF. The recently renovated and expanded Union Pacific Railroad intermodal facility is located adjacent to the BNSF facility. As part of the Port's Vision 2000 expansion, a new harbor roadway has been constructed along with other harbor area roadway improvements. In addition, the Middle Harbor Shoreline Park and Wildlife Habitat have been completed in 2003.

#### Oakland International Airport

Oakland International is San Francisco Bay Area's most convenient airport and is a leader in on-time performance with 72.6% of its flights out on time. Strategically located at the center of the region, Oakland International handled 14.3 million passengers in 2004 and almost 700,000 metric tons of air cargo annually. It is the 31<sup>st</sup> largest airport in the United States by passenger traffic, and the second largest airport in the Bay Area. The airport is comprised of two airfields: South Field (the main commercial airfield) and North Field (primarily used by general and corporate aviation and some cargo

companies). Between the two airfields, Oakland International handles more than a half million operations annually, making it the 8th busiest airport in the world. From South Field, there are more than 200 departures daily to domestic and international destinations. The passenger terminal complex consists of two terminals with 22 gates, including an international arrivals building for Oakland's growing international service to such destinations as Guadalajara, Morelia, Leon, Mexico, Paris, and Papeete, Tahiti and the Azores Islands. Service between Oakland and Hawaii was inaugurated in February 2000 and direct flights to New York, JFK and Newark, New Jersey was started. The \$110 million Terminal 2 Expansion Project will add five gates and a food court, plus new baggage-screening facilities. The airport employs approximately 15,900 people. United Airlines and Alaska Airlines operate maintenance facilities at Oakland International.

#### Air Cargo at Oakland International Airport

Oakland International handles nearly 700,000 metric tons of cargo annually, making it the 27th largest airport in the world in the amount of cargo handled. Five all-cargo carriers currently serve Oakland International. Additionally, air cargo is on the domestic and international passenger carriers that serve the airport. About one in every four employees works in a job related to cargo. FedEx, which currently doubled its operations in Oakland by opening a new 13-acre, 191,000 square foot complex, operates a regional sorting and international import clearance facility at Oakland, where nearly 2,100 people are employed. UPS employs 450 people in its airport sort facility and operates a regional distribution center at the nearby Oakland Airport Business Park.

#### **Mass Transit**

Local bus service is provided by AC Transit, the public bus system serving 13 cities (and adjacent unincorporated communities) in 390 square miles along the east shore of San Francisco Bay. Serving a population of 1.4 million, AC Transit operates a network of 147 transbay and local East Bay bus routes, 98% of which make transfer connections with the Bay Area Rapid Transit (BART) system. AC Transit buses also serve the new Amtrak Station and ferry terminal at Jack London Square, the Oakland International Airport, and many other Bay Area attractions including downtown San Francisco.

BART is a 95-mile, automated rapid transit system serving over 3 million people in the three BART counties of Alameda, Contra Costa, and San Francisco counties, as well as northern San Mateo County. Trains traveling up to 80 mph connect 17 Bay Area cities and 39 stations. Travel between Oakland and San Francisco averages only 20 minutes on BART. People in the Bay Area ride BART because it is a safe, reliable, economical, and energy-efficient means of transportation.

Other modes of transportation include the Alameda/Oakland Ferry Service that also links Oakland with San Francisco. Nine major U.S. and California highways pass through Oakland. Daily service to rail destinations throughout the U.S. is offered at the Oakland Amtrak Station. Greyhound Bus Lines likewise offers daily bus service to cities throughout the United States.

#### **EDUCATION**

The Oakland Unified School District is governed by the Board of Education consisting of seven elected members and three mayoral appointees. The day-to-day operations are managed by the Superintendent of Schools.

The District operates 66 elementary, 14 middle, 6 comprehensive high, and 6 alternative high schools. They also operate 35 child development centers and 4 adult education schools. The pupil to teacher ratio is 20:1 for K-3, 31:1 for grades 4-5, and 32:1 for 6-12 graders. Current implementation of 20:1 ratio for 9th graders is ongoing.

There are two community colleges and four four-year institutions inside the city limits, with the world-renowned U.C. Berkeley campus located nearby. In addition, a variety of evening extension courses is offered in Oakland by other nine Bay Area colleges, including U.C. Berkeley. A wide array of non-profit, county and City-sponsored skills enhancement training programs are provided to Oakland residents, and career development is successfully encouraged at area high school academies.

#### **HEALTH CARE**

Oakland's medical facilities are among the best in the nation. The medical community provides the latest and most sophisticated medical technology for the diagnosis and treatment of disease. Over 1,500 physicians, 250 dentists, and four major hospitals are located within the City. Overall, the health care industry in Oakland employs approximately 14,000 people.

#### **PUBLIC SAFETY**

The Oakland Police Department is striving to use successful and innovative techniques to reduce crime in the City. The Department continues to strengthen its commitment to Community Policing by employing a new patrol reorganization plan. This plan emphasizes each officer's ability to utilize the Problem Oriented Policing and Problem Solving Teams approach in an effort to reduce Part 1 crimes in the coming years.

#### PARKS AND RECREATION

Sports, performing arts, boating, camping, gardens, and many other leisure activities are available at more than 140 parks, playgrounds, community centers, and other recreational facilities operated by the City. There are two public golf courses and a third driving range. Six outdoor pools offer seasonal lap and recreational swimming, instruction, and showers. The Parks and Recreation Department operates more than 50 tennis courts. Oakland's Feather River Camp, a family camp located in the Plumas National Forest, is operated by the nonprofit group Camps in Common and offers both tent and cabin sites for overnight camping. Families and groups enjoy the rustic amenities, swimming, a variety of activities, and theme weeks offered at the camp throughout the summer months. Instruction in sailing, wind surfing, and kayaking are available at Lake Merritt. Boats are available for rent, including paddleboats, kayaks, rowboats, canoes, and sailboats. The City provides public boat launches at its seven-acre, waterfront park on the estuary and at Lake Merritt. The Port of Oakland owns and operates three marinas with berths.

There are over 79,000 acres of wilderness and parklands in the nearby East Bay Regional Park District, including 53 parks and 20 regional trails in Alameda and Contra Costa counties.

#### **CRAFTS AND CULTURAL ARTS**

Oakland is home to one of the most vibrant visual, performing and cultural arts communities in the West Coast. It is experiencing a dynamic cultural renaissance and economic revitalization throughout downtown, the waterfront, and neighborhoods. There are more than 5,000 professional artists living and working in Oakland; 25 dance companies; 36 music groups and organizations; 12 theater companies; 36 visual arts galleries and 15 historic and museum sites.

The Mayor and City Council have established a priority to "Celebrate Arts and Culture to express the creativity and diversity of Oakland." The Craft and Cultural Arts Department, Office of the Mayor, is the City's local arts agency which provides services to the arts community and sponsors culturally enriching programs, exhibitions, and events to celebrate Oakland's creative and cultural diversity. Through its three program areas, the cultural funding Program, Public Art Program, and Special Projects, the Craft and Cultural Arts Department seeks to broaden and strengthen community participation in the development, support, and promotion of Oakland's rich artistic and cultural heritage at the local, regional, and national level.

**Cultural Funding Program**—The City of Oakland, through a competitive application process, awards over \$1.5 million in contracts each year to Oakland-based nonprofit organizations and individual artists that collectively provide more than 5,000 arts and cultural activities to Oakland residents and visitors.

**Public Art Program**—The City commissions works of art for public buildings, parks, and open spaces to beautify neighborhoods, enrich civic spaces, and help create a unified vision for the entire City. Current projects include: completing three new murals in the African American Museum and Library, installing artwork at the Broadway Transit Center for four BART entrances, installing the Frank H. Ogawa Plaza Fountain Sculpture, coordinating the Arts Partnership Program on Murals, and implementing the Adopt-A-Sculpture Program.

**Special Projects**—The City collaborates with other community organizations, businesses, public institutions, and City agencies to produce programs, events, festivals, and celebrations that promote Oakland's art and culture. Current projects include: Oakland Artisan Marketplace, Alice Arts Center Windows Exhibition Series, the Art Places Program, and the Art & Soul Oakland Arts Festival.

Galleries—Three new exhibition spaces downtown showcase high quality art by Oakland Bay Area visual artists in a variety of expressive mediums. They include the Craft and Cultural Arts City of Oakland/State of California Gallery, established through a 'partnership in the arts' collaboration, the Oakland Art Gallery, and the Galleries of Oakland space in City Hall. The Third Thursday Oakland Art Night, through which art patrons can tour downtown galleries until 8pm on the third Thursdays, is a newly created program.

**Oakland Museum of California**—One of the world's finest regional museums, the Oakland Museum of California hosts traveling exhibitions each year and maintains three permanent exhibitions featuring

California's artistic heritage, history and natural resources. The Museum's permanent and special exhibitions, tours, educational programs and public festivals celebrate the state's far-reaching diversity, attracting over 200,000 visitors and serving more than 60,000 school children annually.

**Paramount Theater**—This 1931 movie place, authentically restored in 1973, is Oakland's premiere live performance facility. The Oakland East Bay Symphony, led by maestro Michael Morgan, showcases a fine classical repertoire and works of California composers. The internationally recognized Oakland Ballet is expanding its definition of Ballet under Artistic Director Karen Brown. Both the Symphony and the Ballet perform at the Paramount Theater, which also hosts Broadway shows, R&B concerts, gospel musicals, comedy performances and many special engagements.

**Alice Arts Center**—The Alice Arts Center is a multi-cultural performing arts complex that is home to the Oakland Ballet, Citicentre Dance Theater, Dimensions Dance Theater and the Oakland Ensemble Theater, all founding resident companies. In addition to hosting local, regional and national theater, dance and music productions, rental space for arts events are available.

**Kaiser Convention Center**—This performing arts and entertainment site, managed by the City, features a 1,800-seat theater, indoor arena and smaller rooms for public and private events.

**ARTSHIP**—The ARTSHIP Foundation's floating arts and cultural center is currently moored at the 9th Avenue Terminal and will be converted into one of Oakland's most unique cultural centers, featuring a range of visual and performing arts productions.

**The Oakland School of the Arts**—This new Charter School will provide students with intensive preprofessional training in the arts, within a college-preparatory curriculum for grades 8-12, and will be located in the Alice Arts Center.

#### **SPORTS**

Oakland is a magnet for sports fans of all types. Whatever the season, Oakland pro and amateur games often garner broad national media coverage. In the last two decades, Oakland's professional sports teams have won six world championships in three major sports. Of those, the Oakland Athletics have won six American League Championships and four baseball World Series titles. The Oakland Coliseum complex is home to the Athletics, the Golden State Warriors, and the Oakland Raiders. The City's fine sports reputation has made it a natural home for key events such as the 1987 All Star Game, the 1988, 1989 and 1990 World Series, 1989 Masters Rowing Regatta, the 1991 Summer Police Games, the World Figure Skating Championships in 1992, the Olympic Boxing Team Trials of 1996, the NBA All Star game in 2000, and the AFC Championship game between the Oakland Raiders and the Tennessee Titans in 2002. The Oakland Ice Rink, located in downtown City Center area, is one of the most technologically advanced ice rinks in the nation.

In March 23 and 25, 2006, the University of San Francisco and the Oakland Arena will host the 2006 NCAA men's basketball West Regional Finals. According to the announcement, it is the first time the University of San Francisco has hosted this prestigious event and will be the first time since 1995 that the Oakland Arena will host the event.

#### **MEDIA**

Oakland has its own daily and weekly regional newspapers, radio stations and a television station with daily award-winning newscasts. Its neighborhoods distribute 50 newsletters. In addition to media and cable companies located in Oakland, the City is served by other major Bay Area newspapers, seven television stations (including the three major networks) and the Public Broadcasting System. Over 30 other Bay Area radio stations are easily received in Oakland.